

Guam State Epidemiological Profile

2014 Update

**Dr. Annette David and Ms. Grace Lapid Rosadino on behalf of
the Guam State Epidemiological Outcomes Workgroup
(SEOW)**

ACKNOWLEDGEMENTS

This profile resulted from the collaborative efforts of the various agencies and institutions that comprise the Guam State Epidemiological Outcomes Workgroup (SEOW). The data contained in this profile were contributed by the members of the SEOW from primary sources within each institution. Dr. Annette M. David, SEOW Lead, oversaw the data analysis and was the primary author for this report. Ms. Grace Lapid Rosadino from Guam Behavioral Health and Wellness Center (GBHWC) oversaw data collection, data entry and data management, and provided support for the SEOW. The GBHWC Prevention Education and Community Empowerment (PEACE) staff, under the supervision of Prevention and Training Branch Supervisor Ms. Barbara S. N. Benavente, provided administrative support. Ms. Tasha Tydingco did the data entry and summary frequencies for the data from the Department of Youth Affairs.

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**GUAM STATE EPIDEMIOLOGICAL OUTCOMES WORKGROUP
(SEOW)**

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	Helene Paulino	Program Coordinator III
	Remy Malig	Program Coordinator III
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Guam National Guard		SEOW Member
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University of Guam Cancer Research Center	Dr. Yvette Paulino	SEOW Member
Sanctuary, Incorporated	To be designated	SEOW Member

KEY FINDINGS

Substance Abuse

Tobacco

- Tobacco consumption remains higher in Guam than in the US, for both adults and youth. Males smoke more than females; adult female smoking in Guam is similar to male smoking in the US.
- Tobacco use displays marked disparities across socio-economic gradients; the poor and less educated tend to smoke more. Conversely the rich and well educated have the highest rates of never smoking.
- Majority of youth smokers want to quit.
- Tobacco-related diseases are the major cause of death in Guam today.
- Smokeless tobacco use is rising.
- Tobacco control policies are closely associated with reductions in youth smoking prevalence.

Alcohol

- Current alcohol use and heavy drinking is lower in Guam than in the US, but binge drinking among Guam adults surpasses the US rate. Young adults < 35 years have the highest binge drinking rates.
- Current and binge drinking among Guam youth were increasing until alcohol taxes were increased in 2003. A further reduction was noted in 2011, following passage of the law that raised the minimum legal drinking age.
- Alcohol-related arrests comprised 19% of all arrests in 2013. Alcohol was a factor in 44% of all traffic-related deaths in 2013.

Illicit Drugs

- Those aged 18-24 years report the highest rate of marijuana use among adults. Current and lifetime marijuana use among Guam students are higher than the US median.
- Illicit drug use among adults decreased in 2013.
- About 5% of Guam high school students report having tried methamphetamines. About 12% reported taking a prescription drug without a doctor's prescription.
- In 2013, more than 40% of high school youth reported they had been offered, sold or given an illicit drug on school property.
- Nearly half (46%) of persons arrested for drug abuse violations were under the age of 18 years.

Suicide

- The age-adjusted suicide rate in Guam is 21 per 100,000, which is markedly higher than the US rate.
- Suicide deaths in Guam occur predominantly among younger people. Close to 60% of all suicides occur in those under 30 years of age.
- Chuukese have the highest ethnicity specific suicide rate.
- Guam youth have an elevated likelihood of suicidal ideation and attempts than their US counterparts.
- Alcohol use, mental illness and exposure to violence have been linked to suicide deaths.

Mental Illness

- Almost 15% of Guam adults reported a debilitating mental condition or emotional problem in 2013, but only 5% reported receiving treatment for their condition.
- Symptoms of mental illness were more prevalent among those with lower income and lesser education.
- Persistent sadness among Guam high school students is significantly higher than the US median.

Special Population: LGBT Community

- Overall, LGBT in Guam have higher rates of tobacco alcohol and illicit drug use.
- About 10% have thought about suicide and 10% have attempted suicide.
- About 19% have been diagnosed with a mood disorder.

INTRODUCTION

Effective prevention requires a foundation of good data.

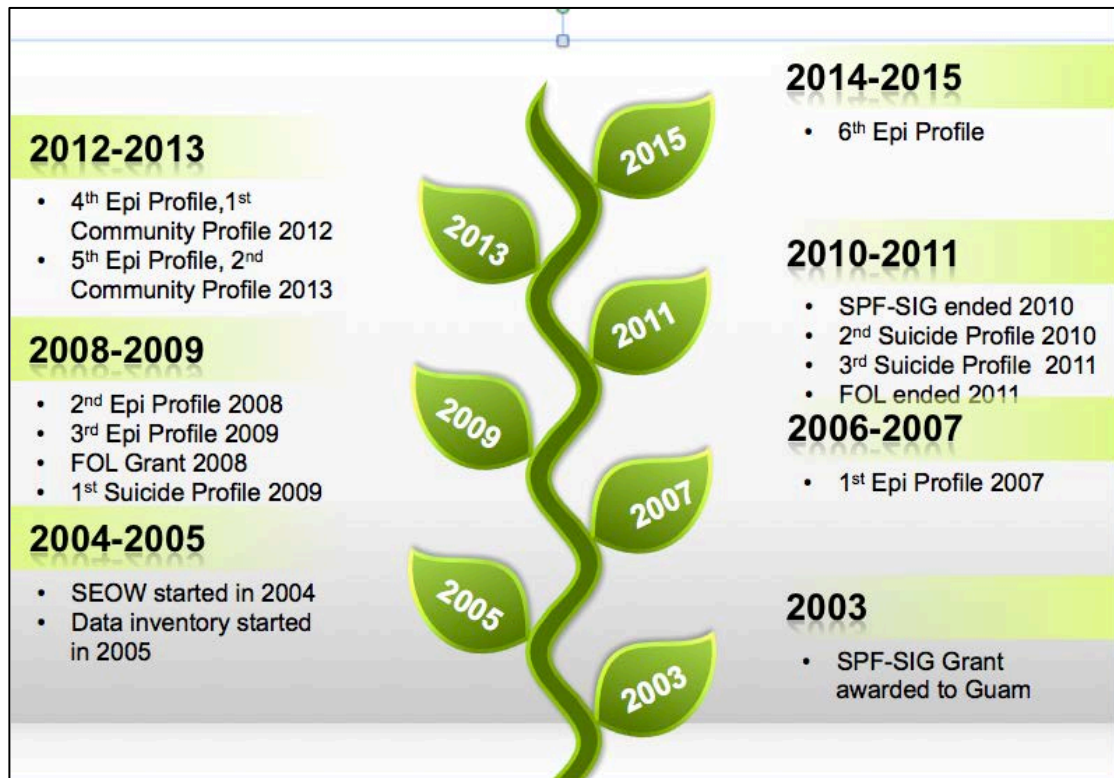
In 2003, Guam was awarded a Strategic Prevention Framework-State Incentive Grant (SPF-SIG) for substance abuse prevention and control by the Substance Abuse and Mental Health Services Administration's (SAMHSA) Center for Substance Abuse Prevention (CSAP). Utilizing the principles of outcomes-based prevention, the grant specified the creation of a State Epidemiological Outcomes Workgroup (SEOW), which would oversee the strategic use of data to inform and guide substance abuse prevention policy and program development on Guam. Guam's SEOW was subsequently established in 2004. Throughout 2005, the SEOW undertook a data inventory, and collated and reviewed data on substance abuse consumption patterns and consequences. The first Guam State Epidemiological Profile (Epi Profile) on substance abuse and consequences was published during the 3rd quarter of 2007. Subsequent updates to the profile were published in 2008 and 2009. The SPF-SIG formally ended in 2010.

In 2008, the Guam Behavioral health and Wellness Center (GBHWC, formerly known as the Department of Mental Health and Substance Abuse or DMHSA) successfully applied for a SAMHSA GLS youth suicide prevention grant. The three-year grant, entitled *Focus on Life*, ran from September 2008 to September 2011. One of the grant's objectives was to strengthen and enhance suicide data collection, surveillance and analysis. This was assigned to the SEOW, which released Guam's first Suicide Profile in January 2009. Two updates were published in April 2010 and September 2011. The suicide prevention grant ended on September 2011. In late 2010, Synectics, a SAMHSA contractor, awarded a sub-grant to Guam to sustain the SEOW through 2014. The 4th Epi Profile and 1st Community Profile were published in 2012 followed by the 5th Epi Profile and 2nd Community Profile in 2013. Subsequently, the Partnerships for Success grant provided funding that permits the SEOW's work to continue to the present time (Figure 1).

The Guam SEOW is the longest-running data work group in Guam. It is considered the definitive authority on substance abuse epidemiology on the island. Its data products are readily acknowledged as comprehensive community resources, and its work has consistently influenced substance abuse policy and program development, prevention resource allocation, services delivery and decision-making at the State government level as well as within individual agencies, institutions, and community organizations.

This Profile represents the work done by the various SEOW members in conjunction with the Governor's PEACE Council and the GBHWC Prevention and Training staff. It documents an ongoing process of data collation and surveillance, with an expanded scope that includes not just data on tobacco, alcohol and other drugs of abuse but also suicide and mental health. Through this publication and its continuing work, the SEOW will continue to provide the local evidence base for effective substance abuse prevention and mental health promotion in Guam.

Figure 1. Growth of Guam's Prevention Data Products from SEOW



BACKGROUND

Geographic, Political, and Economic Context

Guam, “where America’s day begins,” is one of seventeen Non-Self-Governing Territories listed by the Special Committee on Decolonization of the United Nations. Located in the western North Pacific Ocean, it houses one of the most strategically important US military installations in the Pacific. Guam also serves as a critical crossroads and distribution center within Micronesia and the rest of the Pacific, as well as Asia, because of its air links (Figure 2). This plays a significant part in the movement of tobacco, alcohol and illicit drugs into the island.

The island has a land area of 549 sq. km., roughly three times the size of Washington, DC. The terrain is of volcanic origin, surrounded by coral reefs. The climate is tropical marine, with little seasonal temperature variation. There are frequent squalls during the rainy season and, occasionally, potentially very destructive typhoons from June to December.

Guam is an organized, unincorporated territory of the US with policy relations under the jurisdiction of the Office of Insular Affairs, US Department of the Interior. The island’s Governor and Lieutenant Governor are elected on the same ticket by popular vote, and serve a term of four years. The next gubernatorial elections are scheduled for 2016. The legislative branch is served by a unicameral Legislature with 15 seats; the members are elected by popular vote to serve two-year terms. Currently, the Democratic Party holds 9 seats while the Republican Party holds 6. Guam also elects one nonvoting delegate to the US House of Representatives to serve a two-year term. The current representative, Congresswoman Madeleine Bordallo, belongs to the Democratic Party. The next elections for the legislative branch are scheduled for November 2016. The judicial branch was recently revamped to create the Unified Judiciary of Guam, consistent with the Organic Act. Guam has the District Court of Guam (federal) and the Supreme Court of Guam and the Superior Court of Guam (local).

Key Indicators

Population (2014 est.):
161,001

Ethnic groups:
Chamorro – 37%
Filipino – 26%
Chuukese – 7%
Caucasian – 7%

Age structure:
44% under 25 years

Median age:
29.9 years

Birth rate:
17 births/1000

Death rate:
5/1,000 (2014 est.)

Life expectancy:
Male: 75.9 years
Female: 82.2 years

Unemployment rate:
8.4% (2013 est.)

Population below poverty:
23% (2001)

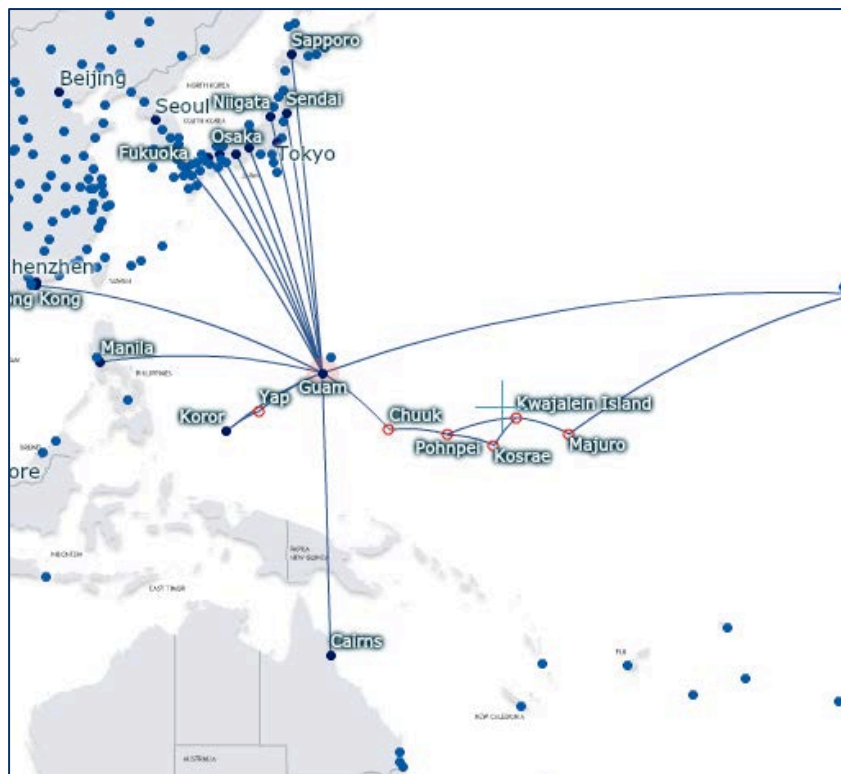
GDP per capita:
\$30,500 (2013 est.)

Household per capita income:
\$12,864

Mobile phones in use:
178,700 (2014)

Internet users:
90,000 (2009)

Figure 2. Regional map showing Guam's air routes to key countries



Source:

<http://travelisfree.com/2013/03/09/the-pacific-hopper-with-miles/>, last accessed 07 July 2015

Guam's economy relies heavily upon military spending and tourism. In 2014, 40% of the Gross Domestic Product (GDP) derived from US federal spending (defense and non-defense) in the amount of \$1.973 billion. Service exports, mainly spending by foreign tourists while on Guam, amounted to \$651 million in 2013, and comprised 13.3% of GDP. In 2013, the island's economy grew by just 0.6%. Despite slow growth, Guam's economy has been stable over the last decade. National defense spending cushions the island's economy against fluctuations in tourism. Federal grants amounted to \$373.3 million in 2013, or 32.6% of Guam's total revenues for the fiscal year.

Tourism is a major industry. There were over 1.32 million tourist arrivals in 2013, a significant increase from the previous year. Japan remains Guam's major tourist market, accounting for 67% of visitors (down from over 80% of tourist arrivals in 2006). Korea accounts for 18.5% of the market (up from 10% in 2006) (Table 1). Because much of the economy depends on tourism, the policy and program environment, especially in relation to tobacco and alcohol, is influenced by perceptions of acceptability by the tourist market.

Table 1. Visitor arrivals by country of residence, Guam, 2006-2013

Country	2013	2012	2012	2010	2009	2008	2007	2006
Total	1,328,761	1,298,641	1,150,201	1,187,831	1,044,491	1,091,907	1,180,416	1,183,943
Japan	893,118	929,229	824,005	893,716	825,129	849,831	931,079	952,687
United States	58,582	62,618	61,348	61,381	55,525	52,797	49,590	44,226
CNMI/Micronesia	29,810	31,357	33,184	35,521	31,927	30,315	29,939	29,860
Taiwan	48,653	49,144	45,086	31,320	22,088	22,592	21,819	16,729
Philippines	10,920	10,483	10,097	12,358	11,581	10,867	8,743	8,152
Korea	245,655	182,829	149,076	134,692	82,978	110,548	122,747	117,026
Hong Kong	8,857	8,609	8,903	6,890	2,872	4,270	6,224	6,123
Other	33,166	24,372	18,502	14,953	12,391	10,687	10,275	9,140

Source: Guam Visitors Bureau data as reported in 2013 Guam Statistical Yearbook

Note: This includes military and civilian air arrivals.

CNMI/Micronesia = Commonwealth of the Northern Mariana Islands/Micronesia

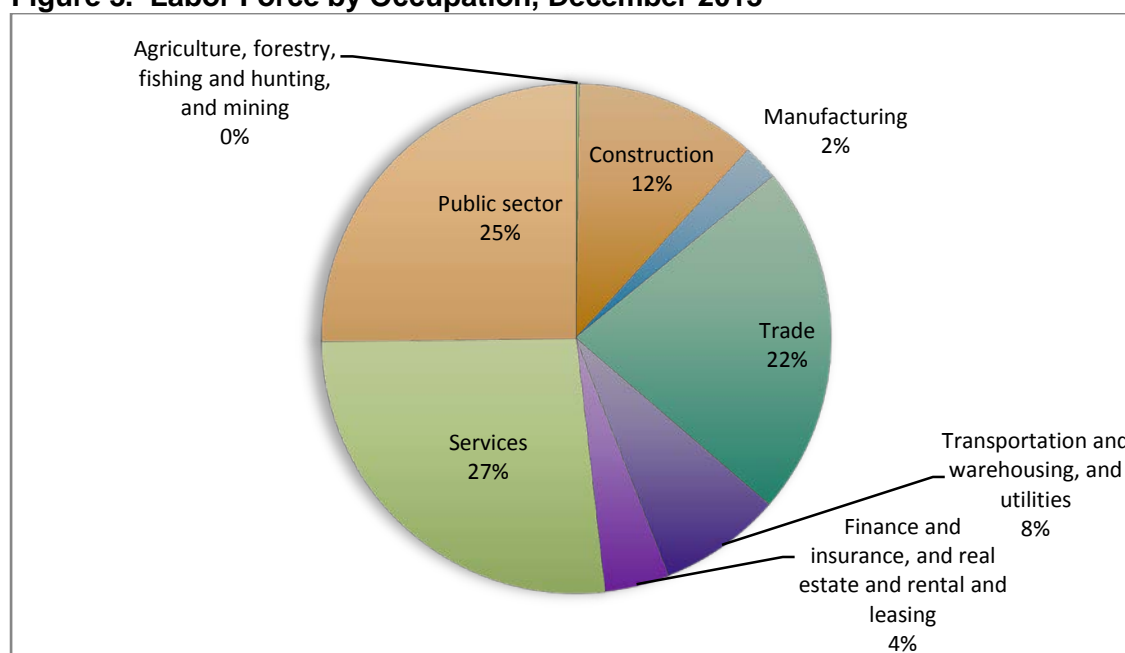
As of December 2013, there were 70,490 people in the civilian labor force, of whom 64,550 were employed. About 8% were unemployed, as compared to 11% in 2012 (Table 2). Figure 3 shows the different sectors of employment and distribution of the labor force as of December 2013. Majority of the labor force are employed in services (27%), the public sector (25%) and trade (23%).

Table 2. Employment status, population 16 years and older, Guam, 2009-2013

EMPLOYMENT STATUS	2013	2012	2011	2009
Total population 16+:	121,570	121,340	119,720	114,000
In labor force:	70,490	72,560	74,950	70,310
Employed:	64,550	64,770	64,970	63,800
Unemployed	5,940	7,800	9,970	6,510
Not in labor force:	51,080	48,780	44,770	43,680

Source: Bureau of Labor Statistics, Department of Labor as reported in the 2012 Guam Statistical Yearbook

Figure 3. Labor Force by Occupation, December 2013



Source: Bureau of Labor Statistics, Department of Labor as reported in the 2013 Guam Statistical Yearbook

In 2010, there were 44,664 households on Guam. Median household income increased from 2008 to 2010 (Table 3). In 2010, 19.9% of Guam's households lived on \$14,999 or less per year. This is unchanged from 2008, when nearly 20% of households made \$14,999 or less per year. The poorest of the poor comprised 7% of all households on Guam, and lived on less than \$3000 per year. In contrast, 11.6% of households made more than \$100,000 per year.

Table 3. Household income, Guam, 2005-2010

Characteristic	2010	Percent	2008	Percent	2005	Percent
Households	44,664		46,246		40,298	
No Income	2,512	5.6	2,622	5.7	1,089	2.7
Less than \$3,000	619	1.4	760	1.6	537	1.3
\$3,000 to \$4,999	728	1.6	874	1.9	459	1.1
\$5,000 to \$6,999	655	1.5	760	1.6	344	0.9
\$7,000 to \$8,999	692	1.5	798	1.7	573	1.4
\$9,000 to \$10,999	1,347	3.0	1,178	2.5	1,261	3.1
\$11,000 to \$12,999	1,128	2.5	1,064	2.3	917	2.3
\$13,000 to \$14,999	1,238	2.8	1,330	2.9	1,261	3.1
\$15,000 to \$19,999	3,130	7.0	3,420	7.4	2,350	5.8
\$20,000 to \$29,999	5,242	11.7	6,346	13.7	5,274	13.1
\$30,000 to \$39,999	5,569	12.5	5,130	11.1	5,331	13.2
\$40,000 to \$49,999	4,040	9.0	5,054	10.9	4,471	11.1
\$50,000 to \$59,999	3,567	8.0	3,914	8.5	3,497	8.7
\$60,000 to \$69,999	3,058	6.8	3,078	6.7	3,038	7.5
\$70,000 to \$79,999	1,966	4.4	2,280	4.9	2,178	5.4
\$80,000 to \$89,999	2,439	5.5	1,748	3.8	1,834	4.6
\$90,000 to \$99,999	1,565	3.5	1,102	2.4	1,720	4.3
\$100,000 or more	5,169	11.6	4,788	10.4	4,127	10.2
Median Household Income	\$39,052	...	\$37,741	...	\$40,373	...
Mean Household Income	\$49,263	...	\$45,786	...	\$47,062	...
Average Household size	3.8	...	3.5	...	3.9	...
Average Earners per Household	1.7	...	1.5	...	2.2	...
Per Capita Income	\$12,864	...	\$13,089	...	\$12,768	...

Source: Guam Department of Labor as reported by the Bureau of Statistics and Plans, Guam Statistical Yearbook 2013

Population Demographics

The latest data from the 2010 Guam census indicates that as of April 1, 2010, Guam's population totaled 159,358, representing an increase of 2.9% from the 2000 Census counts. The actual population count was 12% lower than the projected 2010 population based on the 2000 census. Thus, rates calculated using the projected population counts based on the earlier 2000 census likely resulted in underestimates.

Table 4. Population estimate: 2000 to 2010

Year	Population	Year	Population
2000	154,805		
2001	156,337	2006	158,711
2002	157,061	2007	158,967
2003	157,579	2008	159,169
2004	158,024	2009	159,323
2005	158,398	2010	159,358

Sources: 2000 and 2010 Guam Census, as reported by the Bureau of Statistics and Plans, Guam Statistical Yearbook 2013

Table 5. Population projection: 2010 to 2020

Year	Population	Year	Population
2010	159,358		
2011	159,600	2016	162,742
2012	159,914	2017	163,875
2013	160,378	2018	165,177
2014	161,001	2019	166,658
2015	161,785	2020	168,322

Source: 2010 Census of Guam as reported by the Bureau of Statistics and Plans, Guam Statistical Yearbook 2013
NOTE: Uses 2000 and 2010 population growth rate

Males slightly outnumber females, comprising 51% of the total population. Nearly 40% of the population is under the age of 21 years (Table 6 and Figure 4).

Guam's population is multi-ethnic/multi-racial. Chamorros remain the largest ethnic group, making up 37.3% of the island's population, and representing a 3.6% increase since 2000. Filipinos are the second largest group, comprising 26.3% of the total. The Yapese and Chuukese had the fastest rate of growth---the Yapese population grew by 84.1%, from 686 in 2000 to 1,263 in 2010, while the number of Chuukese grew by 80.3%, from 6,229 in 2000 to 11,230 in 2010. Majority of Guam residents identify themselves as being of one ethnic origin or race, representing an increase of 8.4% since 2000. Just 14,929 acknowledge 2 or more ethnic or racial origins, a decrease of 30.7% since 2000 (Table 7).

Table 6. Demographic composition of Guam population, sex by age, 2010

Age category	TOTAL	MALE	FEMALE
	159,358	81,568	77,790
Under 5 years	14,289	7,345	6,944
5 to 9 years	13,984	7,200	6,784
10 to 14 years	15,046	7,777	7,269
15 to 19 years	14,407	7,473	6,934
20 to 24 years	12,379	6,678	5,701
25 to 29 years	10,746	5,431	5,315
30 to 34 years	10,346	5,151	5,195
35 to 39 years	11,404	5,753	5,651
40 to 44 years	11,659	6,161	5,498
45 to 49 years	11,072	5,821	5,251
50 to 54 years	9,203	4,758	4,445
55 to 59 years	7,715	3,828	3,887
60 to 64 years	6,361	3,181	3,180
65 to 69 years	3,889	1,934	1,955
70 to 74 years	3,030	1,411	1,619
75 to 79 years	1,984	838	1,146
80 to 84 years	1,151	525	626

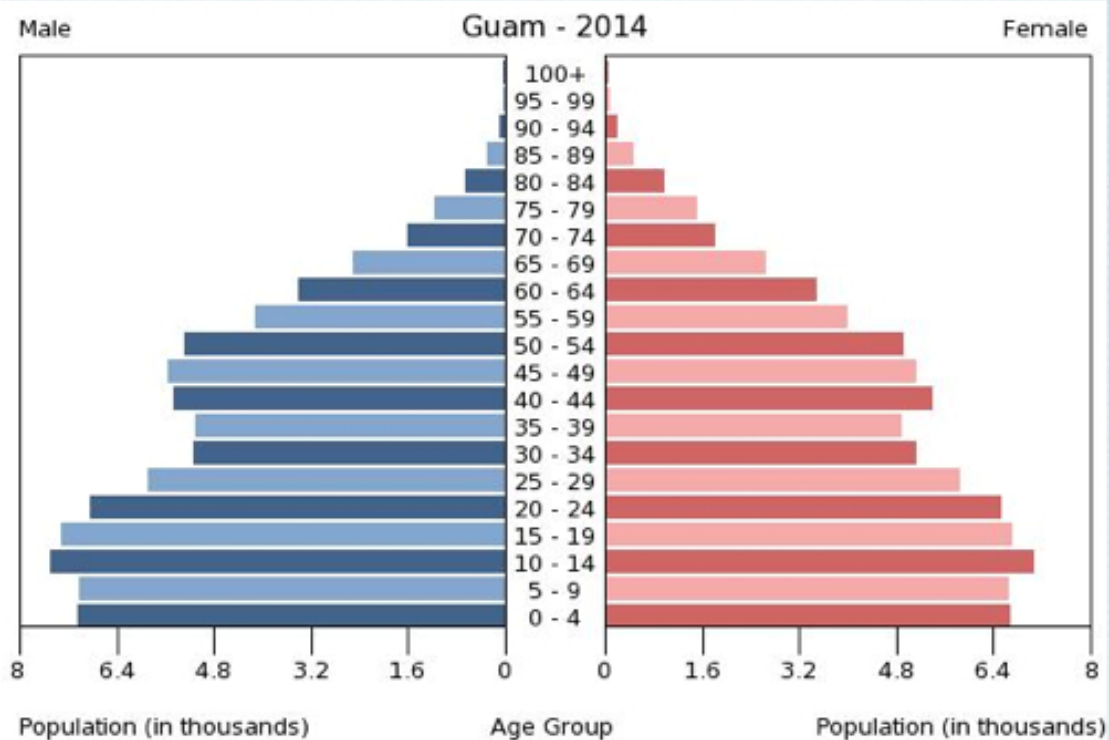
Source: 2010 Census for Guam as reported by the Bureau of Statistics and Plans, Guam Statistical Yearbook 2013

Table 7. Ethnic composition of Guam population, 2010 and 2000

ETHNICITY	2010	2000*
One Ethnic Origin or Race:	144,429	133,252
Native Hawaiian and Other Pacific Islander:	78,582	69,039
Carolinian	242	123
Chamorro	59,381	57,297
Chuukese	11,230	6,229
Kosraean	425	292
Marshallese	315	257
Palauan	2,563	2,141
Pohnpeian	2,248	1,366
Yapese	1,263	686
Other Native Hawaiian and Other Pacific Islander	915	648
Asian:	51,381	50,329
Chinese (except Taiwanese)	2,368	2,707
Filipino	41,944	40,729
Japanese	2,368	2,086
Korean	3,437	3,816
Taiwanese	249	991
Vietnamese	337	10,509
Other Asian	678	1,568
Black or African American	1,540	1,807
Hispanic or Latino	1,201	69,039
White	11,321	123
Other Ethnic Origin or Race	404	57,297
Two or More Ethnic Origins or Races	14,929	21,553
Native Hawaiian and Other Pacific Islander and other groups	11,656	
Chamorro and other groups	9,717	7,946
Asian and other groups	8,574	10,853
Total:	159,358	154,805

Source: US Census Bureau, 2010 Census for Guam, Bureau of Statistics and Plans, Guam Statistical Yearbook 2013; *US Census Bureau, 2000 Census for Guam, Bureau of Statistics and Plans, 2005 Guam Statistical Yearbook

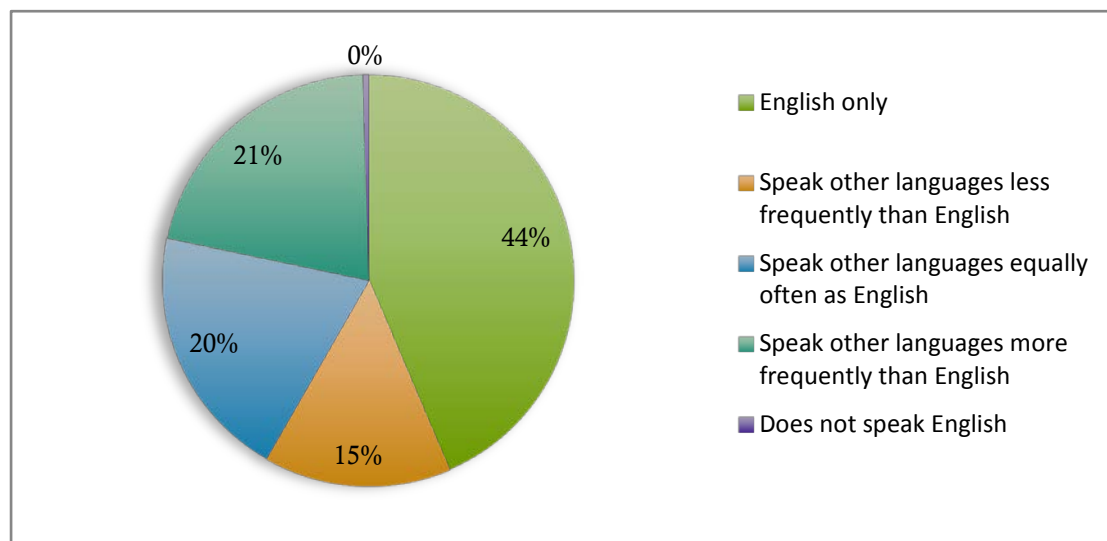
Figure 4. Guam population pyramid, 2014



Source: Central Intelligence Agency, The World Factbook, available at <https://www.cia.gov/library/publications/the-world-factbook/geos/gq.html>

The ethnic diversity is reflected in the languages spoken at home. Twenty percent of the population (over 5 years) speaks a language as frequently as English at home, another 21% speak a language more frequently than English, and 0.5% speaks no English at all. This has a significant implication for effective service delivery, highlighting the need for culturally competent communications and services for close to half of the island’s population (Figure 5).

Figure 5. Population by language spoken at home, Guam, 2010



Source: 2010 Census for Guam as reported by the Bureau of Statistics and Plans, 2011
 Note: These data were not reported in the 2013 Statistical Yearbook.

Impact of the military on population demographics

The US Military continues to play a significant role in Guam, and recent negotiations for the planned military build-up continue. As of 2012, military and family members comprised 6.7% of Guam's total population, down from 8.5% in the previous year (Table 8).

Table 8. Military active duty and family members on Guam, 2007 - 2012

Military and Family Members	2012	2011	2010	2009	2008	2007
Active duty	5,315	6,275	6,400	6,379	6,331	6,286
Family members	5,381	7,247	7,059	6,821	5,833	6,051
Total Military and dependents	10,696	13,533	13,459	13,200	12,164	12,337
Resident population of Guam	159,914	159,821	159,358	158,897	157,978	157,521
% Military and dependents	6.7%	8.5%	8.4%	8.3%	7.7%	7.8%

Source: COMNAVIMAR, as reported by Bureau of Statistics and Plans, Guam Statistical Yearbook 2012
 Note: These data were not reported in the 2013 Statistical Yearbook.

Data on school enrollment in the various categories of schools, including the Department of Defense (DoDEA) schools is available up to school year 2013-2014 (Table 9). Students enrolled in military schools made up 6% of total enrollment for school year 2012-2013, while students in Catholic and other private schools comprised 17%. These students are excluded from the Guam Youth Risk Behavior Surveillance (GYTS) System, which is the primary data source for tobacco, alcohol and drug use and other risky behavior among Guam youth.

Table 9. Fall term enrollment in Guam schools, Guam SY 2009-2010 to SY 2013-2014

School	2013-2014	2012-2013	2011-2012	2010-2011	2009-2010
Total School Enrollment	39,771	40,359	40,301	40,895	38,999
Catholic schools	4,058	4,392	4,341	4,421	4,230
DoDEA	2,235	2,238	2,439	2,055	2,224
Other private schools	2,523	2,556	2,688	3,983	2,357
Guam public school system	30,955	31,173	30,833	30,436	30,188

Source: Catholic Education Office; Department of Defense Education Activity (DoDEA); other Private Schools and Guam Department of Education, Government of Guam, as reported by the Bureau of Statistics and Plans, Guam Statistical Yearbook 2013

The GYTS, which is primary data source for tobacco, alcohol and drug use and other risky behavior among Guam youth, covers 3 out of 4 students in Guam.



Prevention system context

The GBHWC is Guam's single state agency responsible for mental health promotion and service provision and substance abuse prevention and control. Its mandate is firmly established through Guam Public Law 17-21. GBHWC's Prevention and Training (P&T) Branch, under the umbrella of the Division of Clinical Services, directly oversees the prevention arm of the Department's core functions. The branch had 13 full-time prevention specialists.

GBHWC provides leadership in obtaining state and federal funding to support comprehensive prevention services on Guam. GBHWC's P&T Branch provides direct community-based prevention services that incorporate CSAP's six primary prevention strategies – (1) information dissemination, (2) problem identification and referral, (3) education, (4) alternatives, (5) community-based process, and (6) environmental strategies. The P&T Branch monitors GBHWC's prevention systems and processes as part of an ongoing quality control assessment of the Department's prevention service delivery. In addition, the P&T Branch maintains the Center's prevention website (www.peaceguam.org), conducts information dissemination and mass media campaigns, manages the various prevention grants of the GBHWC and provides community-based and stakeholder training and technical assistance. Current resources for prevention programs include the Government of Guam "state" legislative appropriations and the SAMHSA Substance Abuse Prevention and Treatment Block Grant funds.

GBHWC works in collaboration with other partner agencies and community-based organizations to develop, implement and assess prevention policies and programs. The P&T Branch is currently supported by the Governor's Prevention Education and Community Empowerment (PEACE) Council - a multi-sectoral, state-level advisory group representative of the three branches of government and key prevention stakeholders from the private sector, including cultural, faith-based and non-governmental/community-based organizations. The Council's composition reflects the ethnic and cultural make-up of the Guam community and provides direction and guidance for prevention priorities and approaches. Guam's State Epidemiological Outcomes Workgroup (SEOW) serves as a technical working group that supports GBHWC with local data on substance abuse consumption and consequences, suicide epidemiology, and selected mental health indicators.

The P&T Branch employs a community-based participatory approach to strategic planning. The first PEACE Strategic Prevention Framework-State Incentive Grant (SPF/SIG), Guam Comprehensive Strategic Plan (2006-2009) focused on prevention of tobacco use and harmful alcohol use, reduction in underage drinking and substance abuse-related problems and enhancement of community capacity and infrastructure for prevention. The current State Prevention Enhancement (SPE) Plan 2014-2018 expands prevention goals to include:

- Preventing/reducing consequences of underage drinking and adult problem drinking;
- Preventing suicides and attempted suicides among populations at risk, including military families and LGBTQ youth;
- Reducing prescription drug misuse and abuse;
- Preventing substance abuse and mental illness (promote positive mental health);
- Enhancing policy and augmenting funding to support needed services for behavioral health system improvements on Guam; and
- Strengthening behavioral health workforce development initiatives.

DATA SOURCES AND METHODS

In 2005, Guam's SEOW members began by identifying a set of indicators specific to Guam that delineated alcohol, tobacco and other drug consumption patterns and the consequences related to the use of these substances. The criteria for selection of indicators included the following:

- Relevance
- Availability of data
- Validity of data
- Frequency/regularity of data collection
- Consistency in measurement
- If possible, existence of data disaggregated geographically, by age, sex and/or ethnicity/race

The SEOW also compiled a list of existing datasets from which to extract the data for the selected indicators. Indicators from well-established population-based surveillance systems---such as the Behavioral Risk Factor Surveillance System (BRFSS) and the Youth Risk Behavior Surveillance System (YRBS)---were given the greatest weight.

There are serious data gaps for Guam, and through the years, the SEOW has worked to address these gaps.

- **Adult illicit drug use:** Guam had no data on adult illicit drug use from a population-based survey prior to the SEOW. As a stopgap measure, in 2007 and 2008, GBHWC (formerly DMHSA) commissioned a population-based phone survey of drug use among youth and adults, but this could not be sustained because of the expense. In 2009, the SEOW facilitated a Memorandum of Understanding (MOU) between GBHWC and DPHSS to incorporate selected questions on illicit drug use in the BRFSS. This ongoing MOU (renewed annually since 2010) now provides population-based adult data on illicit drug consumption.
- **Guam ethnicity categories:** Earlier adult tobacco and alcohol data from the BRFSS could not be disaggregated using Guam-specific ethnic categories. The SEOW requested DPHSS to add island-specific ethnic categories as a State-added question in 2008.
- **Expanded youth data:**
 - **Out of school youth** - To expand the coverage of youth data, the SEOW also facilitated an agreement between GBHWC and the Department of Youth Affairs (DYA) and Sanctuary, Inc. (a private sector provider of youth drug rehabilitation services) to administer a subset of YRBS questions to all of their clients, representing court-involved youth outside of the school system. Through this agreement, data on drug consumption is now available for out-of-school high-risk youth. For this 2014 Profile, only DYA was able to collect and submit YRBS data.
 - **Private school students** - The P&T Branch and SEOW are negotiating similar agreements with the private schools to administer the YRBS to their students.
- **Suicide-related data** - The SEOW undertook a working agreement with the Office of Guam's Chief Medical Examiner to obtain suicide mortality data and with the Guam Memorial Hospital to access suicide-related hospital and Emergency Room admissions data. This year, the SEOW also received data from the National Suicide Hotline on call volumes from Guam.

- **Mental health indicators** – The SEOW has gradually expanded the scope of its data analysis and now includes information on depression, violence, sexual violence and bullying among youth, and depression among adults.
- **LGBTQ population** – This year, the SEOW incorporated data from the Guam’s Alternative Lifestyle Association (GALA), a PEACE Partnerships for Success Partner, into the Profile.

It is anticipated that over time more behavioral health indicators will be incorporated into the Epi Profile. Currently, selected indicators for the expanded Epi Profile include:

Table 10. SEOW selected indicators

ALCOHOL	Consumption	Consequences
Indicators	Lifetime use of alcohol by Middle School students	Chronic liver disease death rate
	Current use of alcohol by High School students	Suicide death rate
	Current use of alcohol by 18 and older	Homicide deaths
	Current binge drinking by High School students	% Fatal motor vehicle crashes that are alcohol-related
	Current binge drinking by 18 and older	Violent crime rate
	Current heavy use of alcohol by 18 and older	Property crime rate
	Current binge drinking by LGBTQ	Alcohol abuse or dependence
	Current heavy use of alcohol by LGBTQ	Alcohol-related confinement
	Early initiation of alcohol use	% Alcohol-related participation in treatment programs
	Drinking and driving among High School students	
	Consumption patterns among court-involved youth	
Use of alcohol on school property by High School students		

TOBACCO	Consumption	Consequences
Indicators	Current smoking by Middle School students	Deaths from lung cancer
	Current smoking by High School students	Deaths from chronic obstructive pulmonary disease (COPD) and emphysema
	Current smoking by 18 and older	Deaths from cardiovascular and cerebrovascular diseases
	Current smoking by LGBTQ	Tobacco-related cancer prevalence
	Current smokeless tobacco use by Middle School students	
	Current smokeless tobacco use by High School students	
	Current smokeless tobacco use by adults	
	Lifetime daily cigarette use by Middle School students	
	Current daily cigarette use by High School students	
	Current daily cigarette use, 18 and older	
	Early initiation of tobacco use	
	% vendors selling to minors	
	Quit attempts in the past year	
	Use of cigarettes and smokeless tobacco products on school property	

DRUGS	Consumption	Consequences
Indicators	Lifetime use of marijuana by Middle School students Lifetime and current use of marijuana by High School students Early initiation of marijuana use Lifetime and current use of marijuana by adults Lifetime and current use of marijuana by LGBTQ Lifetime use of cocaine by Middle School students Lifetime and current use of cocaine by High School students Lifetime use of inhalants by Middle School students Lifetime use of inhalants by High School students Lifetime use of methamphetamines or “ice” by Middle School students Lifetime and current use of methamphetamines or “ice” by adults Lifetime and current use of other drugs by adults Lifetime and current use of other drugs by LGBTQ Lifetime use of steroids or other prescription drugs by High School students Illegal drug use on school property Other drug use patterns among court-involved youth % US Probation Office drug testing positive for any drug Drug seizures per year by type and amount of drug	Property crime rate Violent crime rate Drug abuse or dependence Drug-related arrests

SUICIDE	Vital Statistics	Related Data
Indicators	Suicide mortality rate Demographic characteristics of suicide deaths % of suicide deaths involving alcohol use % of suicide deaths involving other drug use	Suicidal ideation among school youth Suicidal ideation among LGBTQ Suicidal attempts among school youth Suicidal attempts among LGBTQ % of school youth reporting persistent sadness % of school youth identifying themselves as bi- or homosexual

MENTAL HEALTH	Prevalence
Indicators	Prevalence of depressive symptoms among High School students Prevalence of depressive symptoms among adults % students threatened or injured by a weapon in school in the past 12 months % students in a physical fight in the past 12 months % students forced to have sexual intercourse, lifetime % students subjected to partner violence in the past 12 months % students bullied on school property in the past 12 months % students electronically bullied in the past 12 months % LGBTQ bullied for their sexual preference, lifetime

At present, Guam’s SEOW tracks data on substance abuse consumption and consequences and suicide from the following data sources:

Table 11. Data sources

Data Source	Frequency	Agency	Data Type
Behavioral Risk Factor Surveillance System (BRFSS)	annual	DPHSS	Adult tobacco and alcohol use, illicit drug use, depression
Youth Risk Behavior Surveillance System (YRBS)	biannual	Guam Dept. of Education (GDOE)	Youth tobacco, alcohol and drug use; suicidal ideation and attempts; bullying, sexual violence, violence
Modified YRBS	annual	DYA	Youth tobacco, alcohol and illicit drug use
Synar annual tobacco vendors’ compliance survey	annual	GBHWC	Vendor compliance to prohibition of tobacco sales to minors
Vital Statistics	annual	DPHSS	Leading Causes of Mortality
Guam Cancer Facts and Figure, Cancer Registry	2008-2012	DPHSS	Cancer prevalence and mortality
Guam Uniform Crime Report	annual	Guam Police Department	Alcohol and drug-related crime
US Probation Office Client Random Drug Testing Statistics	annual	Guam US Probation Office	Adult drug offenders random drug testing results
Suicide Mortality Report	monthly	Chief Medical Examiner’s Office	Suicide deaths and associated data
GALA, Inc. Assessment Report	2014	GALA, Inc.	Tobacco, alcohol and drug use among LGBTQ; suicidal ideation and attempts; physical violence

Organization and structure of the 2015 Guam Epi Profile

The Profile follows the format of previous Profiles and is divided into an introductory section with background information on the island, a section on data sources and methods, and separate sections on alcohol, tobacco, illicit drugs, and suicide. For 2015, an additional section on mental health indicators is included. Each section provides trends, comparisons with the US national average, and when data is available, among population sub-groups. Key highlights are summarized in problem statements that appear at the beginning of each chapter. A text description of the essential findings for every indicator is supplemented with tables and charts.

In general, summary statistics for Guam are compared with nationwide averages. Whenever possible, data is disaggregated by sex, age group, income, education and ethnicity/racial group. As much as possible, ethnicity categories are reflective of the various ethnic groups that make up the Guam population. For several indicators, the numbers of observations are small (e.g. suicide deaths, numbers of specific ethnic groups) and caution is required when interpreting changes across time or across groups; in these cases, a footnote alerting the reader is provided.

One question that is frequently asked is: “How can Guam’s statistics be compared to the mainland when Guam’s population is so much smaller than that of the United States?” For this reason, the statistics describing tobacco, alcohol and illicit drug consumption are in percentages, and data on suicide are in rates per 100,000 to allow comparisons across populations. That is, the consumption of these substances is reported as a fixed proportion of the total population. Thus, even if the absolute numbers of individuals reporting the use of these substances are much smaller than the US numbers, the magnitude of the problem in relation to the total population can be compared.

Because the projected audience of this report is a diverse one, we have purposely attempted to keep the language as simple as possible, and to avoid highly technical terms. When technical language is used, the definitions are provided as notes within the text.

Data Issues and Limitations

Youth Data

Data on youth smoking is largely provided through the Guam Department of Education (GDOE) Youth Risk Behavior Survey (YRBS), for which biennial information is available for the years 1995-2007, and 2011. Additional sources of information include smaller scale surveys conducted by GBHWC, Sanctuary Inc. and the Department of Youth Affairs (DYA).

Data from the YRBS for the years 1999, 2001, 2003 and 2005 were not reported in national databases because the data were not weighted. The withdrawal of several private schools from the survey, after sampling was already carried out, resulted in low overall response rates for 1999-2003. In 2005, a number of sites failed to comply with the sampling methodology. This profile uses the unweighted data from those years. Therefore, care must be taken when comparing the results from 1999 – 2005 with US national medians. In 2009, a shift in school policy regarding the procedure for parental consent resulted in a significantly lower turnout in respondents, leading the GDOE to invalidate the survey. Hence, no data are available for 2009.

An additional challenge is the change in coding categories for ethnicity/race over the different survey years. For this profile, categories were collapsed to: Filipino, Other

Asian, Chamorro, Micronesian Islanders, White and Others. However, only Chamorro, Filipino and Micronesian Islanders were retained consistently throughout the various survey years.

Adult Data

With regards to adult data, the US Centers for Disease Control and Prevention (CDC), which administers the BRFSS, introduced a new weighting methodology, replacing the “poststratification” method with “raking” or iterative proportional fitting in 2011. This more sophisticated method for weighting survey data makes adjustments for each variable individually in a series of data processing-intensive iterations. As each variable in the weighting process is included, the weights are adjusted until the sample weights are representative of the population (CDC 2012).

These changes resulted in an upward shift of prevalence trends for certain risk factors, such as smoking. To avoid misinterpretation of trend line shifts artificially resulting from improved methods of measuring risk factors, CDC recommends caution in interpreting 2011 prevalence data. The Guam SEOW concurs with this recommendation, and no longer uses pre-2011 BRFSS data for trend analysis. Instead, 2011 BRFSS data now serves as the baseline for forward trend analysis. Thus trends for adult data begin with 2011 data.

Small numbers

Some of the data categories, especially for ethnicity, have small numbers ($n < 50$). Hence, caution is needed when interpreting year-to-year variations, and cross-category differences.

SUBSTANCE ABUSE

TOBACCO

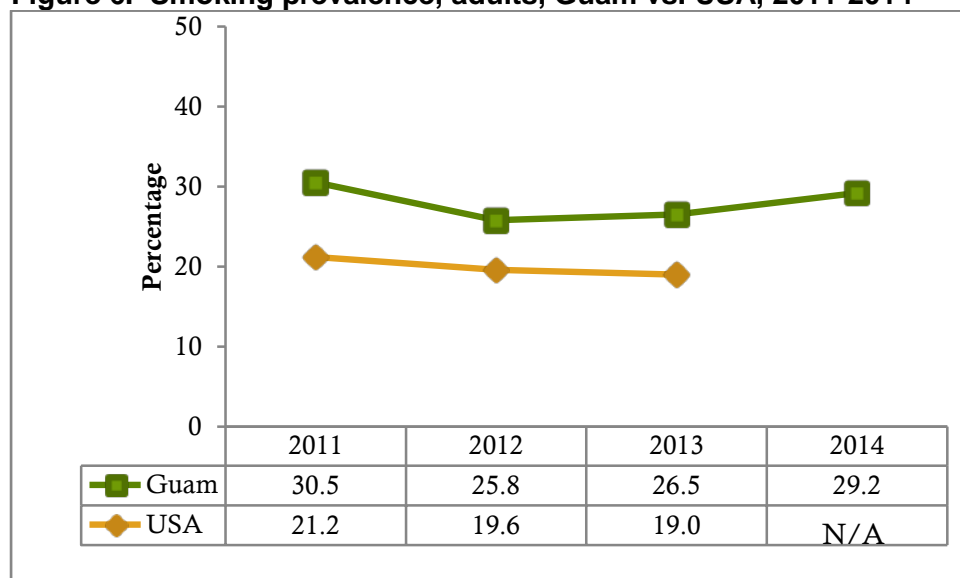
Consumption: Adults

Smoking

TREND The BRFSS defines current smokers as adults who have smoked at least 100 cigarettes in their entire life and who currently smoke, either everyday or some days.

Adult smoking in Guam has remained unchanged since 2011. For all years where data are available, the prevalence in Guam is higher than the median smoking prevalence of all US States and Territories (Figure 6).

Figure 6. Smoking prevalence, adults, Guam vs. USA, 2011-2014



Source: Guam DPHSS, BRFSS, 2011-2014

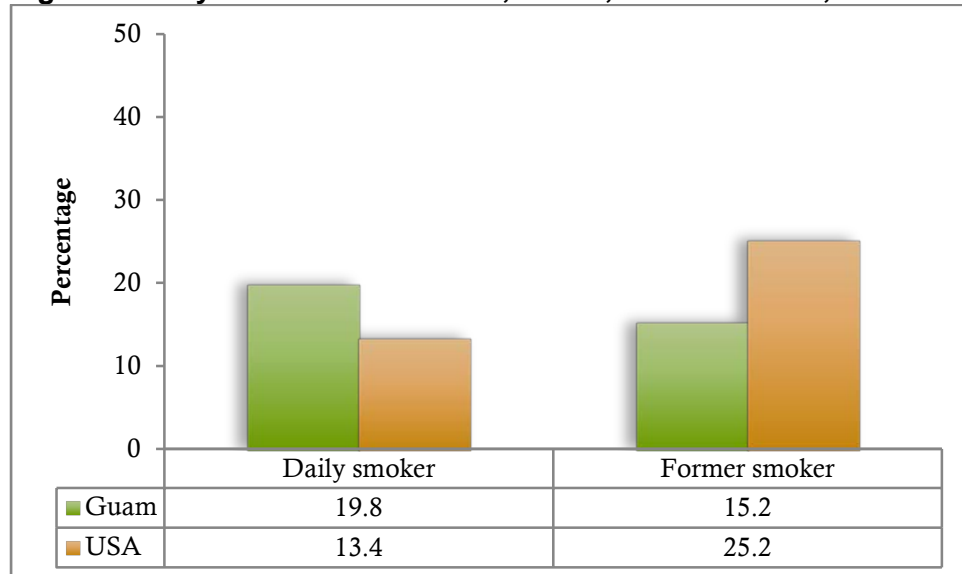
Note: "N/A" = 2014 data for USA not yet officially available

PREVALENCE

Tobacco consumption remains highly prevalent in Guam. At present, about 1 in 3 adults smoke in Guam.

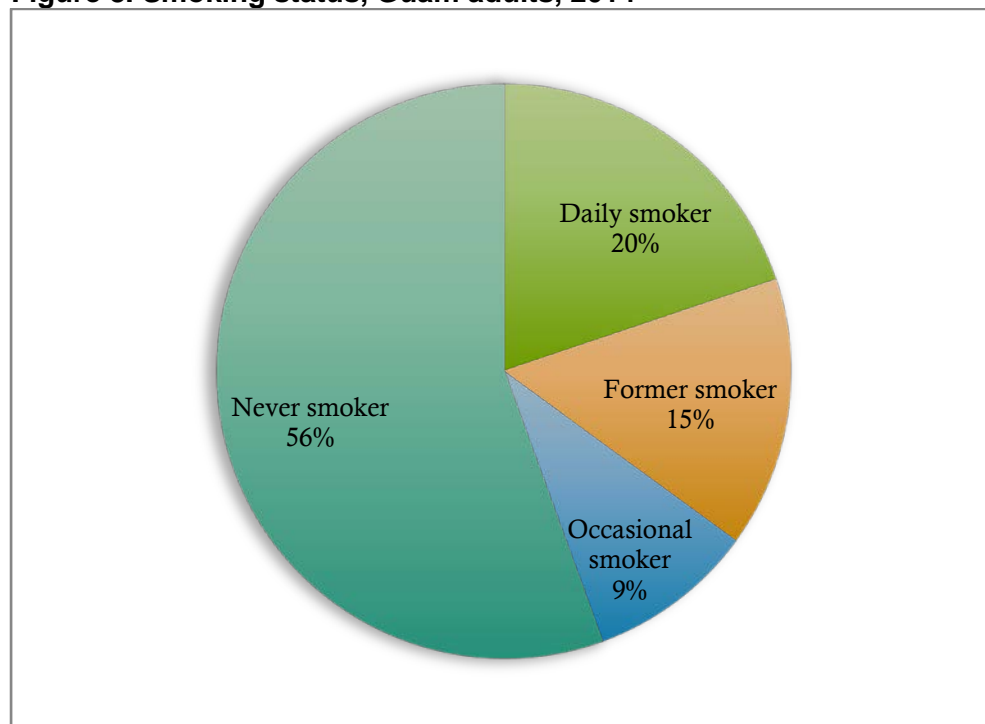
Daily smoking is associated with nicotine addiction. In Guam, daily smoking remains higher as compared to the median of all US States and Territories. In contrast, successful quitting is higher in the US (Figure 7). Currently, 1 in 5 adults in Guam is a daily smoker; 9% smoke some days, 15% are former smokers and 56% have never smoked (Figure 8).

Figure 7. Daily and former smokers, adults, Guam vs. USA, 2013



Source: Guam DPHSS, BRFSS, 2013
 Note: 2014 data for USA not yet officially available

Figure 8. Smoking status, Guam adults, 2014



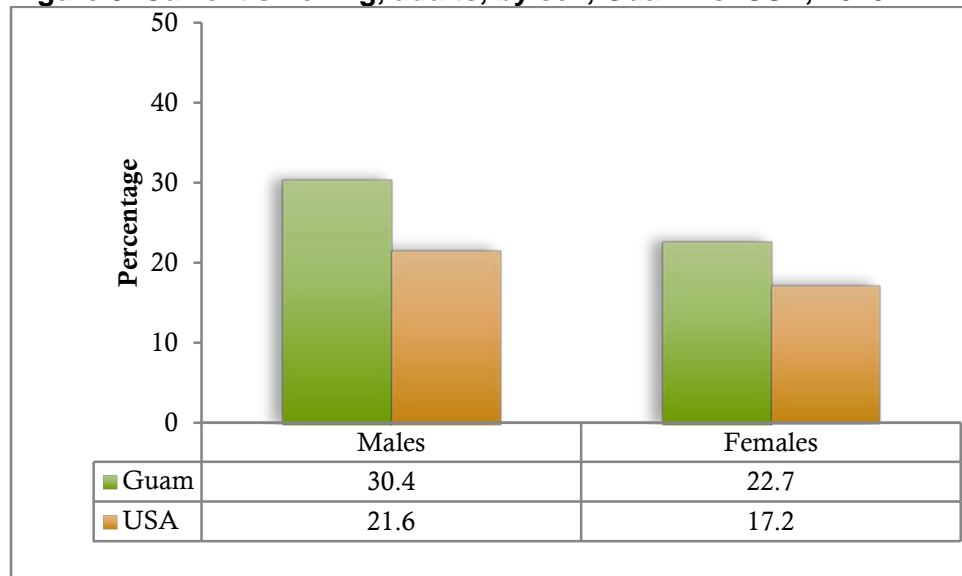
Source: Guam DPHSS, BRFSS, 2014

CORRELATES OF ADULT SMOKING

Sex

Men smoke more than women in Guam (30% vs. 23%), but female smoking in Guam is higher than that of US women. In 2013, female smoking in Guam was similar to male smoking in the USA (Figure 9).

Figure 9. Current smoking, adults, by sex, Guam vs. USA, 2013

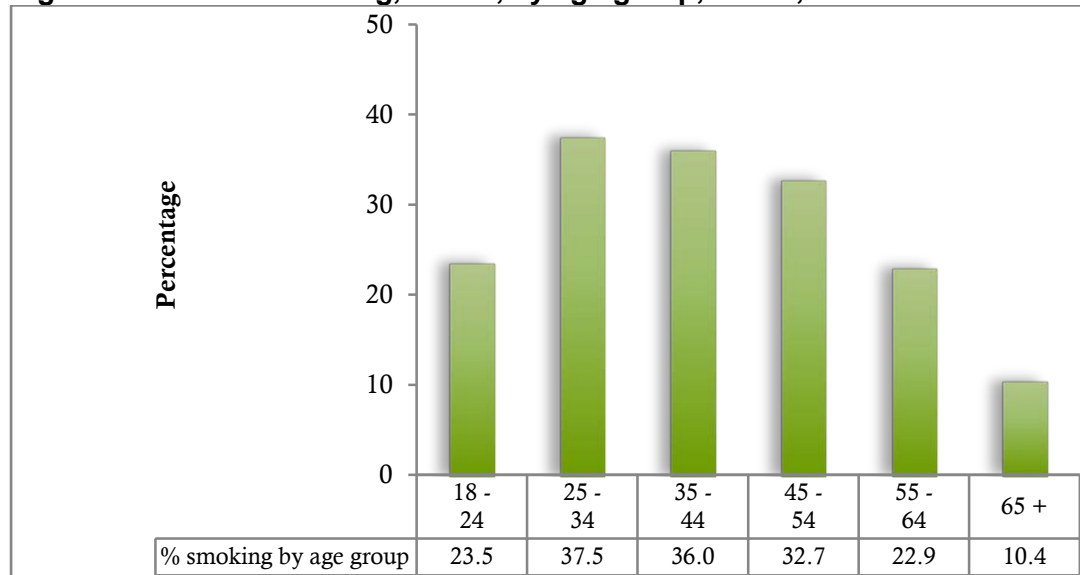


Source: Guam DPHSS, BRFSS, 2013
 Note: 2014 data for USA not yet officially available

Age

Adults aged 25 to 44 have the highest smoking prevalence. Smoking rates decline progressively in those aged 45 years and older, partly reflecting the loss of smokers due to tobacco-related mortality (Figure 10).

Figure 10. Current smoking, adults, by age group, Guam, 2014

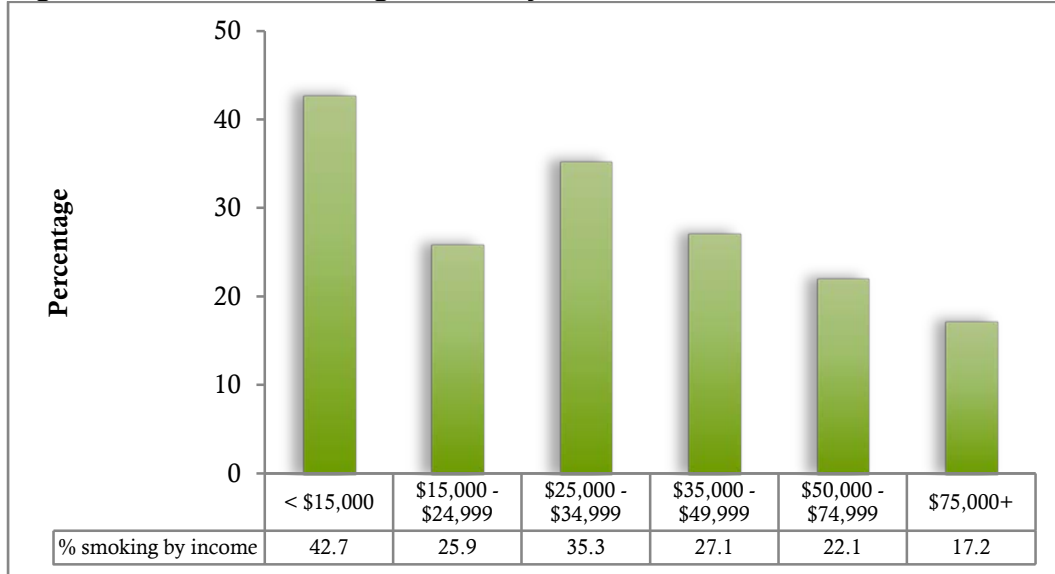


Source: Guam DPHSS, BRFSS, 2014

Income

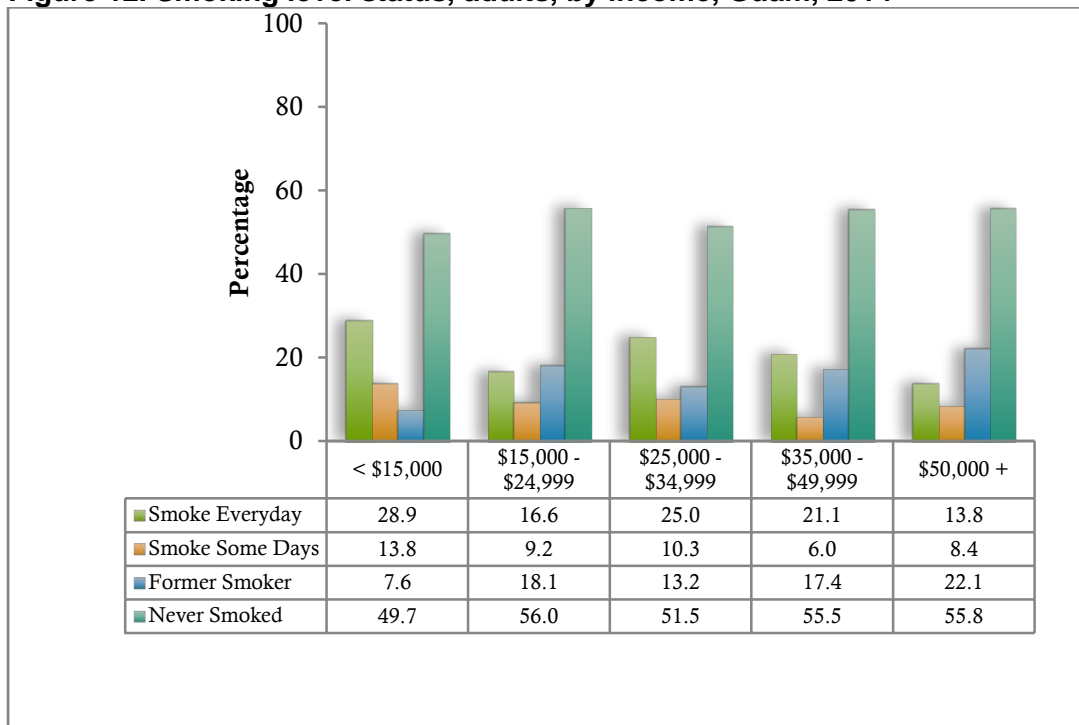
Smoking prevalence declines with increasing income (Figure 11). Those with lower incomes are more likely to be daily smokers; in contrast, those with higher incomes are more likely to have quit successfully (former smokers) or to have never smoked at all (Figure 12). This finding is consistent across the years for which data is available, and reflects the disparity in tobacco consumption due to socio-economic class.

Figure 11. Current smoking, adults, by income, Guam, 2014



Source: Guam DPHSS, BRFSS, 2014

Figure 12. Smoking level status, adults, by income, Guam, 2014

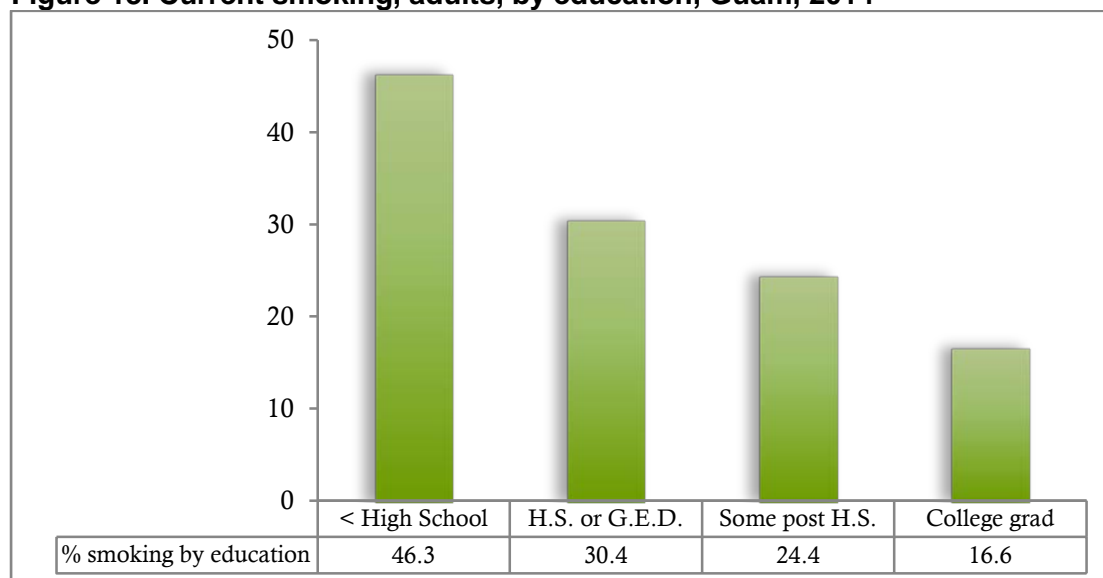


Source: Guam DPHSS, BRFSS, 2014

Education

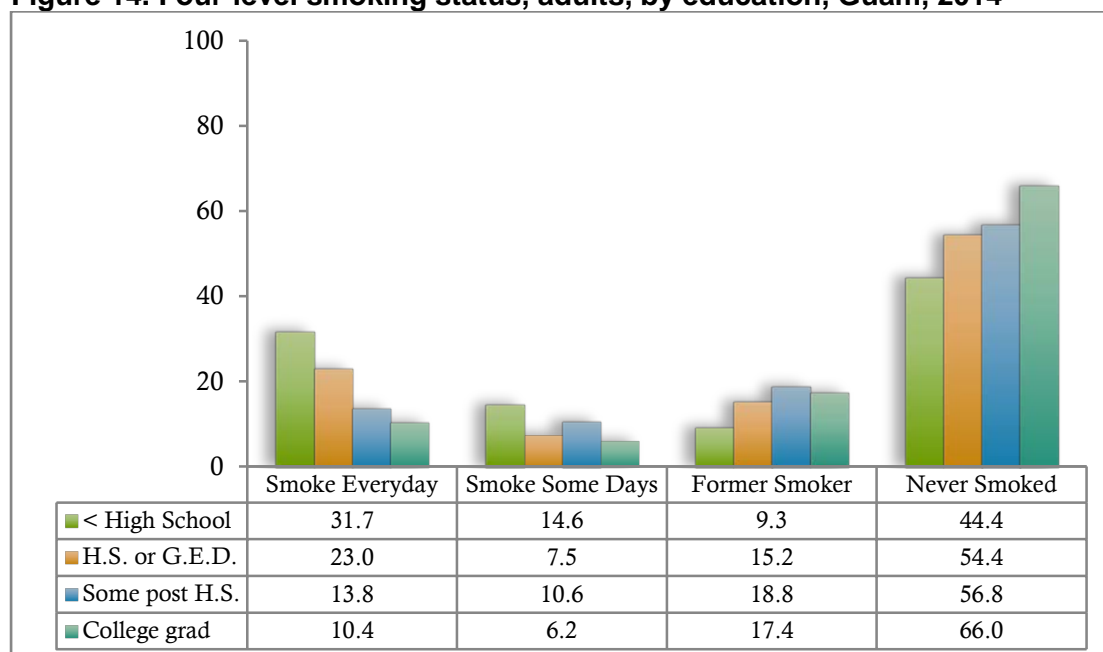
Smoking is inversely related to educational attainment (Figure 13), with current smoking reported more frequently by those with less years of education. This is consistent with global findings that link smoking with socio-economic status and education as social determinants of health. The disparities in smoking and education are reflected in the data on four-level smoking status (Figure 14).

Figure 13. Current smoking, adults, by education, Guam, 2014



Source: Guam DPHSS, BRFSS, 2014

Figure 14. Four-level smoking status, adults, by education, Guam, 2014

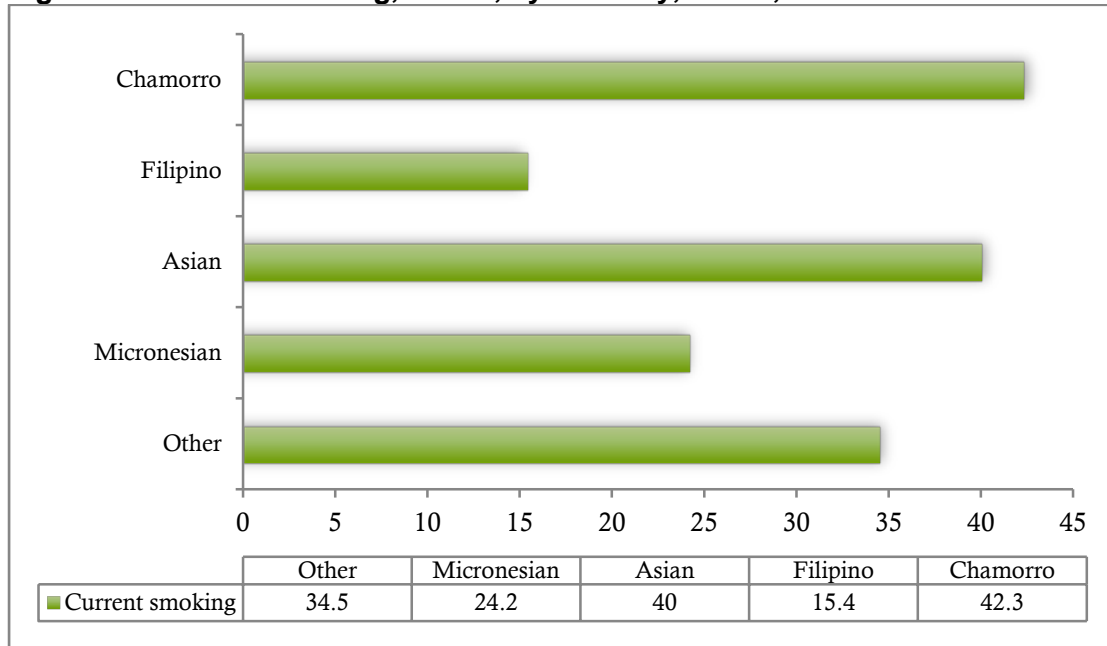


Source: Guam DPHSS, BRFSS, 2014

Ethnicity

There is a marked variation in current smoking rates across the various ethnic groups in Guam. Chamorros have the highest rates – 42% of Chamorro adults are current smokers. Filipinos have the lowest rates, with 15% of adults reporting current smoking (Figure 15). This difference may explain, in part, the disparity in lung cancer and cardiovascular prevalence and morbidity amongst these groups.

Figure 15. Current smoking, adults, by ethnicity, Guam, 2013



Source: Guam DPHSS, BRFSS, 2013 Note: 2014 data disaggregated by Guam ethnicity categories not yet available

Age at initiation

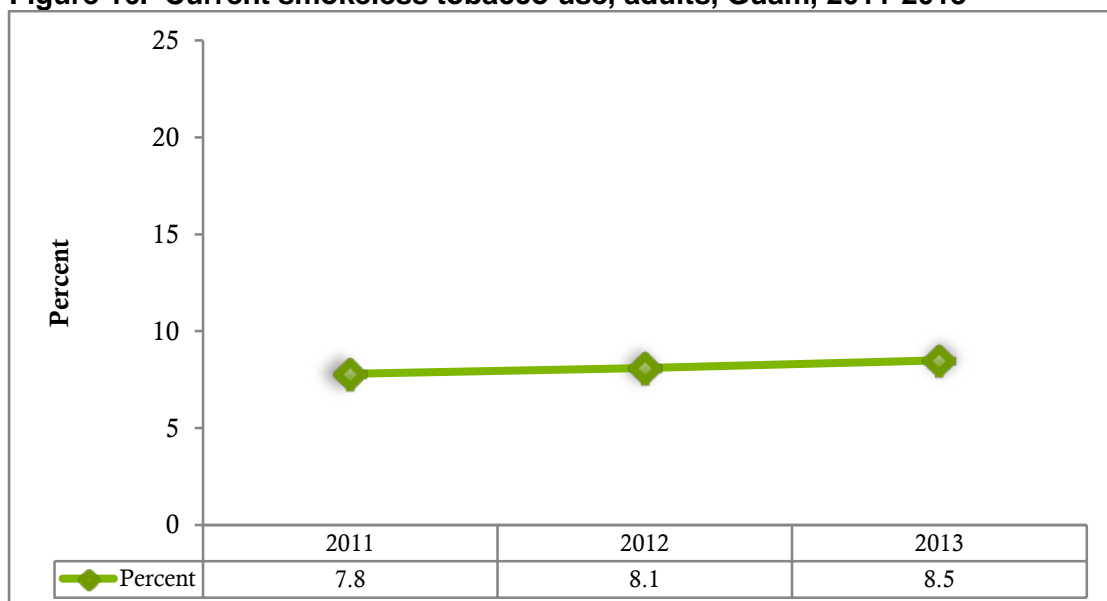
Nearly half (48%) of current adult smokers in Guam started between the ages of 13 to 17, and 11% started before the age of 12. Altogether, 2 out of 3 current adult smokers began using tobacco before the legal age, which is currently set at 18 years. This underscores the importance of demand and supply reduction measures that are known to be most effective among younger tobacco users, such as tobacco tax increases, graphic package warnings and total advertising bans.

Smokeless Tobacco

TREND and PREVALENCE

Current smokeless tobacco use rose from 7.8% in 2011 to 8.5% in 2013 (Figure 16).

Figure 16. Current smokeless tobacco use, adults, Guam, 2011-2013



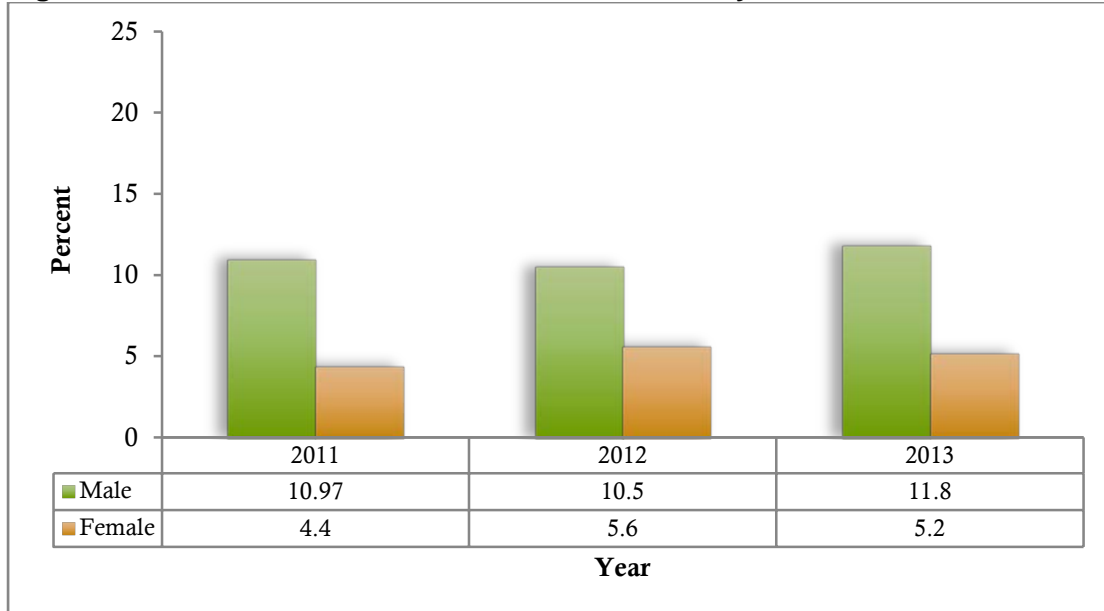
Source: DPHSS and GBWHC, BRFSS State-added question, 2013

CORRELATES OF ADULT SMOKELESS TOBACCO USE

Sex

Males were twice as likely as females (Figure 17) to report currently using smokeless tobacco (11.5% vs. 2.2% in 2010).

Figure 17. Current smokeless tobacco use, adults, by sex, 2011-2013

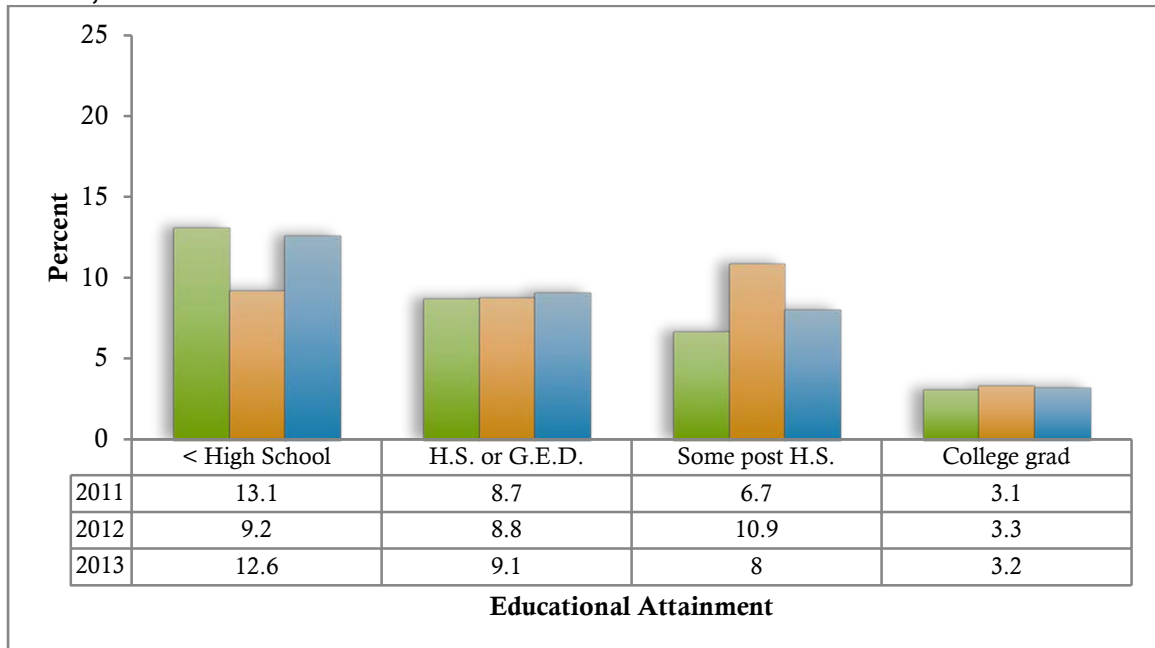


Source: DPHSS and GBWHC, BRFSS State-added question, 2014

Education

Smokeless tobacco use was lowest among those with the highest educational attainment (Figure 18). The relationship with annual income was less clear.

Figure 18. Current smokeless tobacco use by educational attainment, adults, Guam, 2011-2013



Source: DPHSS and GBWHC, BRFSS State-added question, 2014

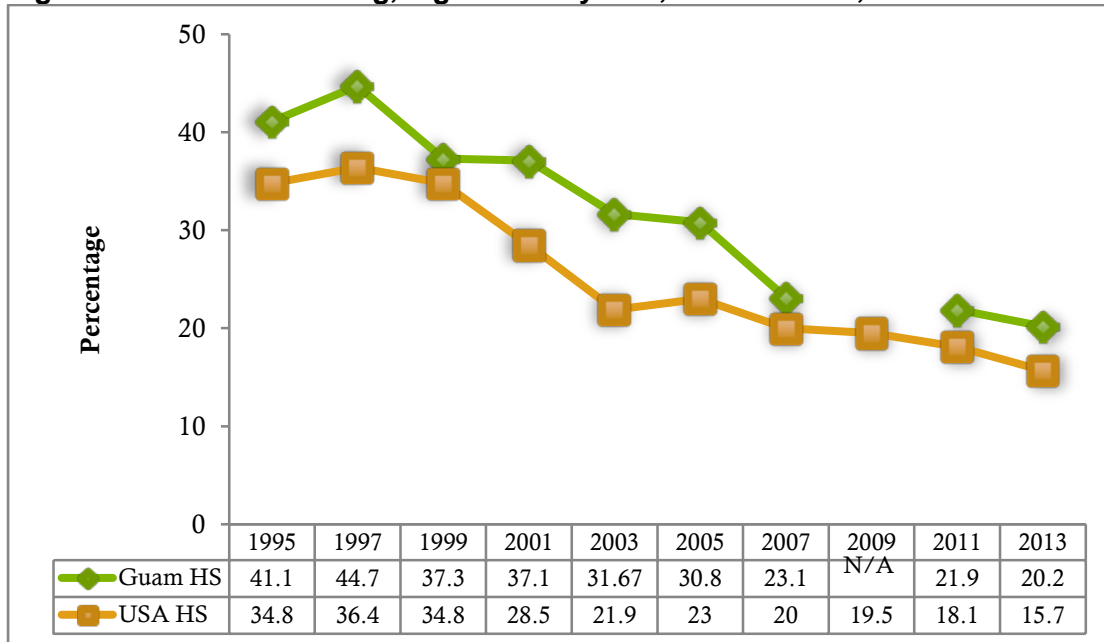
Consumption: Youth

Smoking

TREND

Youth smoking prevalence has been declining in the US mainland and on Guam. Lifetime smoking, current smoking and the percent of youth who smoked their first cigarette for the first time before the age of 13 years have been decreasing steadily since 1995. However, Guam rates remain higher than the US median (Figures 19-21).

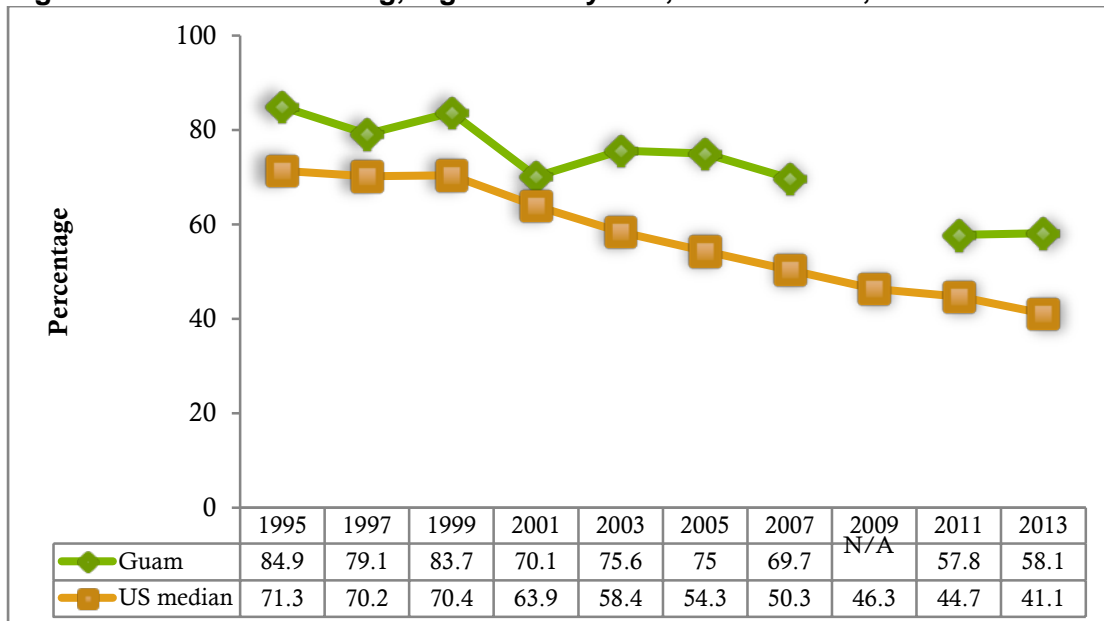
Figure 19. Current smoking, high school youth, Guam vs. US, 1995-2013



Source: GDOE, YRBS 1995-2013

Note: "N/A" = data not available

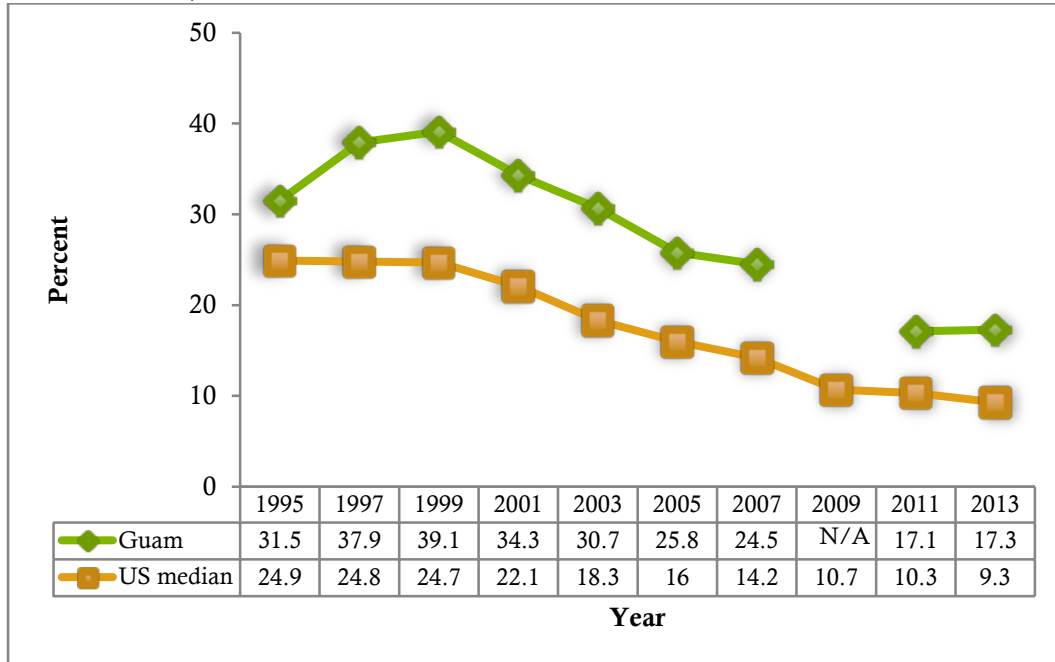
Figure 20. Lifetime smoking, high school youth, Guam vs. US, 1995-2013



Source: GDOE, YRBS 1995-2013

Note: "N/A" = data not available

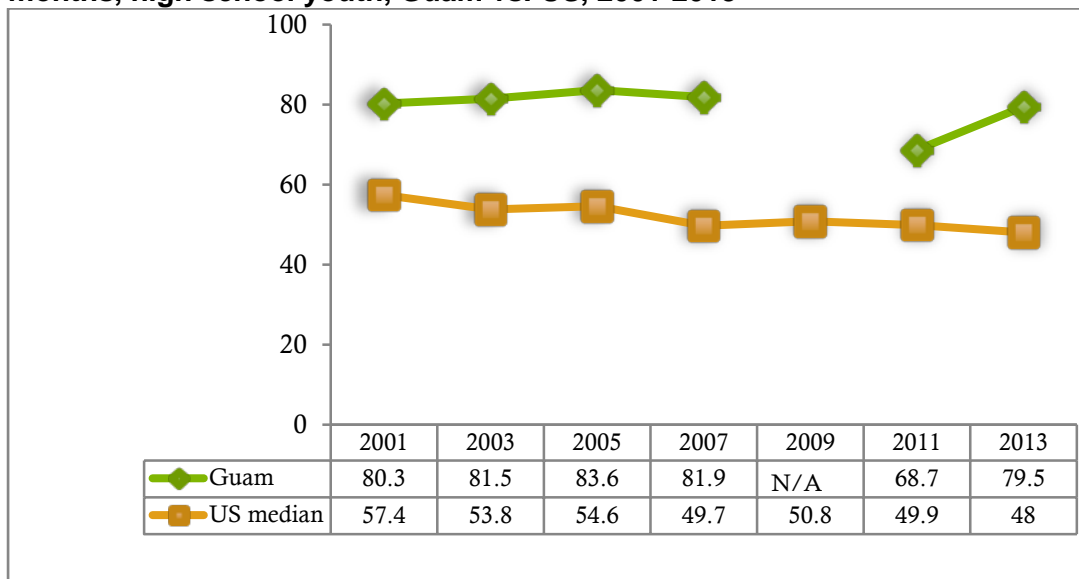
Figure 21. Smoked a whole cigarette before age 13 years, high school youth, Guam vs. US, 1995-2013



Source: GDOE, YRBS 1995-2013
 Note: "N/A" = data not available

The percentage of youth smokers wanting to quit in the past year has always been higher in Guam than in the US. In 2011, the Guam rate for quit attempts decreased, narrowing the gap, but it rose in 2013, while the US rate remained unchanged (Figure 22). Clearly, majority of youth smokers in Guam want to quit, signaling the need to continue providing cessation services for this population. Preliminary data from formative research on text-based cessation indicate this may be a viable alternative to the currently available telephone and web-based services.

Figure 22. Percentage of current smokers who attempted to quit in the past 12 months, high school youth, Guam vs. US, 2001-2013

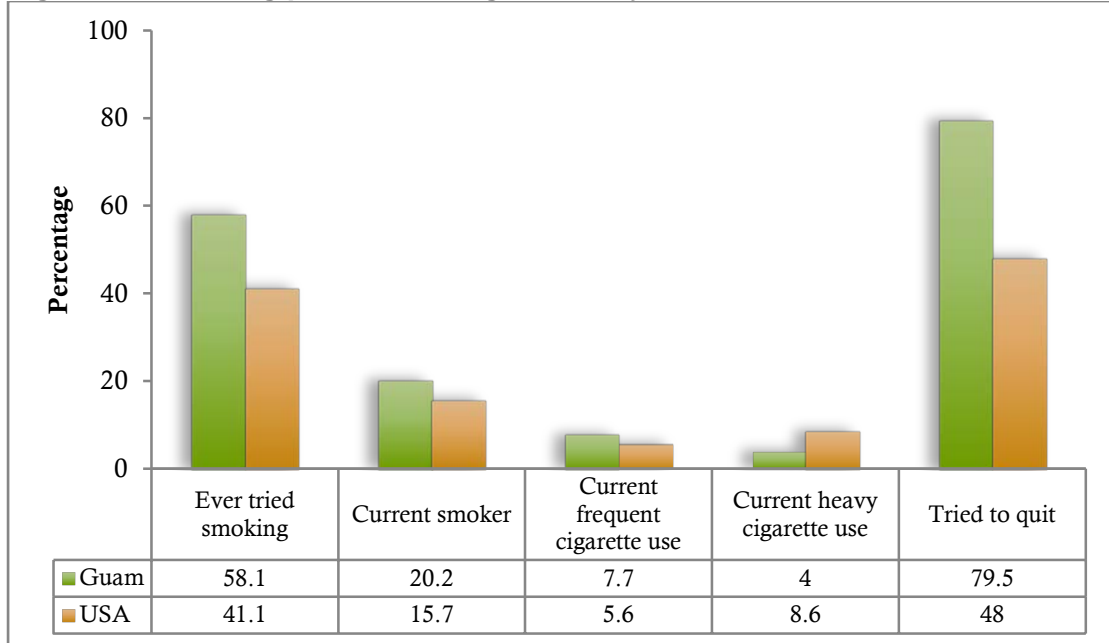


Source: GDOE, YRBS 2001-2013
 Note: "N/A" = data not available

PREVALENCE

In 2013, almost 6 out of 10 high school students in Guam had tried smoking. One in five were current smokers. Eight out of 10 smokers tried to quit in the past year. Guam youth were more likely than US youth to try smoking and be current smokers, but they were also more likely to have tried quitting and less likely to be heavy cigarette users (Figure 23).

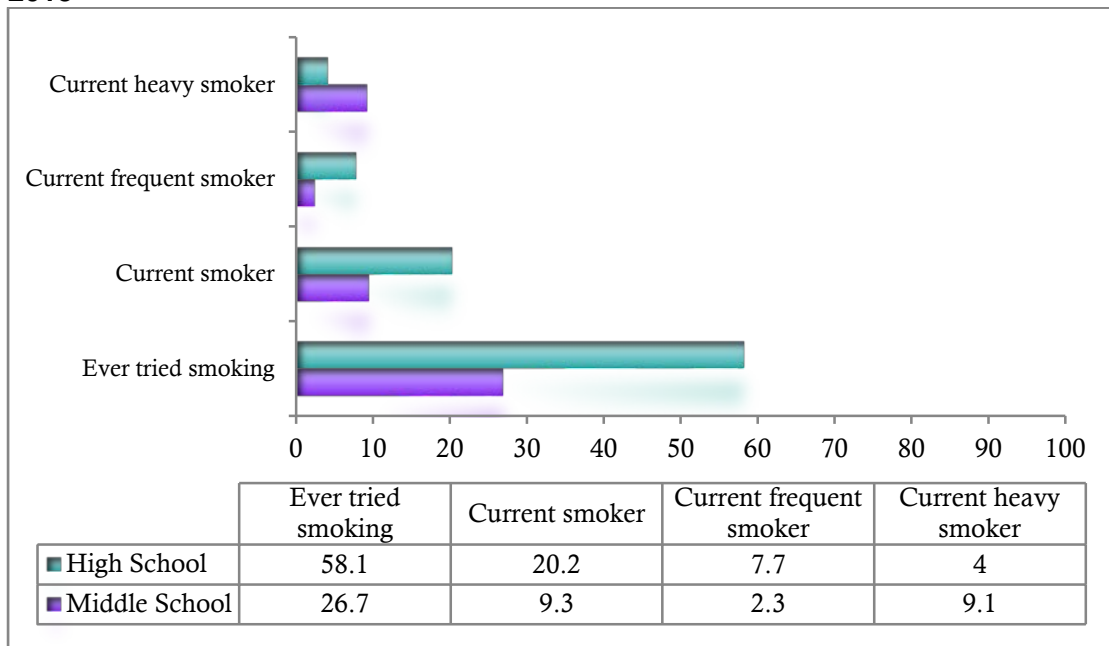
Figure 23. Smoking prevalence, high school youth, Guam vs. US, 2013



Source: GDOE, YRBS 2013

One in four middle school students had tried smoking in 2013, and nearly 1 in 10 were current smokers (Figure 24).

Figure 24. Smoking prevalence, middle school vs. high school students, Guam, 2013



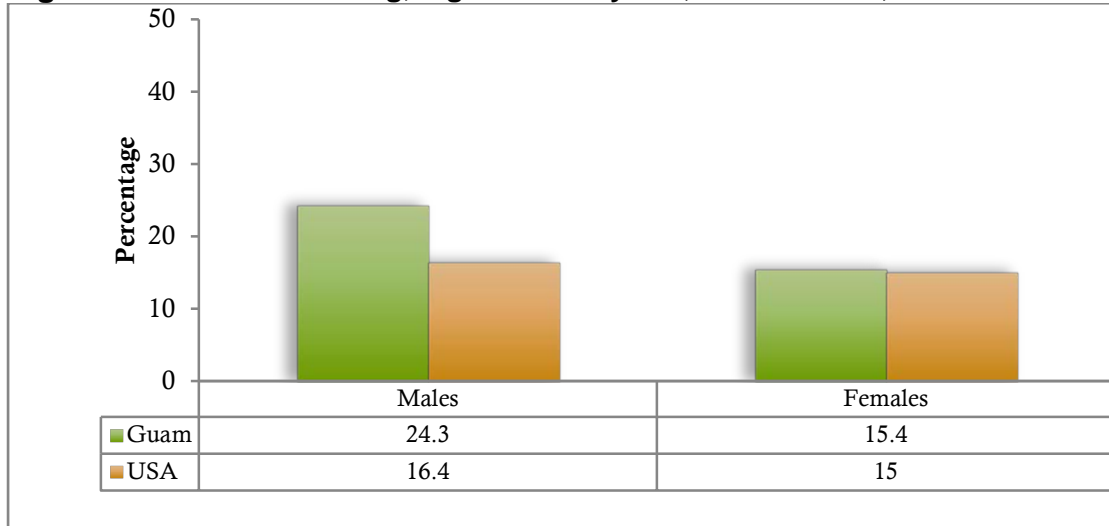
Source: GDOE, YRBS 2013

CORRELATES OF YOUTH SMOKING

Sex

In 2013, male high school students in Guam had a significantly higher smoking rate than females, unlike in the US mainland, where smoking rates are similar across the sexes (Figure 25). Smoking prevalence among young males is markedly higher in Guam compared to the US.

Figure 25. Current smoking, high school by sex, Guam vs. US, 2013

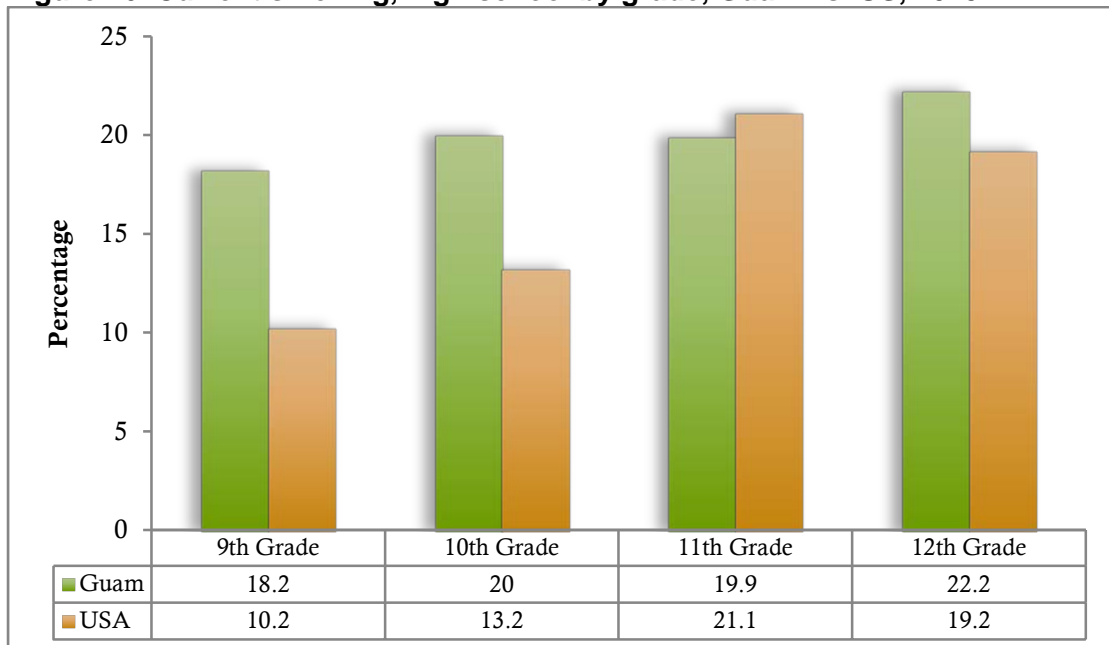


Source: GDOE, YRBS 2013

Grade

Unlike US youth, where smoking increases with grade level, smoking is fairly evenly distributed across Grades 9 to 12 in Guam (Figure 26). Together with data showing Guam youth are much more likely to start before the age of 13 years, this indicates that tobacco uptake begins long before the 9th Grade, and tobacco prevention interventions need to target lower Grade levels.

Figure 26. Current smoking, high school by grade, Guam vs. US, 2013

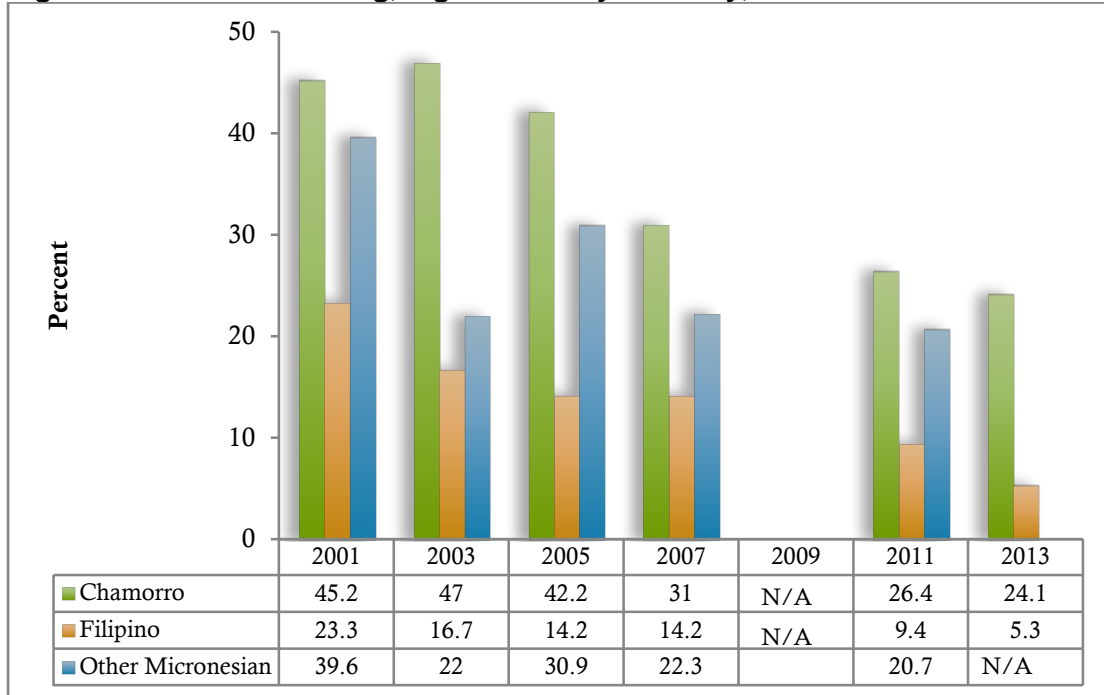


Source: GDOE, YRBS 2013

Ethnicity

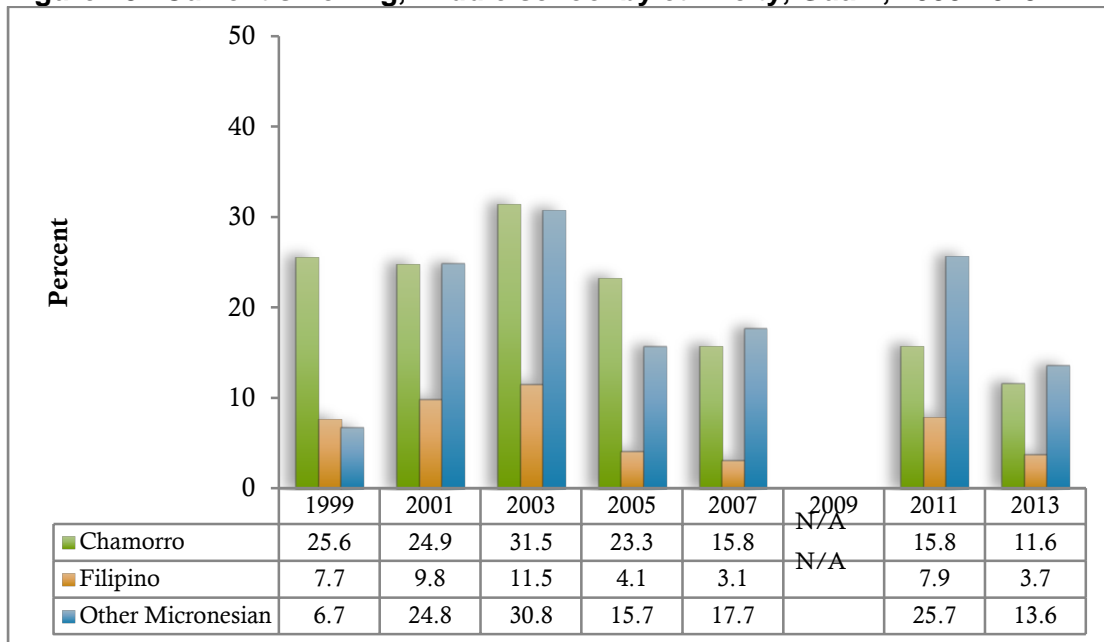
For 2013, the YRBS high school survey reported disaggregated data for Chamorros and Filipinos only; there were insufficient numbers to report rates for other Micronesians. The middle school survey included data disaggregated for other Micronesians. Chamorros and other Micronesians surpass Filipinos in all smoking parameters. This disparity has persisted throughout the entire period of data collection for the survey, despite the decline in overall youth smoking (Figures 27-28).

Figure 27. Current smoking, high school by ethnicity, 2001-2013



Source: GDOE, YRBS 2001-2013
 Note: "N/A" = data not available

Figure 28. Current smoking, middle school by ethnicity, Guam, 1999-2013



Source: GDOE, YRBS 1999-2013
 Note: "N/A" = data not available

Age at initiation

Seventeen percent (17%) of Guam high school students smoked a whole cigarette for the first time before the age of 13 years, and 8% of middle school students smoked their first whole cigarette before the age of 11 years. Males were more likely than females to start tobacco use early (High school: 19.8% vs. 14.3%; Middle school: 9.1% vs. 6.8%).

Protective Factors

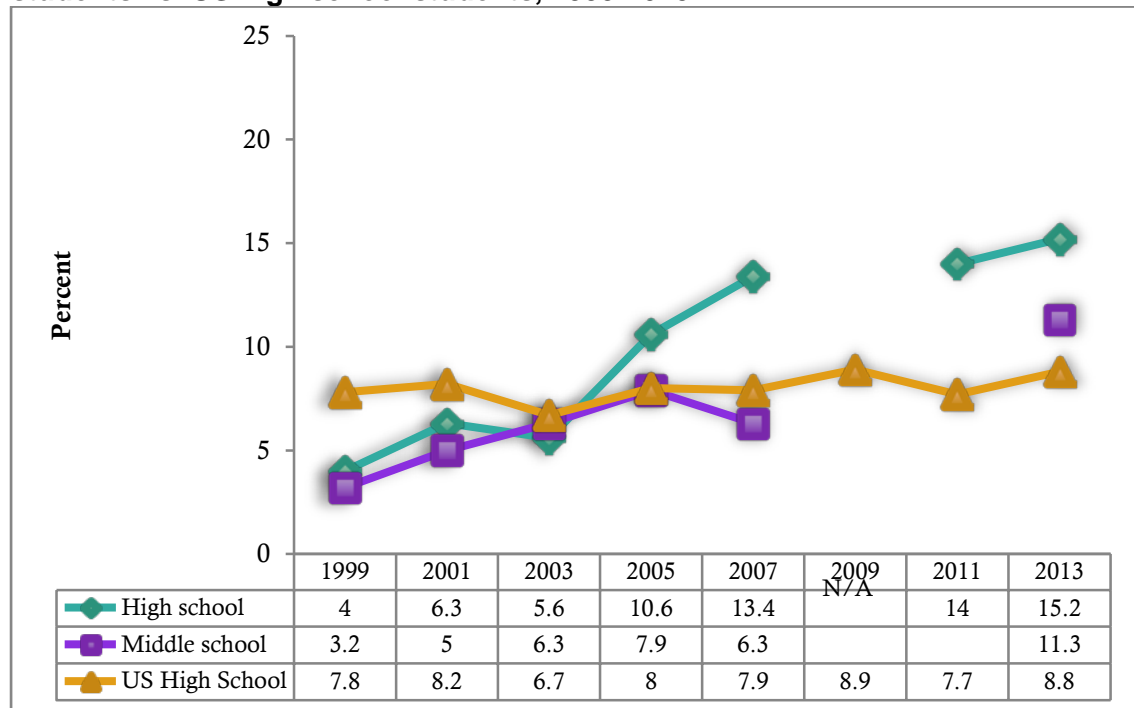
In 2013, Guam added several questions to the YRBS to determine youth's exposure to pro-cessation messaging. One in five (21%) high school students were aware of the Guam Youth Quitline for tobacco cessation, and 13% had seen messages promoting the Guam Youth Quitline through social media in the past 30 days before the survey. About 1 in 3 (30%) saw one or more messages advising them to quit tobacco use in a website or through social media in the past 30 days.

Smokeless Tobacco

TREND

Previous editions of the Guam Epi Profile have flagged youth smokeless tobacco use for close monitoring. The use of smokeless tobacco products with or without betel nut (areca nut/betel quid) is less prevalent than cigarette smoking among Guam's youth. However, while the actual numbers of users are small, the rate of smokeless tobacco use is increasing among both high school and middle school youth (Figure 29). The rates for high school youth doubled between 2003 and 2005, and increased further in 2007 and 2013. The YRBS dropped the question on smokeless tobacco use for middle school students in 2011, but reinstated it in 2013. Data indicated that middle school smokeless tobacco use in Guam surpassed US high school rate in 2013. The use of other tobacco products deserves careful tracking, and prevention and early intervention efforts are needed to offset any further increases.

Figure 29. Smokeless tobacco use, Guam high school and middle school students vs. US high school students, 1999-2013



Source: GDOE, YRBS 1999-2013
 Note: "N/A" = data not available

PREVALENCE

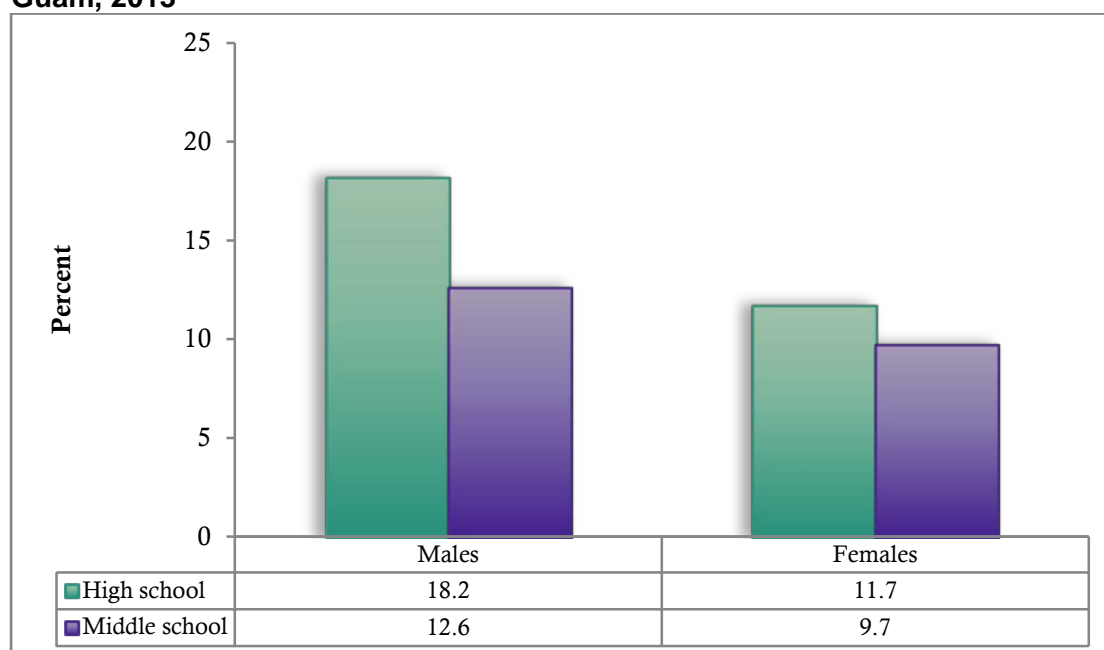
In 2013, 15% of high school students and 11% of middle school students reported smokeless tobacco use. The prevalence of smokeless tobacco use among Guam middle school students is nearly 50% higher than the rate among US high school students.

CORRELATES OF YOUTH SMOKELESS TOBACCO USE

Sex

Males have a higher prevalence of using smokeless tobacco products than females. Nearly 1 in 10 middle school girls were current users of smokeless tobacco (Figure 30).

Figure 30. Smokeless tobacco use, by sex, high school vs. middle school, Guam, 2013

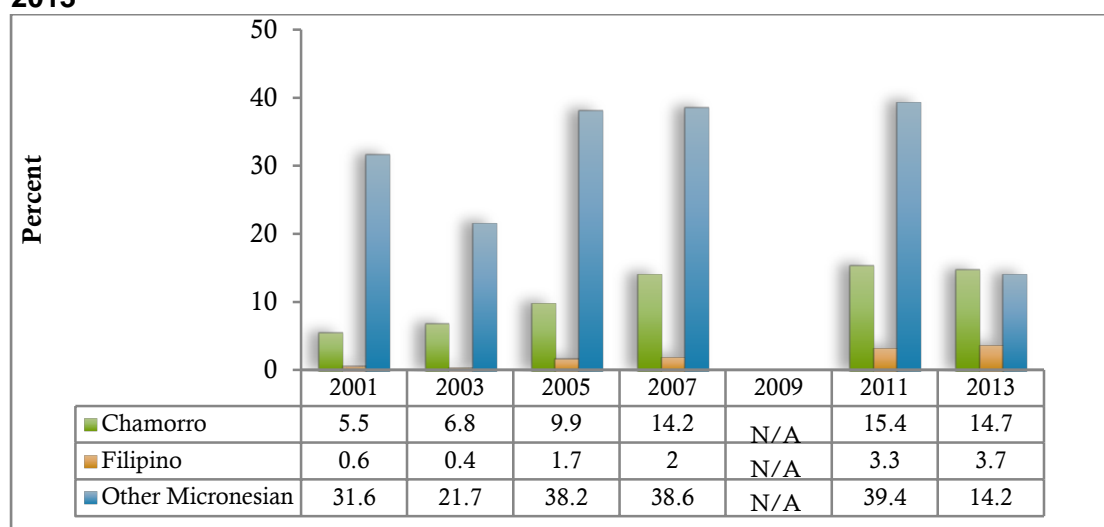


Source: GDOE, YRBS 2013

Ethnicity

The use of smokeless tobacco products is highest among Micronesian Islanders. The difference between other Micronesians and all other ethnic categories is remarkable. Filipinos have the lowest rates. Prevalence of using smokeless tobacco products appears to be increasing among high school youth, regardless of ethnicity, and among Chamorro and other Micronesian middle school youth (Figures 31 and 32). It is unclear what proportion of youth is using these alternative tobacco products as is, and what proportion is using these as additives to betel nut (areca nut/betel quid). In future iterations of the YRBS on Guam, it will be important to ask specific questions about the use of chewing tobacco, with and without betel nut (areca nut/betel quid).

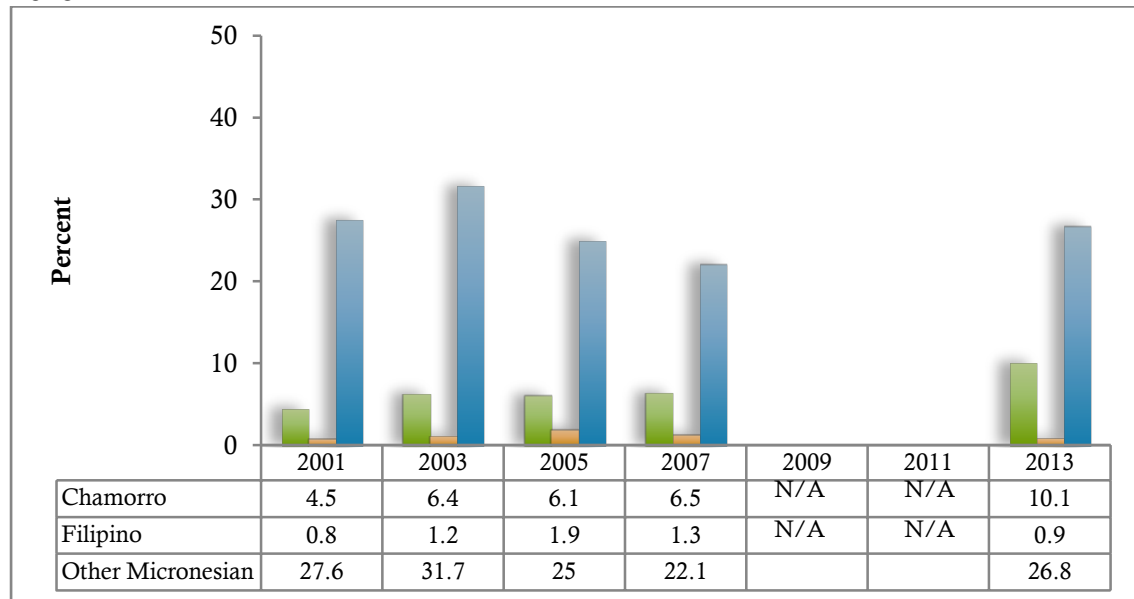
Figure 31. Smokeless tobacco use, by ethnicity, high school, Guam, 2001-2013



Source: GDOE, YRBS 2001-2013

Note: "N/A" = data not available

Figure 32. Smokeless tobacco use, by ethnicity, middle school, Guam, 2001-2013

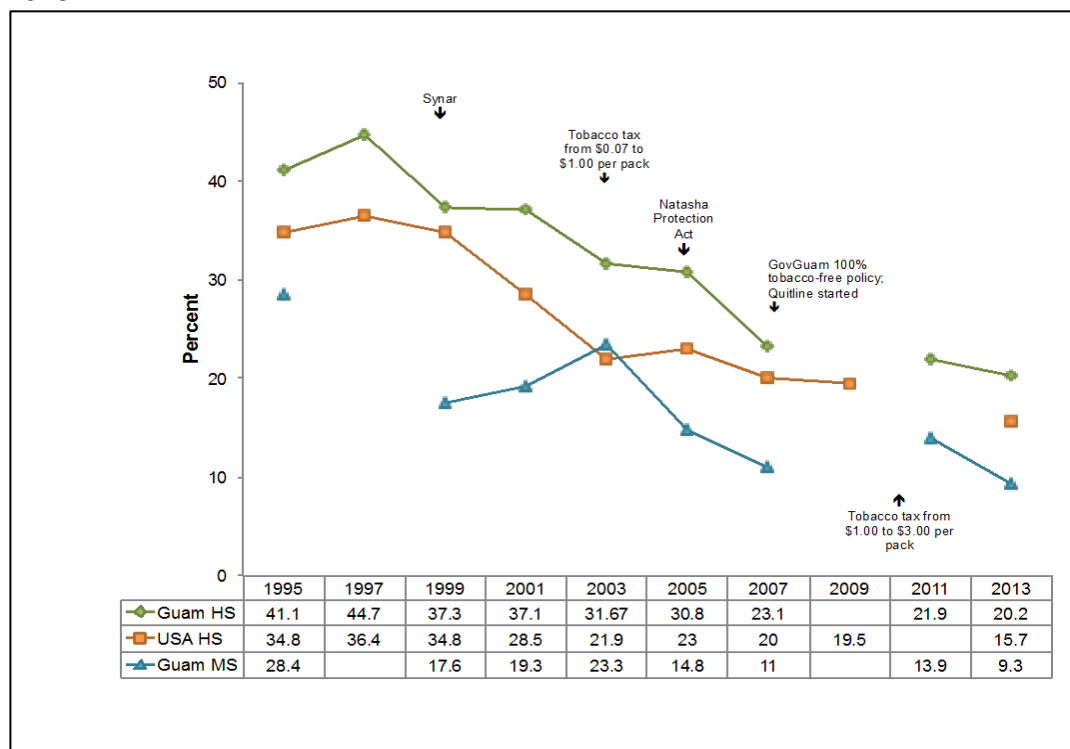


Source: GDOE, YRBS 2001-2013
 Note: "N/A" = data not available

Policy impact on tobacco consumption

Youth tobacco use in Guam is responsive to policy changes. Large declines in youth smoking prevalence coincide or follow the establishment of evidence-based tobacco control policies. SYNAR inspections started on Guam in 1999, tobacco taxes were increased on Guam in 2003, and a sustained tobacco control program was launched by the GBHWC since 2003. In 2005, Guam's Natasha Act, making public places smoke-free, was enacted. In 2007, the Governor's Executive Order mandating all GovGuam premises and vehicles to become 100% tobacco free came into effect, and the DPHSS Quitline was established. Tobacco taxes were raised further in 2010, from \$1.00/pack to \$3.00/pack; to date, this represents the largest single-time tax increase among all US States and Territories. The temporal association between these positive policy developments with decreases in Guam youth smoking rates are not reflected in US youth smoking (Figure 33).

Figure 33. Policy impact on youth tobacco consumption, Guam vs. US, 1995-2013



Source: GDOE, YRBS 1995-2013; Guam Compendium of Laws

The Synar law and cigarette purchases by youth

Guam initiated its annual unannounced tobacco vendors' inspections in 1999, in compliance with the Synar law. Compliance rates reached federal targets in 2003, and have remained above target since then.

The YRBS provides information on youth smokers who purchase their cigarettes from stores (Table 12). The data indicates that one in ten (10%) high school smokers and one in twelve middle school smokers (8%) purchased cigarettes from a store in 2013. The percentage of high school smokers who bought their cigarettes from a store has been declining since 2001, but the middle school percentage is rising, despite low retailer violation rates during the annual tobacco retailers' inspection.

These data highlight the importance of consistent enforcement of the Synar law and the need and effectiveness of a comprehensive approach to tobacco use prevention among youth, utilizing both price and non-price measures to reduce demand for tobacco products, to complement the restriction in youth access to tobacco.

Table 12. Tobacco retailer violation rates and percent of youth purchasing cigarettes from a store, Guam, 2000-2013

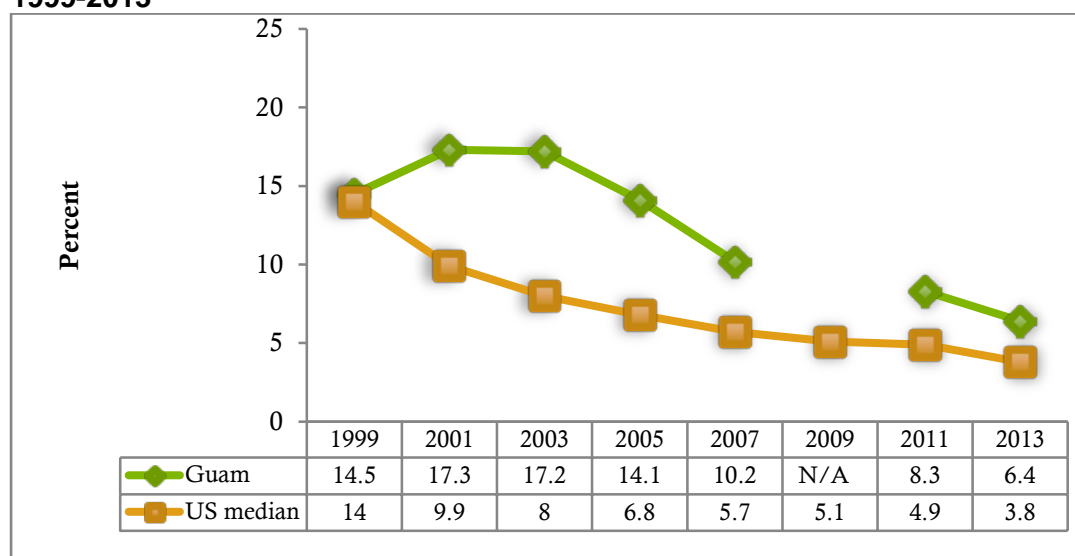
Year	Retailer violation rate (%)	MS Bought Cigarettes (%)	HS Bought Cigarettes (%)
2000	33.0	---	---
2001	42.0	1.1	30.0
2002	20.2	---	---
2003	11.0	0.8	27.9
2004	18.3	---	---
2005	14.9	3.6	24.5
2006	5.0	---	---
2007	9.4	3.8	17.3
2008	6.0	---	---
2009	8.9	N/A	N/A
2010	11.6	---	---
2011	7.8	7.0	13.0
2012	7%	---	---
2013	5%	8.4	10.5

Source: GBHWC PEACE Office, Synar reports, 2000-2013; GDOE, YRBS 2001-2013;
 Note: "—" = data not collected for that year; "N/A" = data not available

The Natasha Protection Act (smoke-free public places) and youth tobacco use on school property

The YRBS queried students about smoking and the use of smokeless tobacco products on school property within the past 30 days. Both Guam and the US had declining rates of students smoking on school property over time. The percentage of Guam students smoking on school property remained consistently higher than that of the US mainland from 2001 to 2013 (Figure 34).

Figure 34. Smoking on school property, high school students, Guam vs. US, 1999-2013



Source: GDOE, YRBS 1999-2013
 Note: "N/A" = data not available

Tobacco: Consequences

As in previous years, four of the top ten causes of death---diseases of the heart, malignant neoplasms (cancer), cerebrovascular disease (stroke) and chronic lung diseases---are directly caused by tobacco. An additional two---diabetes and septicemia---are worsened by tobacco use (Table 13).

Table 13. Top Ten Causes of Death: Guam, 2012

Rank	Cause of Death	# of Deaths	% of all Deaths
1	Diseases of the Heart	250	28.06
2	Malignant Neoplasms	167	18.74
3	Cerebrovascular Disease	81	9.09
4	Diabetes Mellitus	40	4.49
5	Septicemia	32	3.59
6	Chronic lower respiratory disease	27	3.03
7	Suicide	26	2.92
8	Certain conditions originating in the perinatal period	24	2.69
9	Diseases of the Liver	23	2.58
10	Accidents	22	2.47

Source: Preliminary report, Office of Vital Statistics, Guam DPHSS, 2012

In relation to cancer, the Guam Comprehensive Cancer Control Program of the Department of Public Health and Social Services (DPHSS) very recently released cancer registry data from 2008-2012. All of the top causes of cancer death on Guam are tobacco-related (Table 14). Lung, colon, and liver cancer are related to smoking. Second hand smoke exposure has been implicated as a risk factor for breast cancer.

Lung cancer is now the major cause of cancer mortality on Guam for both males and females. Thus, cancer mortality data highlight the critical importance of further reducing tobacco use among Guam's people. Because second hand smoke also

raises cancer risk, interventions to curb tobacco use will protect not only the tobacco users, but also all others who would have been exposed to tobacco smoke.

Table 14. Top causes of cancer death on Guam, by sex, 2008-2012

Top Causes of Cancer Death on Guam 2008-2012	
Males	Females
Lung and Bronchus*	Lung and bronchus*
Liver *	Breast**
Colon and Rectum*	Colon and Rectum*

Source: Guam Comprehensive Cancer Control Program, DPHSS, Guam Cancer Facts and Figures 2008-2012 (David et al)

Note: * related to smoking; ** related to second hand smoke exposure

Alcohol

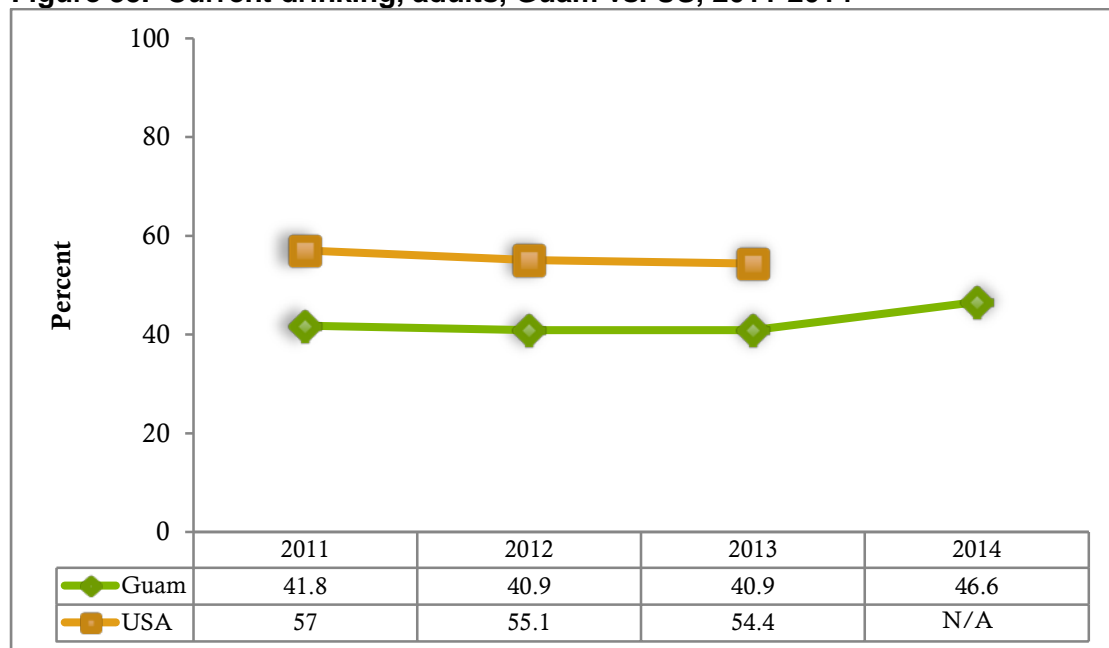
Consumption: Adults

Current Alcohol Use

TREND and PREVALENCE

The 2010 BRFSS defines current alcohol use as having had at least 1 drink of alcohol in the past 30 days. Current alcohol consumption in Guam increased from previous years. In 2014, 47% of adults on Guam reported having had at least one drink of alcohol within the past 30 days, compared to only 41% in 2013 (Figure 35).

Figure 35. Current drinking, adults, Guam vs. US, 2011-2014



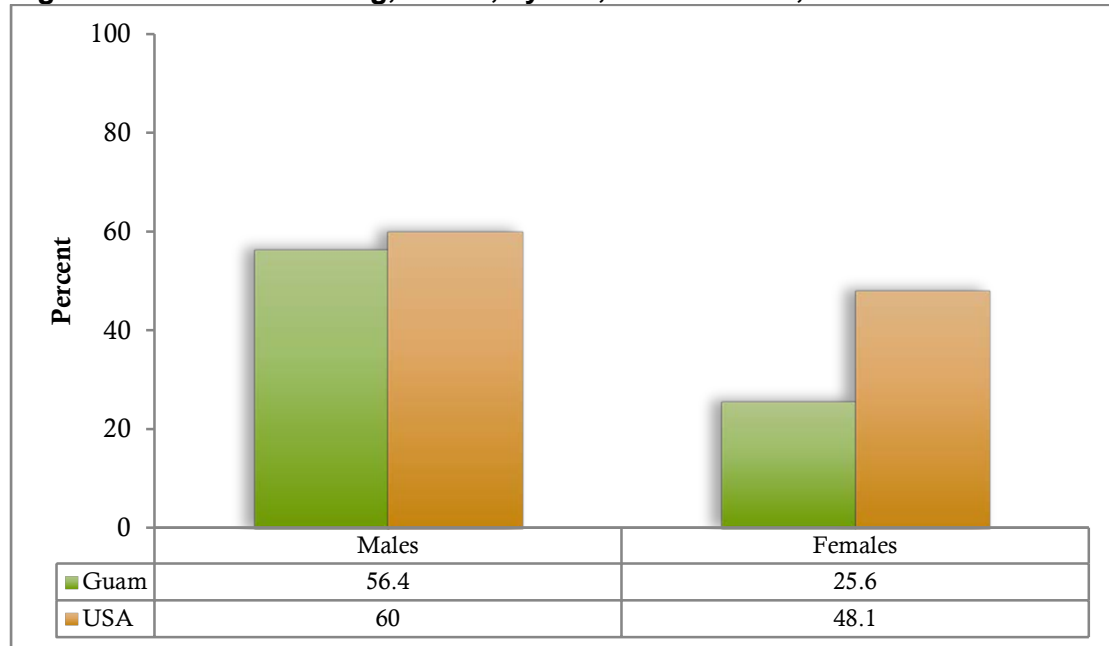
Source: Guam DPHSS, BRFSS, 2011-2014

Note: "N/A" = 2014 data for USA not yet officially available

CORRELATES

Overall, men drink more than women, but this sex difference is much more marked on Guam, where males were almost twice as likely to report recent consumption of alcohol as females (Figure 36).

Figure 36. Current drinking, adults, by sex, Guam vs. US, 2013



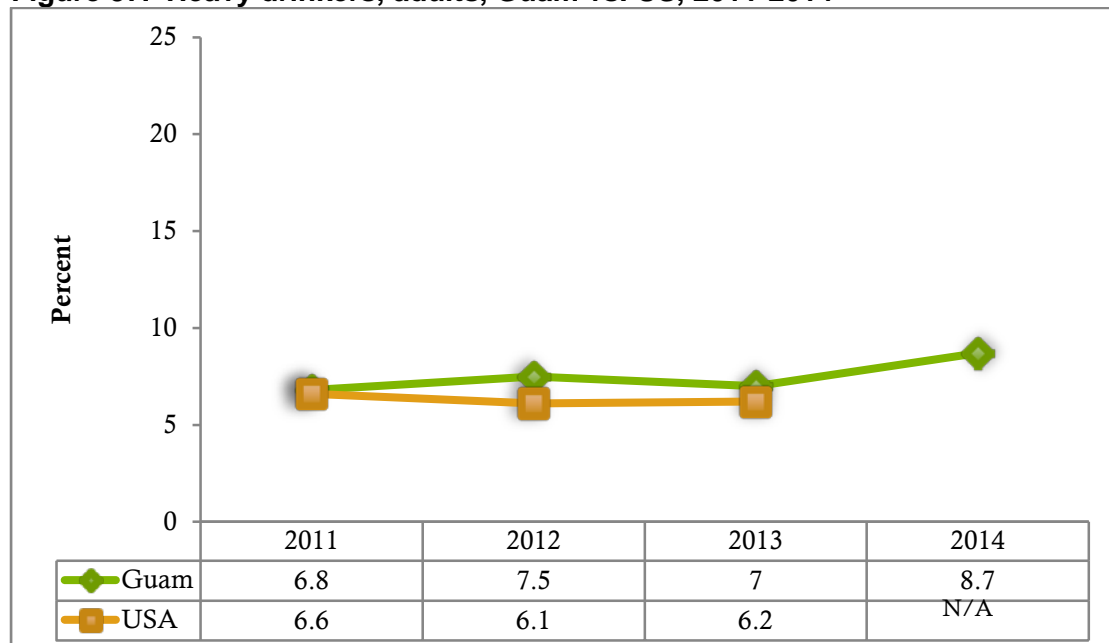
Source: Guam DPHSS, BRFSS, 2013

Heavy Alcohol Use

TREND and PREVALENCE

Heavy drinking is defined in the BRFSS as adult men having more than two drinks per day and adult women having more than one drink per day. The prevalence of heavy drinking on Guam is similar to the US average (Figure 37).

Figure 37. Heavy drinkers, adults, Guam vs. US, 2011-2014



Source: Guam DPHSS, BRFSS, 2011-2014

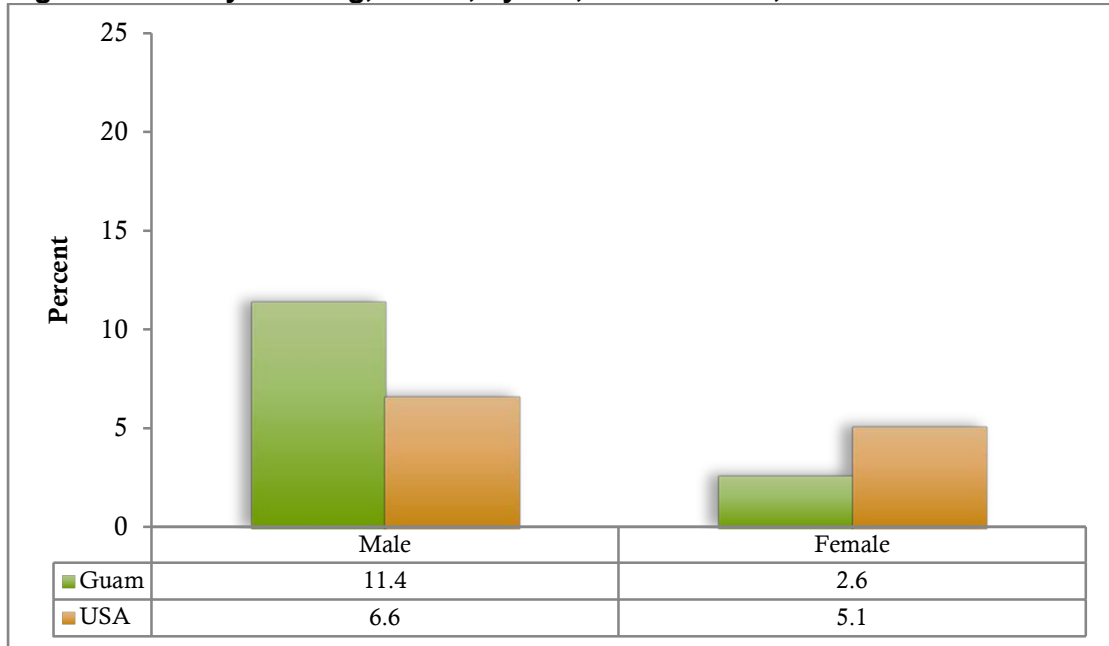
Note: "N/A" = 2014 data for USA not yet officially available

CORRELATES

Sex

Males were more likely to report heavy drinking than females (Figure 38). Heavy drinking among males on Guam was almost 50% higher than the US median, while heavy drinking among women on Guam was half the US median. The sex difference in heavy drinking was more marked in Guam.

Figure 38. Heavy drinking, adults, by sex, Guam vs. US, 2013

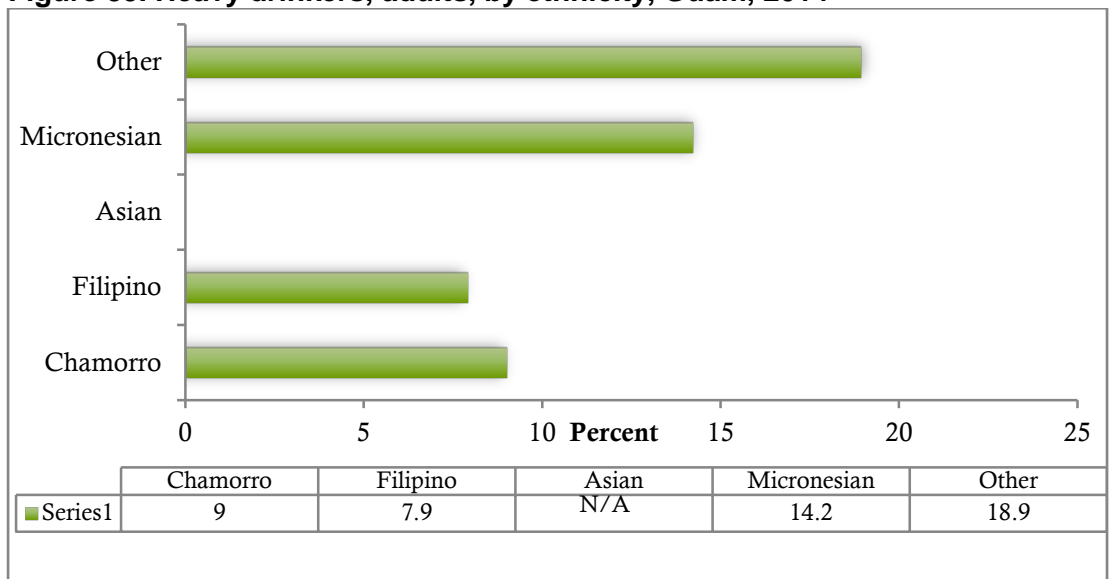


Source: Guam DPHSS, BRFSS, 2013
 Note: 2014 data for USA not yet officially available

Ethnicity

Heavy drinking is most prevalent among Micronesians, and other races (Figure 39).

Figure 39. Heavy drinkers, adults, by ethnicity, Guam, 2014



Source: Guam DPHSS, BRFSS, 2014
 Note: "N/A" = data not available

Other correlates

Because of the small numbers of respondents reporting heavy drinking, it is difficult to ascertain relationships between heavy drinking and education or income.

Age at First Use of Alcohol

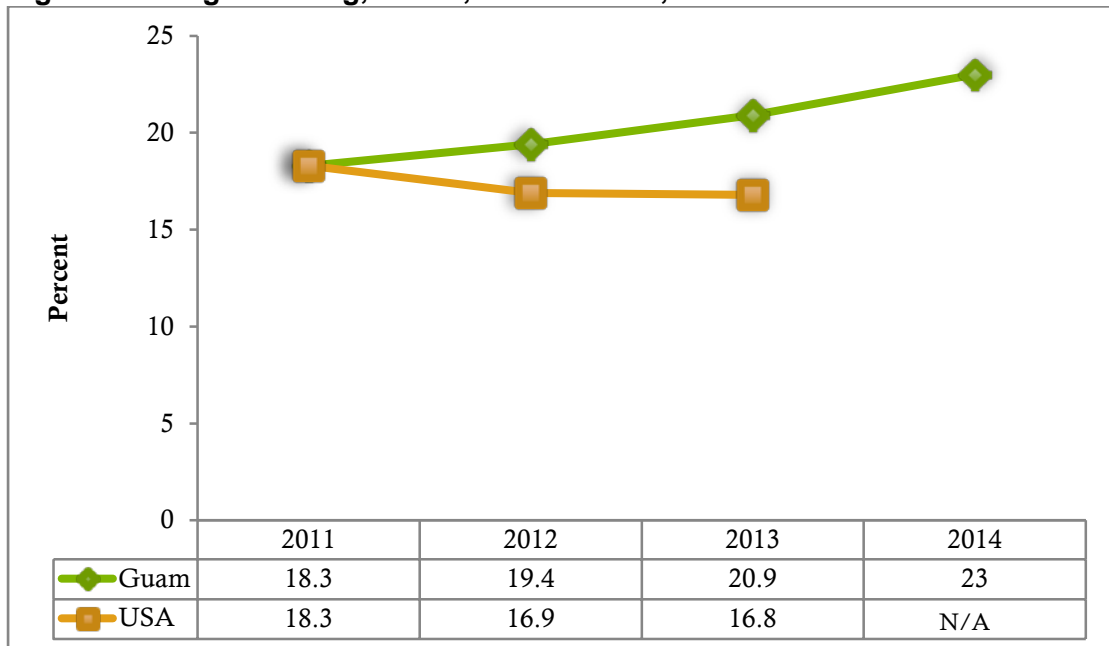
Over half (51%) of Guam adults reported first using alcohol between the ages of 18 and 24, while one-third (32%) tried alcohol first between the ages of 13 to 17. Four percent (4%) of the adults surveyed reported trying alcohol for the first time before the age of 12 years.

Binge Drinking

TREND and PREVALENCE

Binge drinking, defined as having five or more drinks on one occasion, was reported by 23% of adults on Guam in 2014 (Figure 40). The trend appears to be increasing for Guam.

Figure 40. Binge drinking, adults, Guam vs. US, 2011-2014



Source: Guam DPHSS, BRFSS, 2011-2014

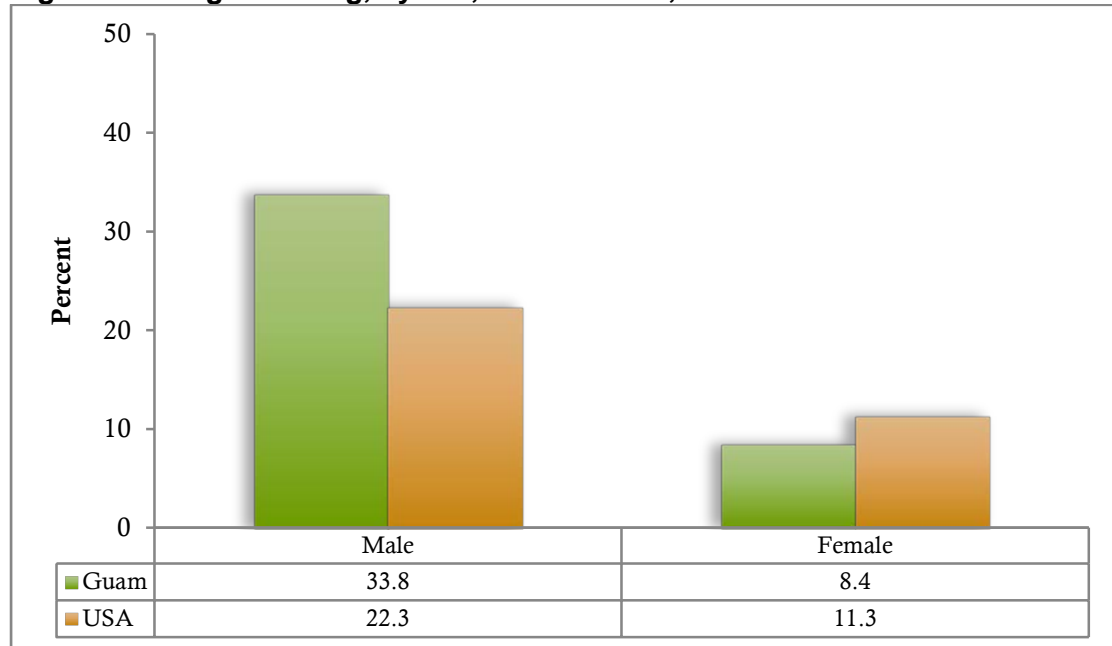
Note: "N/A" = 2014 data for USA not yet officially available

CORRELATES

Sex

Males on Guam had a binge-drinking rate that was four times higher than their female counterparts, and about 50% higher than men in the US (Figure 41). Females on Guam had a rate of binge drinking that was lower than that of females in the US.

Figure 41. Binge drinking, by sex, Guam vs. US, 2013

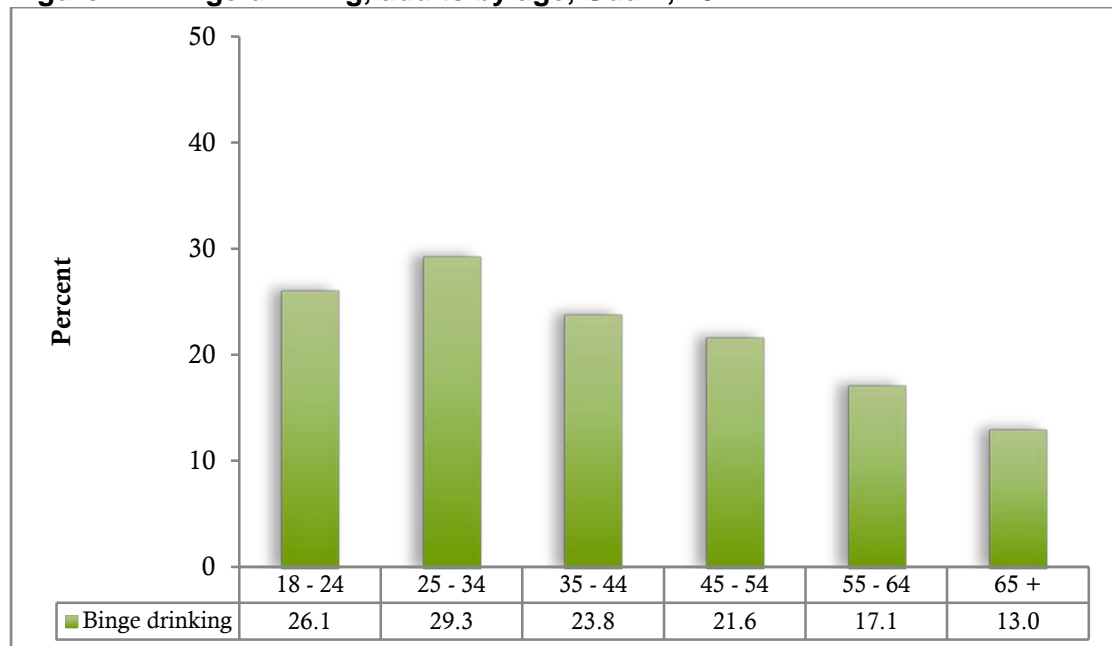


Source: Guam DPHSS, BRFSS, 2013
 Note: 2014 data for USA not yet officially available

Age

Younger adults (<35 years) had the highest rates of binge drinking (Figure 42).

Figure 42. Binge drinking, adults by age, Guam, 2014

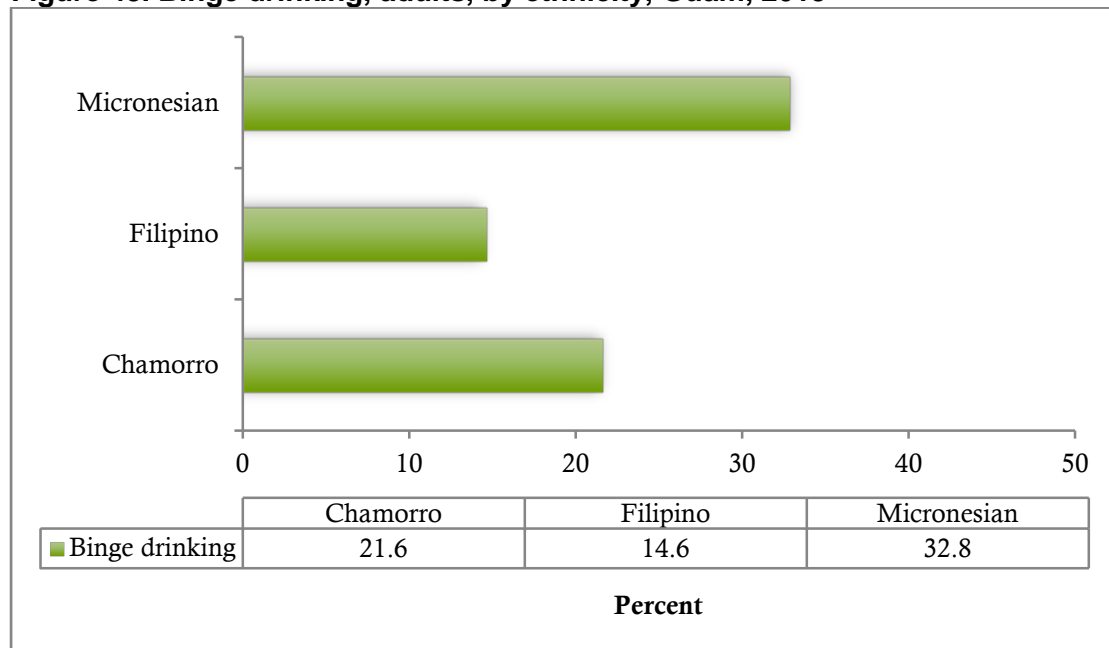


Source: Guam DPHSS, BRFSS, 2014

Ethnicity

Binge drinking is highest among Micronesians, followed by Chamorros. In 2013, 1 in 3 Micronesians (33%) and over 1 in 5 Chamorros (22%) reported binge drinking (Figure 43). This may explain the higher percentages of alcohol-related arrests among these two ethnic groups.

Figure 43. Binge drinking, adults, by ethnicity, Guam, 2013



Source: Guam DPHSS, BRFSS, 2013

Perception of harm

About 46% of adults think binge drinking carries great risk of physical and other forms of harm, while 13% reported they felt binge drinking carried no risk of harm. Males were more likely to perceive no risk to binge drinking (17% vs. 9%), while females were more likely to report binge drinking as causing great risk of harm (54% vs. 38%).

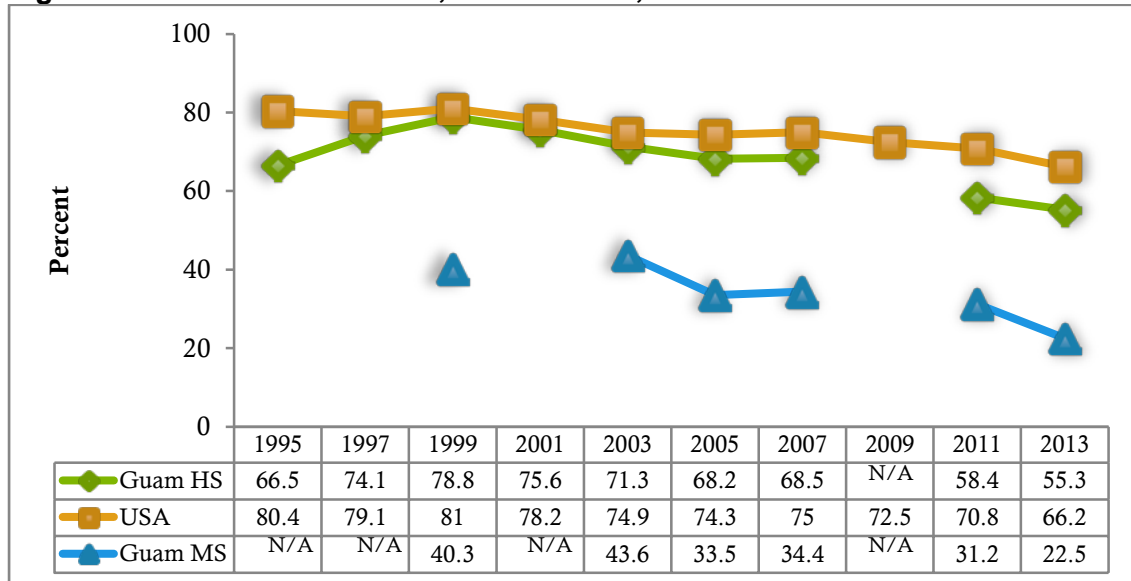
Consumption: Youth

Current and Lifetime Alcohol Use

TREND and PREVALENCE

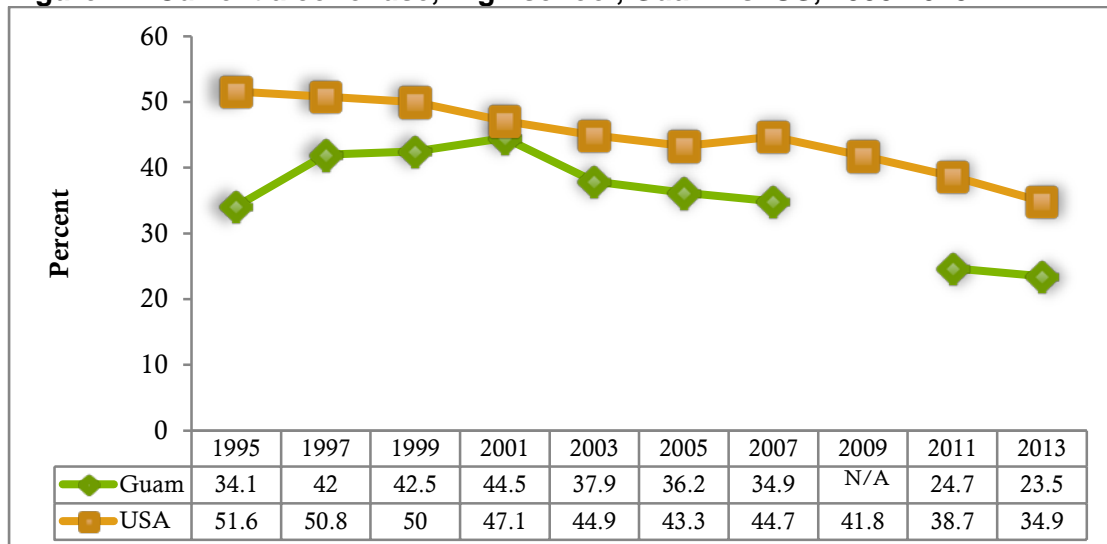
Lifetime alcohol use among Guam high school students closely parallels the US rates (Figure 43). Current alcohol use in Guam was similar to US rates until declines in 2003 and 2011 widened the gap (Figure 44). In 2013, current alcohol use among high school students was about 30% lower in Guam

Figure 43. Lifetime alcohol use, Guam vs. US, 1995-2013



Source: GDOE, YRBS 1995-2013
 Note: "N/A" = data not available

Figure 44. Current alcohol use, High school, Guam vs. US, 1995-2013



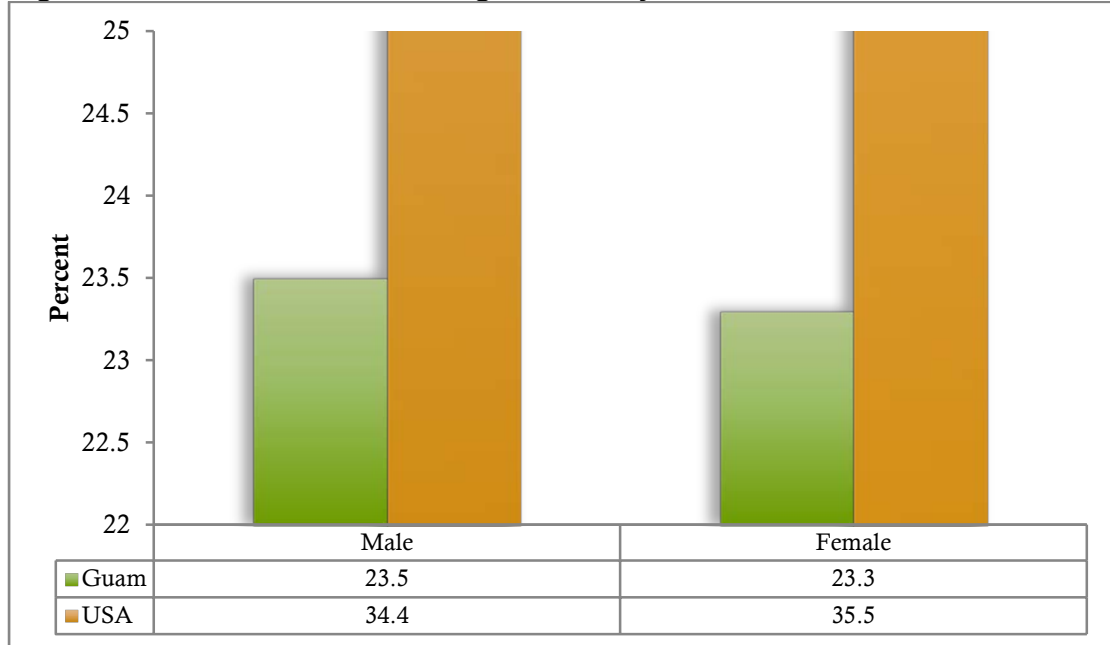
Source: GDOE, YRBS 1995-2013
 Note: "N/A" = data not available

CORRELATES

Sex

In contrast to adults, and unlike youth tobacco use, among high school students in Guam, current drinking is similar across the sexes. Regardless of sex, current alcohol use is lower in Guam (Figure 45).

Figure 45. Current alcohol use, high school by sex, Guam vs. US, 2013

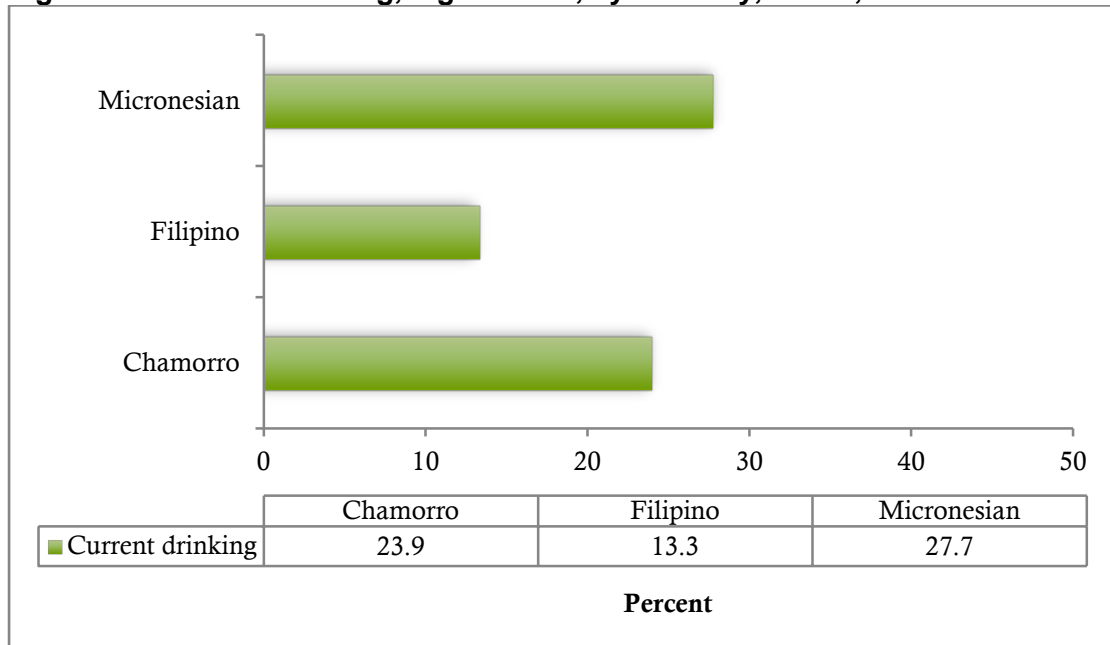


Source: GDOE, YRBS 2013

Ethnicity

When disaggregated by ethnicity/race, Filipino youth have the lowest rates for current alcohol use, while Chamorro youth have the highest (Figure 46).

Figure 46. Current drinking, high school, by ethnicity, Guam, 2013



Source: GDOE, YRBS 2013

Age at First Use of Alcohol

In 2013, 18% of high school students in Guam reported that they had their first alcoholic drink before the age of 13 years, while 10% of middle school students stated they had their first drink of alcohol before the age of 11 years.

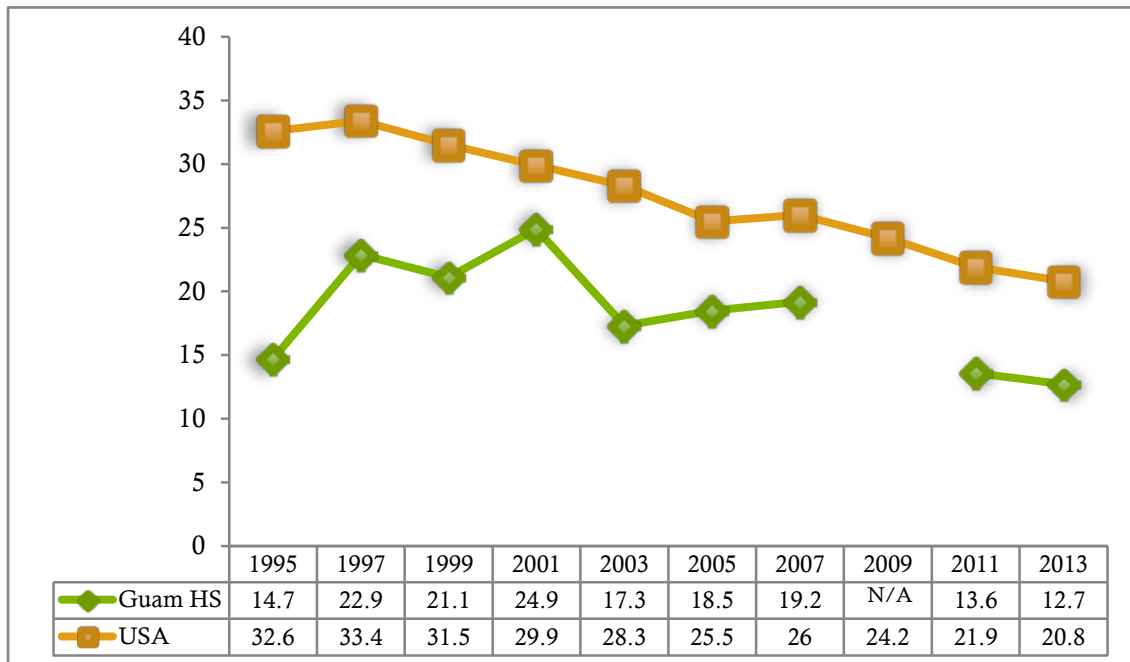
Binge Drinking

TREND and PREVALENCE

Binge drinking among youth is lower on Guam than on the US. In 2013, 13% of Guam high school students reported binge drinking, compared to 21% of high school students in the US (Figure 47).

From 1995 to 2001, US rates were decreasing while Guam rates were increasing. Thus, the difference between Guam and US rates was shrinking. In 2003, the binge-drinking rate decreased for the first time since 1995, followed by a further drop in 2011.

Figure 47. Binge drinking, high school: Guam vs. US, 1995 to 2013



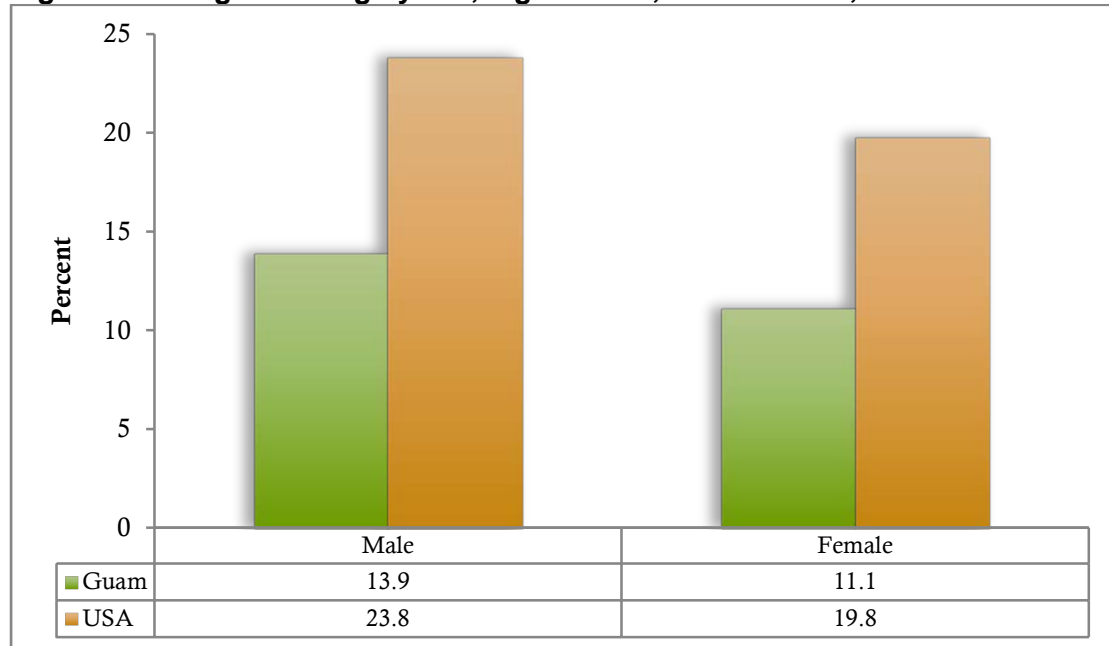
Source: GDOE, YRBS 1995-2013
 Note: "N/A" = data not available

CORRELATES

Sex

In 2013, there was no difference noted in binge drinking rates across the sexes in Guam, unlike in the US, where males had a higher binge-drinking rate than female high school students (Figure 48).

Figure 48. Binge drinking by sex, high school, Guam vs. US, 2013

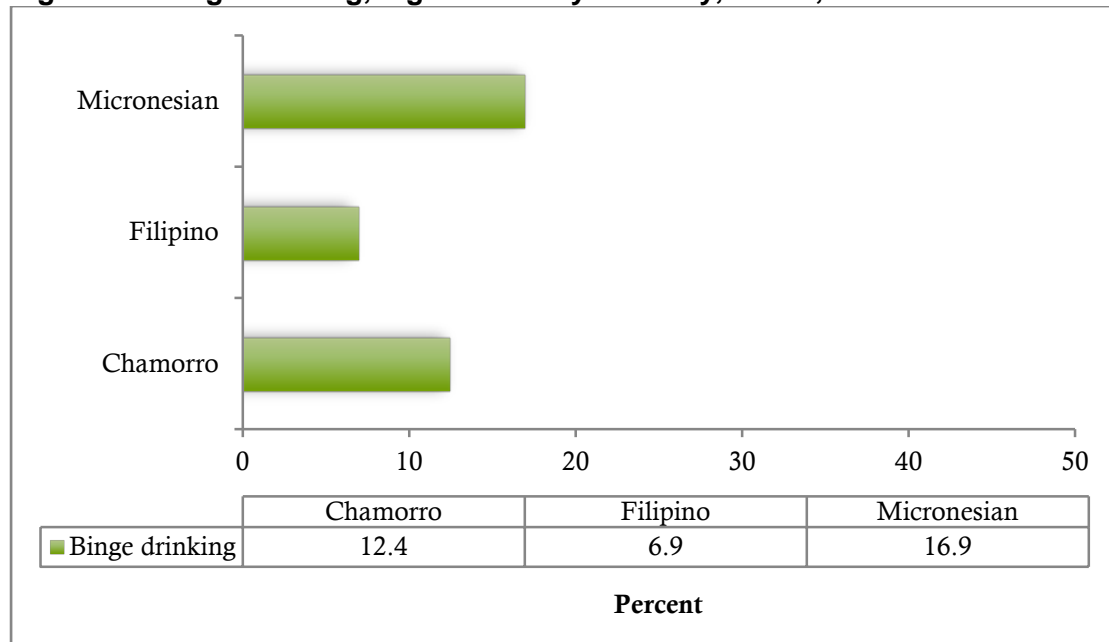


Source: GDOE, YRBS 2013

Ethnicity

Filipino youth have the lowest rates for binge drinking, while Micronesian youth have the highest (Figure 49).

Figure 49. Binge drinking, high school by ethnicity, Guam, 2013

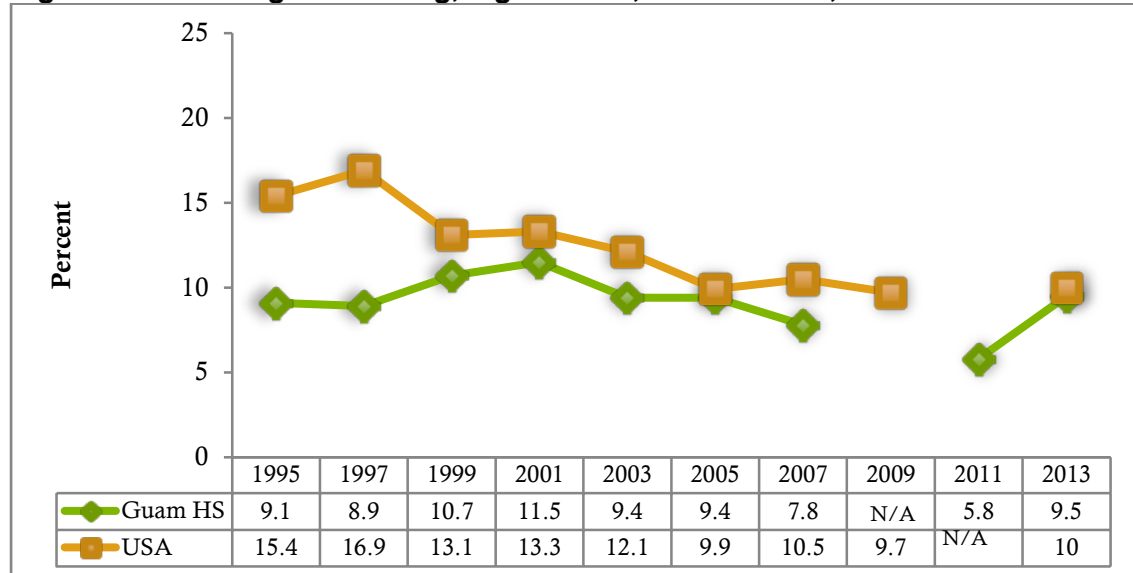


Source: GDOE, YRBS 2013

Drinking and Driving

Drinking and driving increased among Guam high school students between 2011 and 2013. Nearly one in ten students reported they drove when drinking alcohol during the 30 days before the survey (Figure 50).

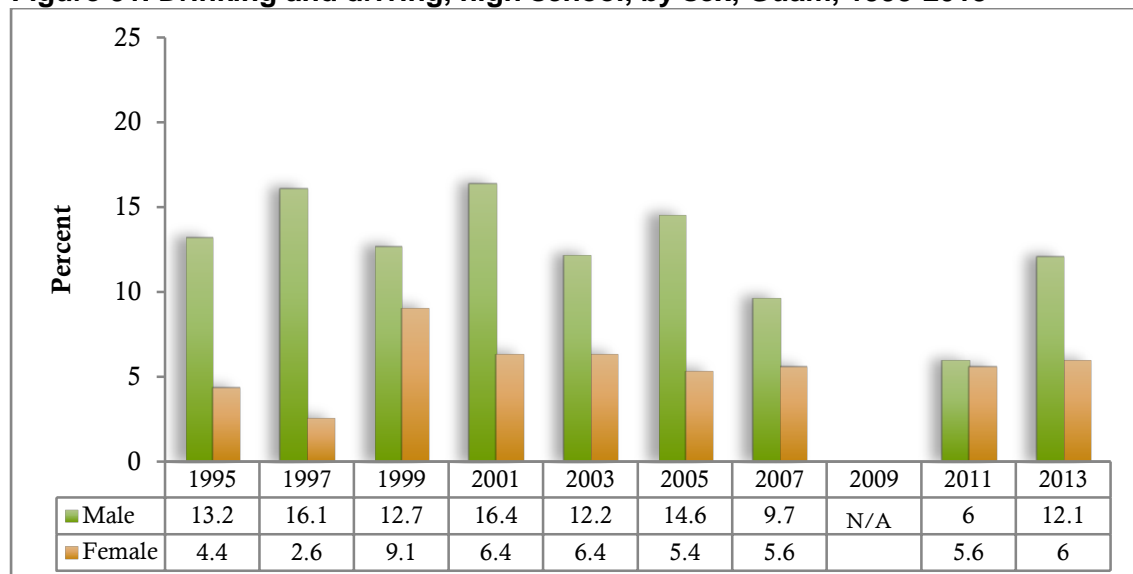
Figure 50. Drinking and driving, high school, Guam vs. US, 1995 to 2013



Source: GDOE, YRBS 1995-2013
 Note: "N/A" = data not available

In 2013, males were twice as likely as females to drink and drive (Figure 51).

Figure 51. Drinking and driving, high school, by sex, Guam, 1995-2013



Source: GDOE, YRBS 1995-2013
 Note: "N/A" = data not available

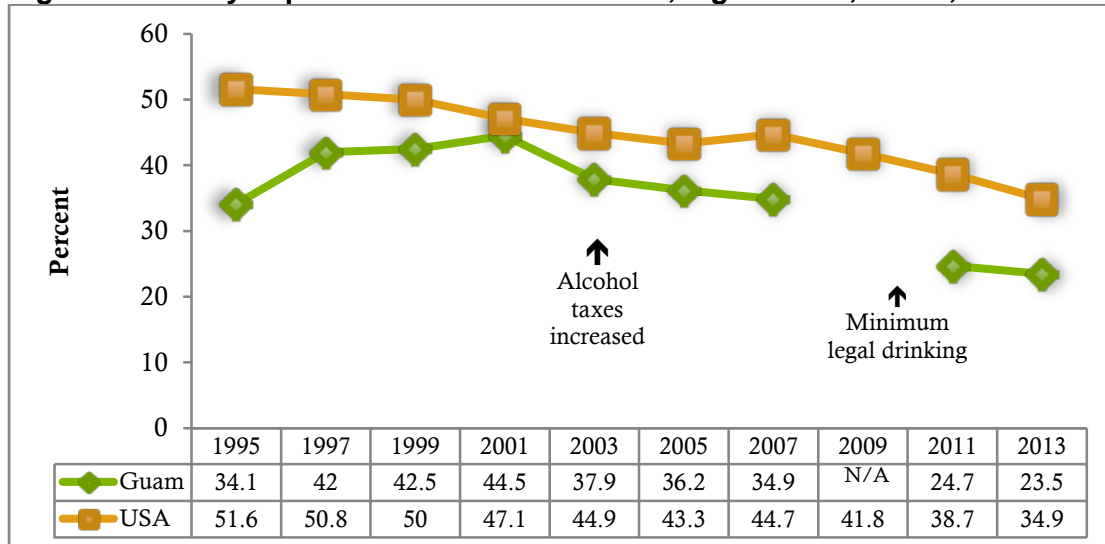
Use of Alcohol on School Property

In 2013, 9% of high school students and 6% of middle school students reported using alcohol while on school property.

Policy impact on alcohol consumption

Guam raised taxes on alcohol products in 2003. In 2010, the minimum legal age for alcohol consumption was raised from 18 to 21 years. These policy milestones were accompanied or followed by significant declines in youth current alcohol use and binge drinking. Of note, the youth current alcohol use and binge drinking rates were rising steadily from 1995 to 2001; this upward trend was reversed after the increase in alcohol taxes in 2003 (Figures 52 and 53).

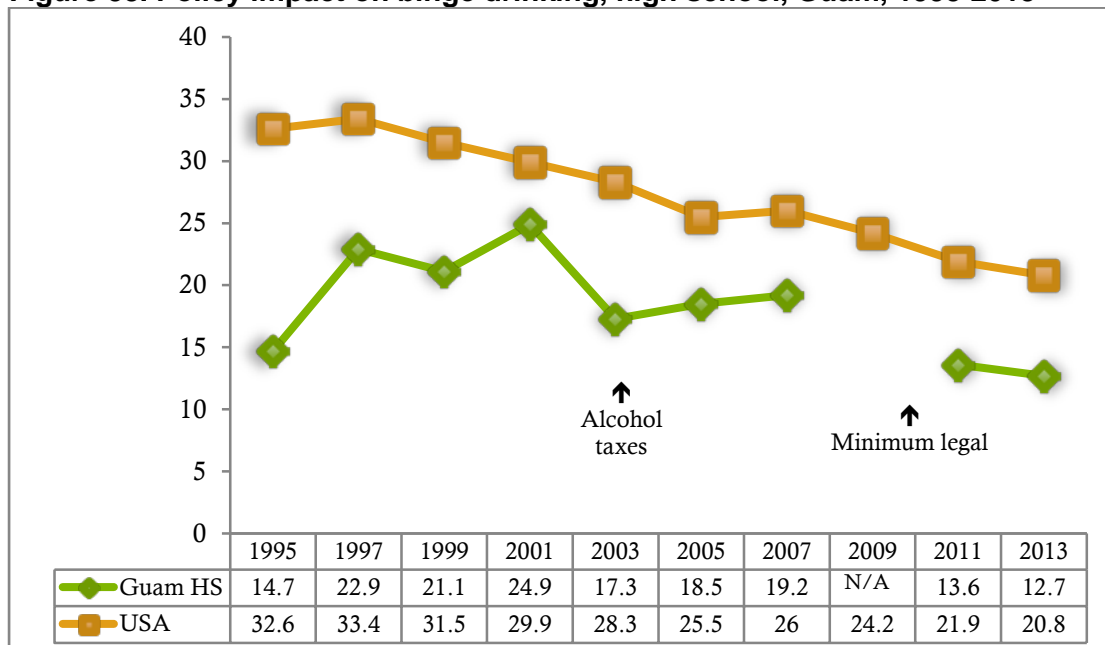
Figure 52. Policy impact on current alcohol use, high school, Guam, 1995-2013



Source: GDOE, YRBS 1995-2013

Note: "N/A" = data not available

Figure 53. Policy impact on binge drinking, high school, Guam, 1995-2013



Source: GDOE, YRBS 1995-2013

Note: "N/A" = data not available

Alcohol: Consequences

Health Consequences

Alcohol directly contributes to liver cirrhosis, the 9th leading cause of death on Guam (see Table 13). In addition, alcohol is implicated in some types of cancer, stroke, suicide, and motor vehicle accidents and can exacerbate diabetes.

Alcohol is a major risk factor for liver cancer. Liver cancer has risen in rank from being the 5th cause of cancer death in Guam in 2003-2007, to being the 2nd in 2008-2012. Previously, liver cancer accounted for 7% of cancer deaths; however, in 2008-2012, it comprised 11% of all cancer deaths. In 2008-2012, Guam had a liver cancer incidence rate (age-adjusted rate = 16.72 per 100,000) that was more than double the US rate (7.3 per 100,000). The mortality rate from live cancer in Guam (age-adjusted rate = 13.13 per 100,000) was also more than twice the US rate (5.9 per 100,000). The liver cancer mortality rate for Micronesians in Guam was nearly 5 times higher than the US rate (Table 14).

Table 14. Top cancer cases and deaths, selected cancer sites, Guam, 2008-2012

Cancer Sites	Incidence Counts (New Cases)	Percent of Total Cancer Incidence	Cancer Sites	Mortality Counts (Death)	Percent of Total Cancer Mortality
1 Breast (Female)	292	15.3%	1 Lung and Bronchus	213	28.9%
2 Lung and Bronchus	281	14.8%	2 Liver	81	11.0%
3 Prostate	201	10.6%	3 Colon and Rectum	78	10.6%
4 Colon, Rectum & Anus	190	10.0%	4 Prostate	40	5.4%
5 Cervix	130	6.8%	5 Breast (Female)	37	5.0%
6 Liver	105	5.5%	6 Leukemia	35	4.8%
7 Thyroid	86	4.5%	7 Non-Hodgkin Lymphoma	26	3.5%
8 Uterus	70	3.7%	8 Pancreas	24	3.3%
9 Leukemia	68	3.6%	9 Stomach	21	2.9%
10 Non-Hodgkin Lymphoma	55	2.9%	10 Nasopharynx	19	2.6%
Other Cancer Sites	426	22.3%	Other Cancer Sites	162	22.0%
All New Cancer Cases	1904	100.0%	All Cancer Deaths	736	100.00%

Source: DPHSS, Cancer Facts and Figures 2008-2012

Socio-economic Consequences

Alcohol-related arrests comprised 19% of all arrests in 2013 (Table 15).

Table 15. Alcohol-related arrests, Guam, 2009 to 2013

Year	Total Arrests	DUI (% of all arrests)	Liquor Laws (% of all arrests)	Drunkenness (% of all arrests)	Alcohol-related arrests, % of arrests
2009	3685	28.93	2.77	4.75	36.45
2010	3002	20.89	2.50	3.36	26.75
2011	2868	17.19	1.15	0	18.34
2012	3477	13.37	2.27	0.03	15.67
2013	3071	11.04	4.07	3.94	19.05

Source: Guam Police Department, Uniform Crime Report, 2013

There were 230 arrests for “Driving under the Influence” (DUI) in 2013. This represents a 17% decrease from the previous year (Table 16). DUI arrests are predominantly among males, consistent with data that show binge drinking occurs primarily among males.

Table 16. Arrests for driving under the influence (DUI), Guam, 2009-2013

Year	Number of Arrests	Percent Change from Previous Year	Rate per 1,000 population
2009	927	+47.38	5.82
2010	695	-25.03	4.36
2011	294	-57.70	1.84
2012	278	-5.44	1.74
2013	230	-17.27	1.43

Source: Guam Police Department, Uniform Crime Report, 2013

Alcohol-related offenses accounted for 7.4% of all juvenile arrests in 2013 (Table 17).

Table 17. Alcohol-related arrests, juvenile offenders: Guam, 2009 to 2013

Year	Total Arrests	DUI (n)	Liquor Laws (n)	Drunkenness (n)	Alcohol-related arrests, % of arrests (n)
2009	168	0	4	0	2.4 (4)
2010	320	3	14	0	5.3 (17)
2011	246	1	5	0	2.4 (6)
2012	700	2	47	1	7.4 (50)
2013	550	4	35	2	7.4 (41)

Source: Guam Police Department, Uniform Crime Report, 2013

Alcohol use has been implicated in property crime and violent crime including family violence and suicide. Violent crime increased by 42% from 2012 to 2013 while property crimes increased by 2.6% from 2012 to 2013. Both crime categories have been increasing annually over the past 5 years (Table 18). No data regarding the use

of alcohol in violent or property crime were reported in the 2013 Uniform Crime Report (UCR).

Table 18. Change in violent and property crimes, Guam, 2009 to 2013

Year	Violent Crime, number of cases	Rate per 1000	Property crime, number of cases	Rate per 1000
2009	303	1.90	2670	16.76
2010	368	2.31	2672	16.77
2011	551	3.45	3810	23.87
2012	464	2.90	4417	27.62
2013	660	4.12	4532	28.26

Source: Guam Police Department, Uniform Crime Report, 2013

There were 421 cases of family violence in 2013; of these, 2 cases involved alcohol use.

The Guam Department of Public Works Office of Highway Safety reported 82 DUI crashes and 16 traffic fatalities in 2013. Alcohol was a factor in 44% of all traffic-related deaths (Table 19).

Table 19. Traffic fatalities and alcohol-related fatalities, Guam, 2009-2013

Year	Registered Vehicles	DUI Crashes	Traffic fatalities (n)	Alcohol-related traffic fatalities (n)	Alcohol-related fatalities (%)
2009	104,278	103	8	4	50
2010	105,727	143	15	7	47
2011	108,218	120	16	5	31
2012	109,842	87	17	6	35
2013	111,091	82	16	7	44

Source: Department of Public Works Office of Highway Safety, Territory of Guam Highway Safety Plan 2014

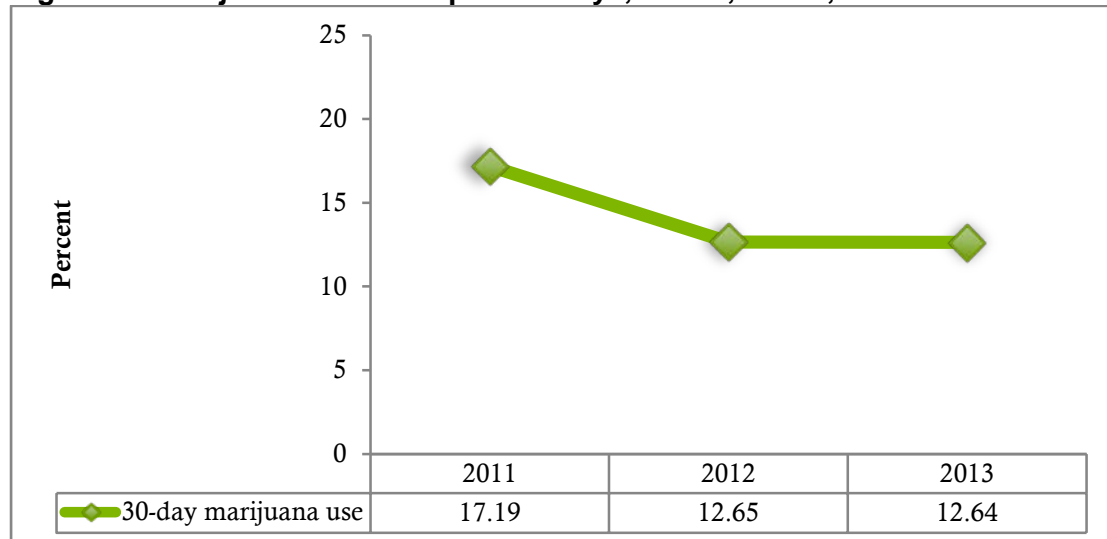
MARIJUANA

Consumption: Adults

TREND AND PREVALENCE

In 2013, 13% of Guam adults reported having used marijuana within the past 30 days before the survey. This was unchanged from the previous year, and lower than the percentage reporting current marijuana use in 2011 (Figure 54).

Figure 54. Marijuana use in the past 30 days, adults, Guam, 2011-2013



Source: DPHSS, BRFSS 2011-2013

CORRELATES OF MARIJUANA USE

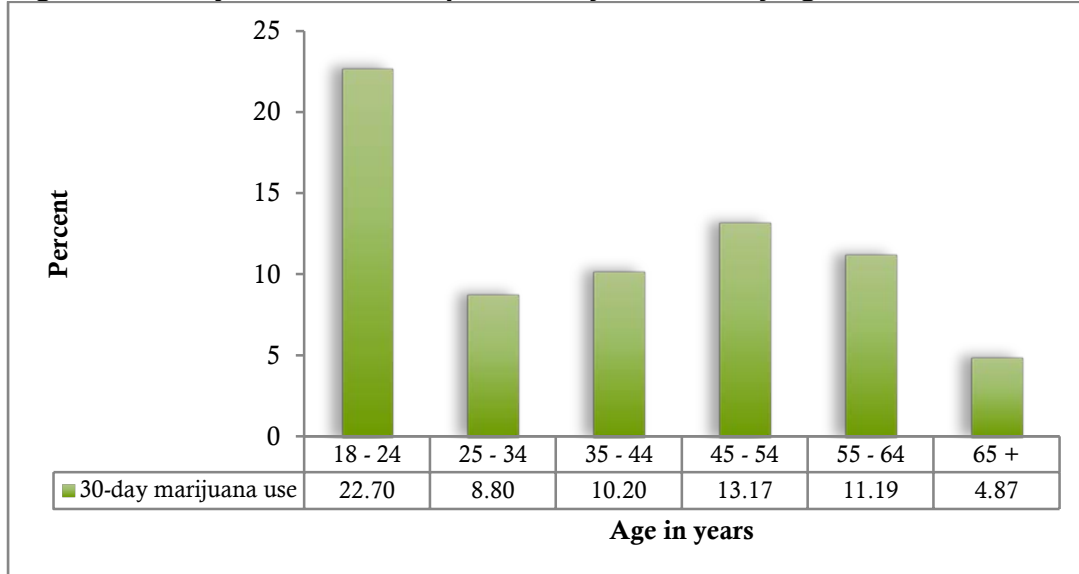
Sex

Men were more likely than women to have used marijuana. In 2013, 14% of adult men and 10% of adult women reported current marijuana use.

Age

The highest rates of 30-day marijuana use were reported by young adults aged 18-24 years (Figure 55).

Figure 55. Marijuana use in the past 30 days, adults, by age, Guam, 2013



Source: DPHSS, BRFSS 2013

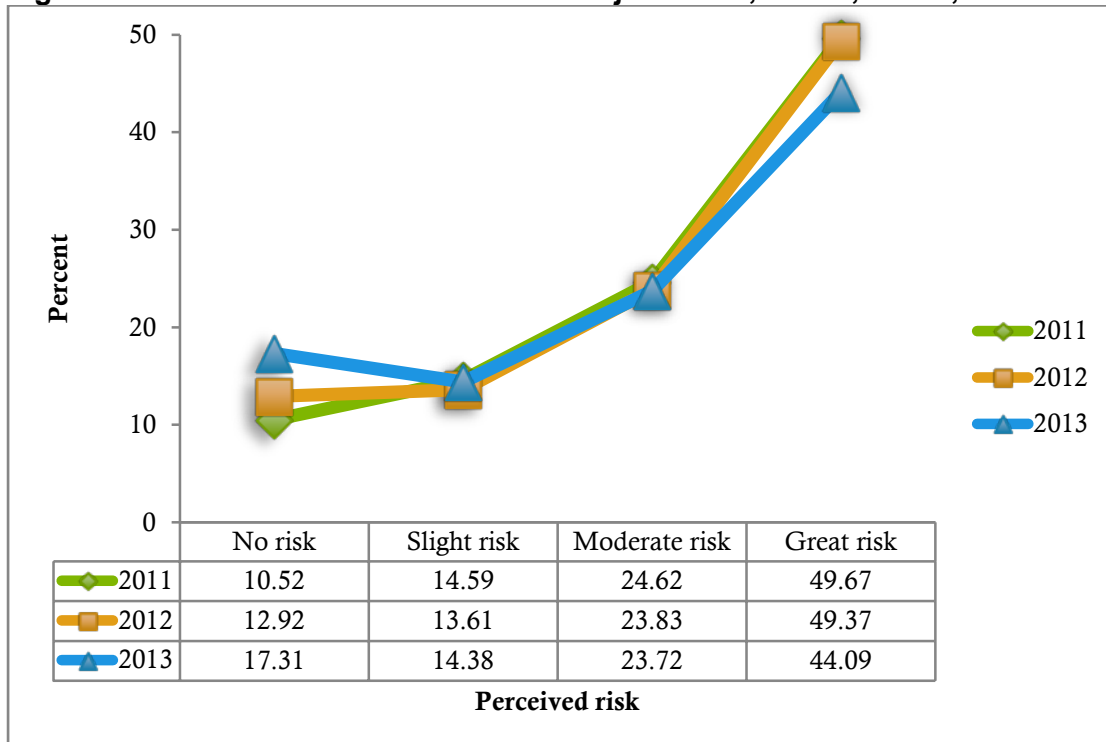
Age at Initiation

Almost 56% of current users reported first using marijuana between the ages of 13 to 17 years. Another 9% stated they first used marijuana at the age of 12 years or younger. Altogether, two-thirds of current users started using marijuana before the age of 18 years.

Perceived Risk of Harm

The perceived risk of harm from marijuana had decreased over the past 3 years. In 2013, 17% of adults thought that there was no risk associated with marijuana use, compared to 10% in 2011 (Figure 56).

Figure 56. Perceived risk of harm from marijuana use, adults, Guam, 2011-2013



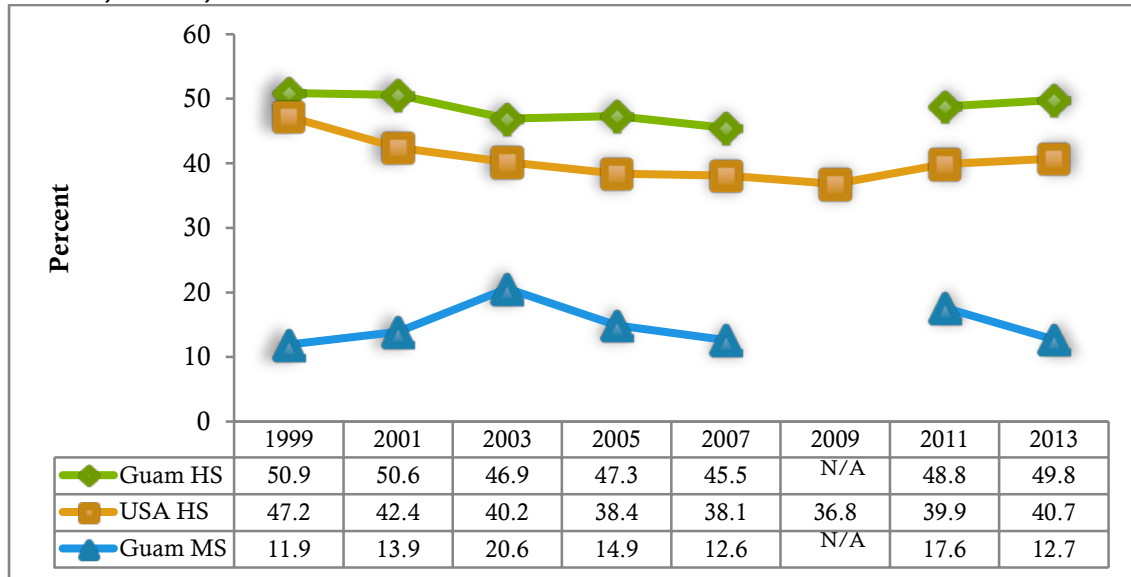
Source: DPHSS, BRFSS 2011-2013

Consumption: Youth

TREND AND PREVALENCE

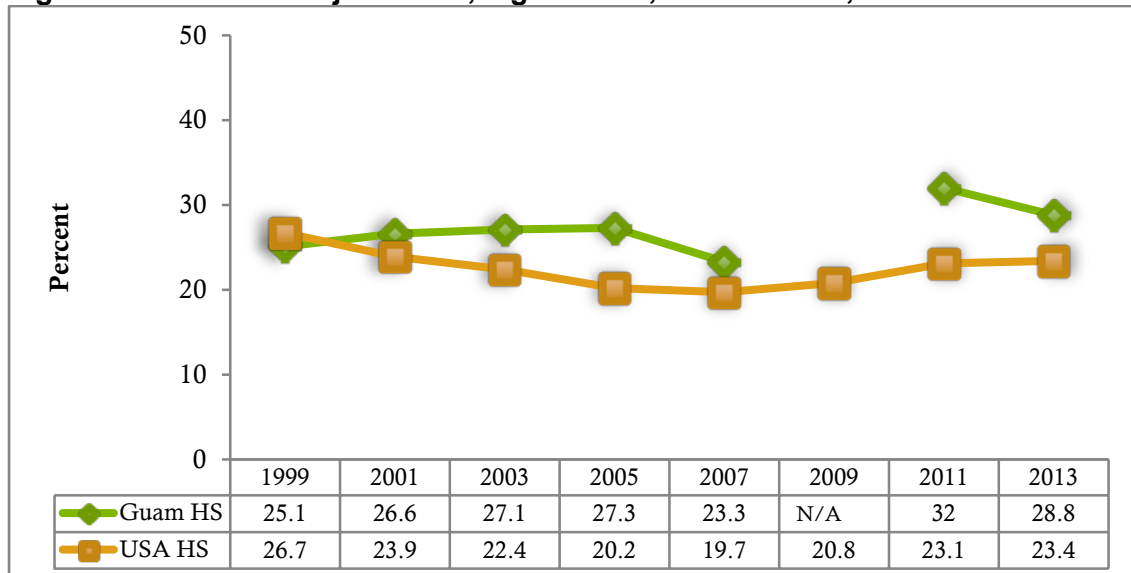
In 2013, half of all high school students had tried marijuana, and over one-fourth had used marijuana within 30 days of the survey. Among middle school students, 13% had tried marijuana at least once. Current and lifetime marijuana use among high school students in Guam remained higher than in the US (Figures 57 and 58).

Figure 57. Lifetime marijuana use, high school, Guam vs. US, and middle school, Guam, 1999-2013



Source: GDOE, YRBS 1999-2013
 Note: "N/A" = data not available

Figure 58. Current marijuana use, high school, Guam vs. US, 1999-2013



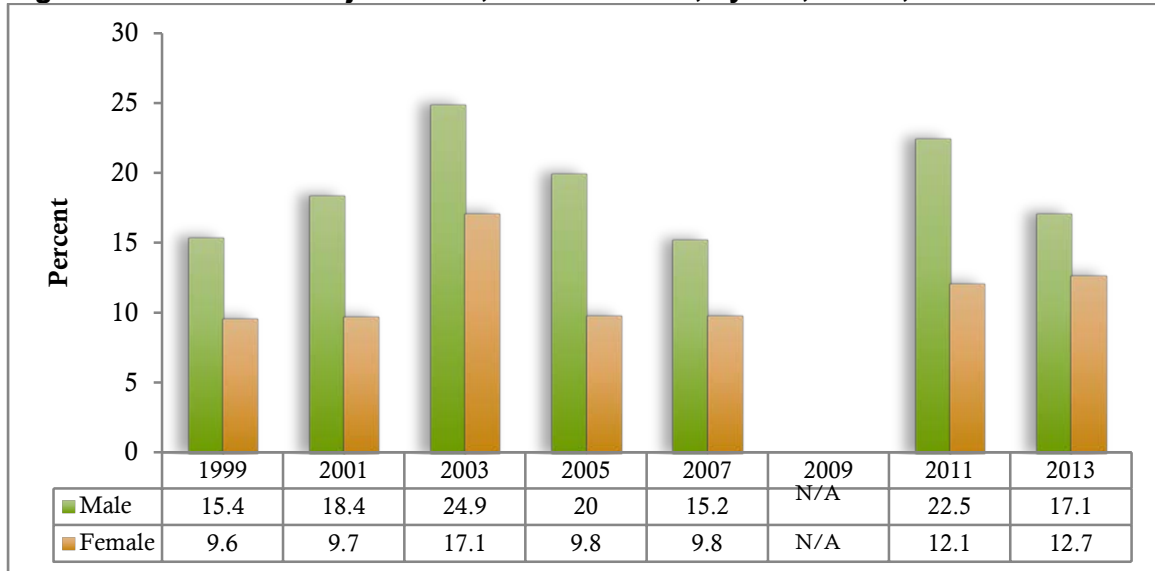
Source: GDOE, YRBS 1999-2013
 Note: "N/A" = data not available

CORRELATES OF MARIJUANA USE

Sex

Marijuana use mostly occurred among males. For both middle and high school students, from 2012 to 2013, lifetime and current marijuana use, respectively, dropped among males but not among females; thus, the difference between male and female marijuana use narrowed (Figures 59 and 60).

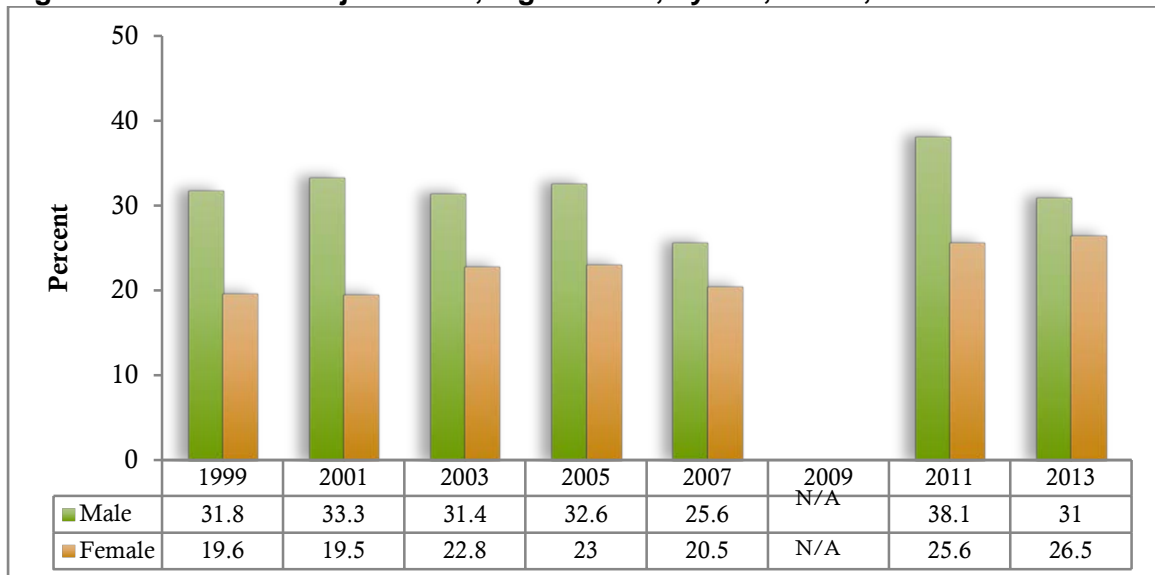
Figure 59. Lifetime marijuana use, middle school, by sex, Guam, 1999 to 2013



Source: GDOE, YRBS 1999-2013

Note: "N/A" = data not available

Figure 60. Current marijuana use, high school, by sex, Guam, 1999 to 2013



Source: GDOE, YRBS 1999-2013

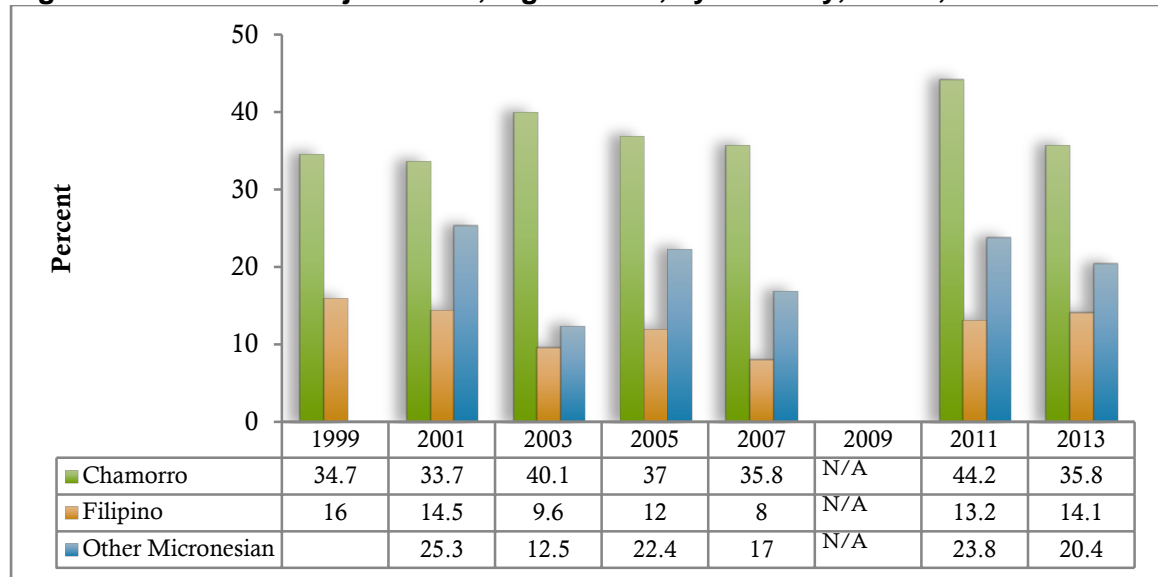
Note: "N/A" = data not available

Ethnicity

Marijuana use is highest among Chamorro youth and lowest for Filipino youth. Chamorro youth are more than twice as likely to use marijuana than Filipinos, and 40% more likely to use marijuana than other Micronesian youth (Figure 61). Current

use declined for Chamorro and other Micronesian youth from 2011 to 2013, but not for Filipino youth.

Figure 61. Current marijuana use, high school, by ethnicity, Guam, 1999-2013

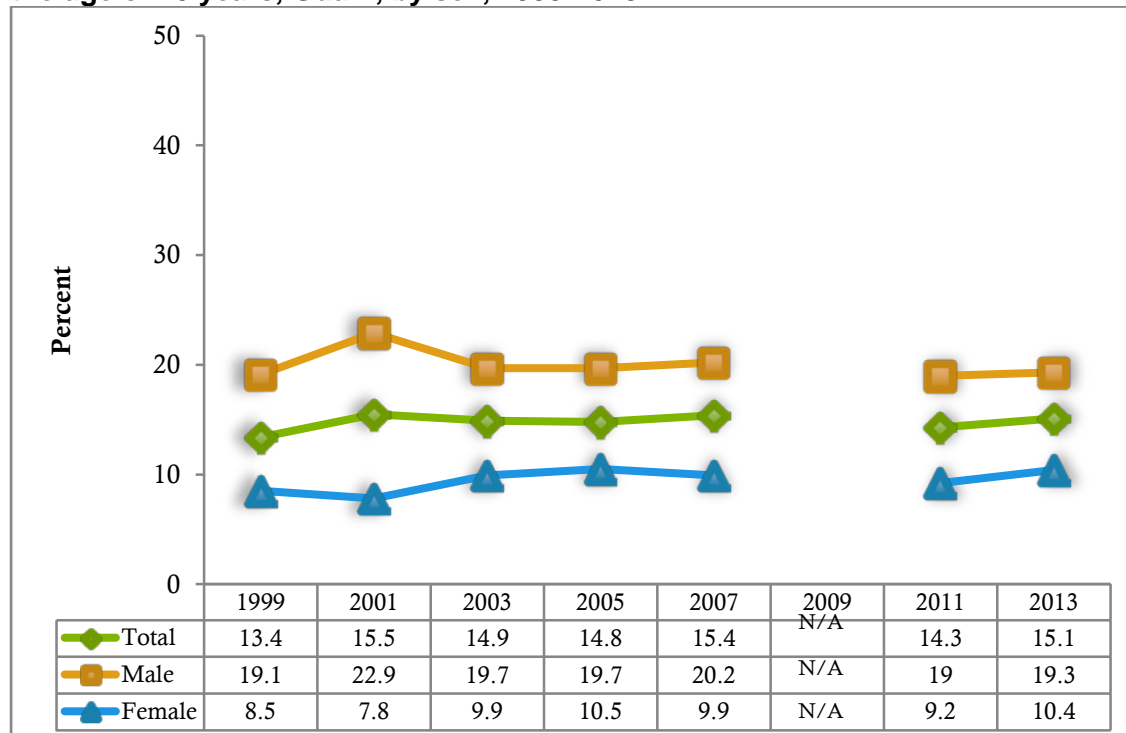


Source: GDOE, YRBS 1999-2013
 Note: "N/A" = data not available

Age at Initiation

Overall, the proportion of youth who started using marijuana before the age of 13 years, remained stable at around 15%. Males are more likely than females to report age at 1st use before 13 years (Figure 62).

Figure 62. Percent of high school youth reporting 1st use of marijuana before the age of 13 years, Guam, by sex, 1999-2013



Source: GDOE, YRBS 1999-2013
 Note: "N/A" = data not available

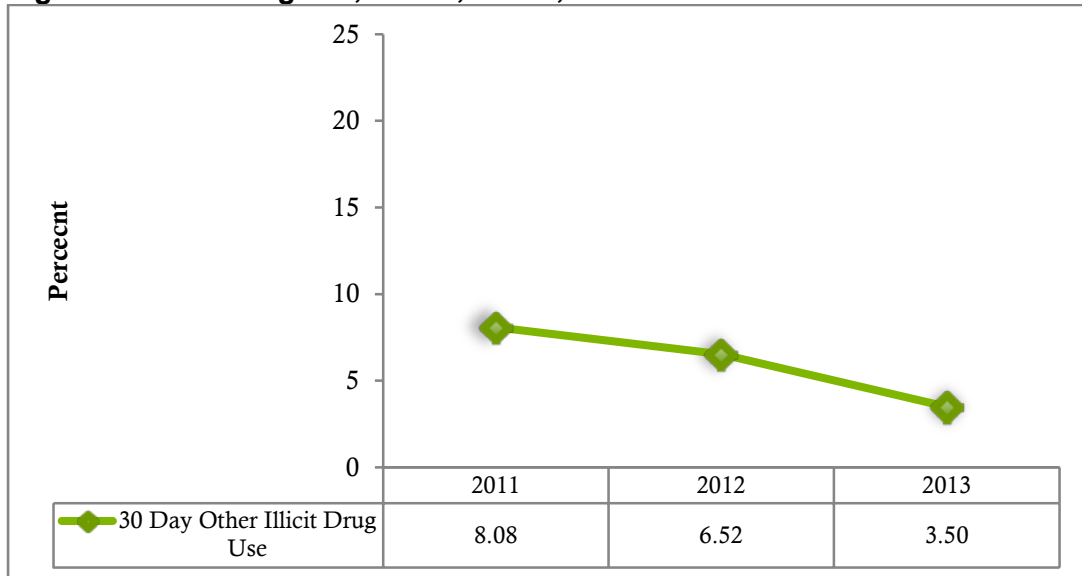
OTHER ILLICIT DRUGS

Consumption: Adults

TREND AND PREVALENCE

Guam started asking about marijuana and other illicit drug use in its BRFSS since 2011. Less than 5% of adults reported illicit drug use. The percentage of adults reporting illicit drug use other than marijuana decreased in 2013 (Figure 63).

Figure 63. Illicit drug use, adults, Guam, 2011-2013



Source: DPHSS, BRFSS 2011-2013

CORRELATES OF ILLICIT DRUG USE

Because of the small numbers of adults reporting illicit drug use, it is difficult to state with accuracy if true differences exist across demographic categories.

Age at Initiation

About 43% of adults who have used illicit drugs started between the ages of 13 and 17 years, and another 43% first used these substances between the ages of 18 to 24 years. Among adults currently aged 18 to 24 years, 17% have used illicit drugs within the past 30 days.

Working for employers who conduct random employee drug testing

In 2013, 51% of adults were more likely to work for employers who conduct random drug or alcohol testing on its employees, while 10% were less likely to do so.

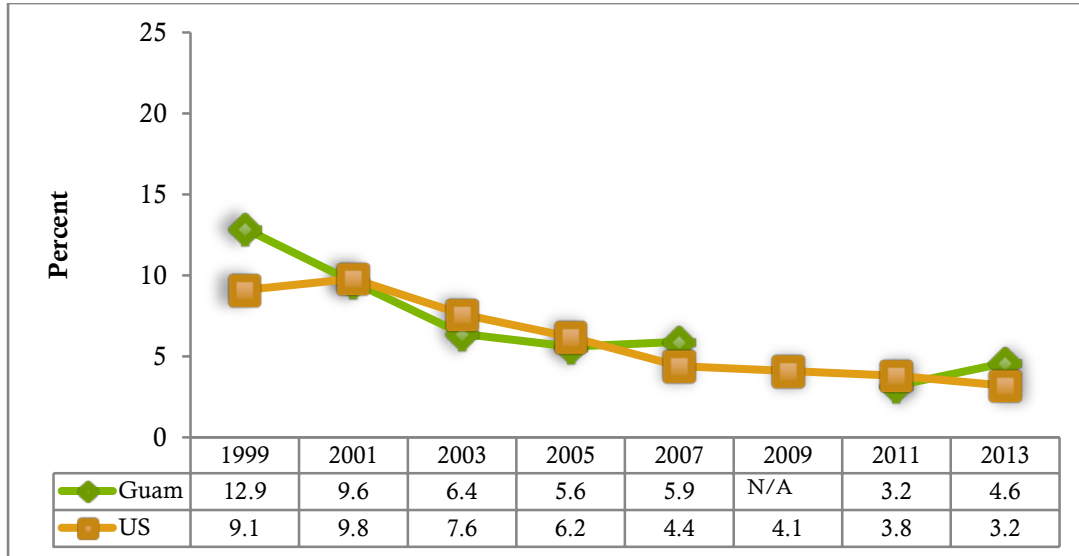
Consumption: Youth

Methamphetamine

TREND AND PREVALENCE

Lifetime prevalence among Guam youth paralleled the decrease in lifetime use among US youth from 2001 to 2011; however, lifetime use increased for Guam in 2013, while the US rate continued to decrease (Figure 64). Five percent (5%) of Guam high school students reported ever using methamphetamines.

Figure 64. Lifetime methamphetamine use, high school, Guam vs. US, 1999-2013



Source: GDOE, YRBS 1999-2013

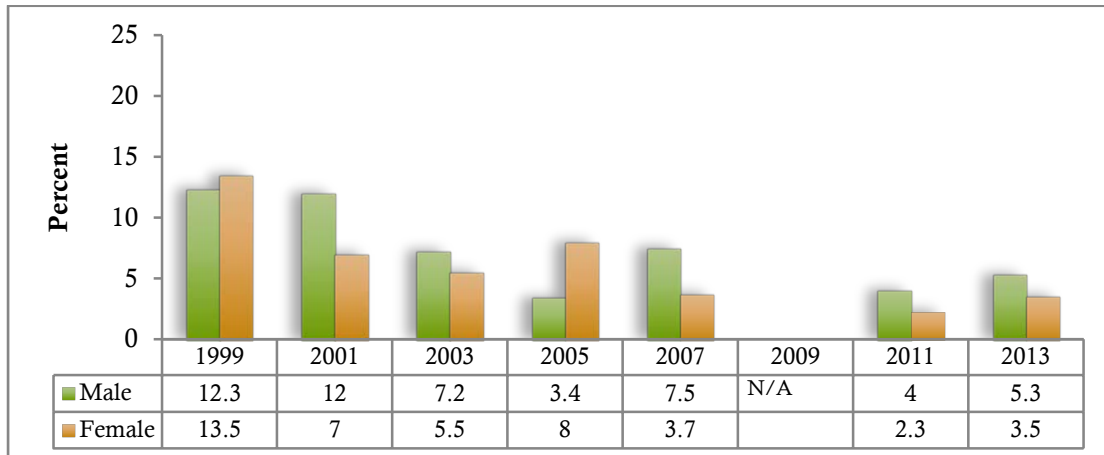
Note: "N/A" = data not available

CORRELATES OF METHAMPHETAMINE USE

Sex

Lifetime use of methamphetamine among high school students increased for both sexes in 2013. Male students are more likely to report ever using methamphetamines than females (Figure 65).

Figure 65. Lifetime methamphetamine use, high school, by sex, Guam vs. US, 1999-2013



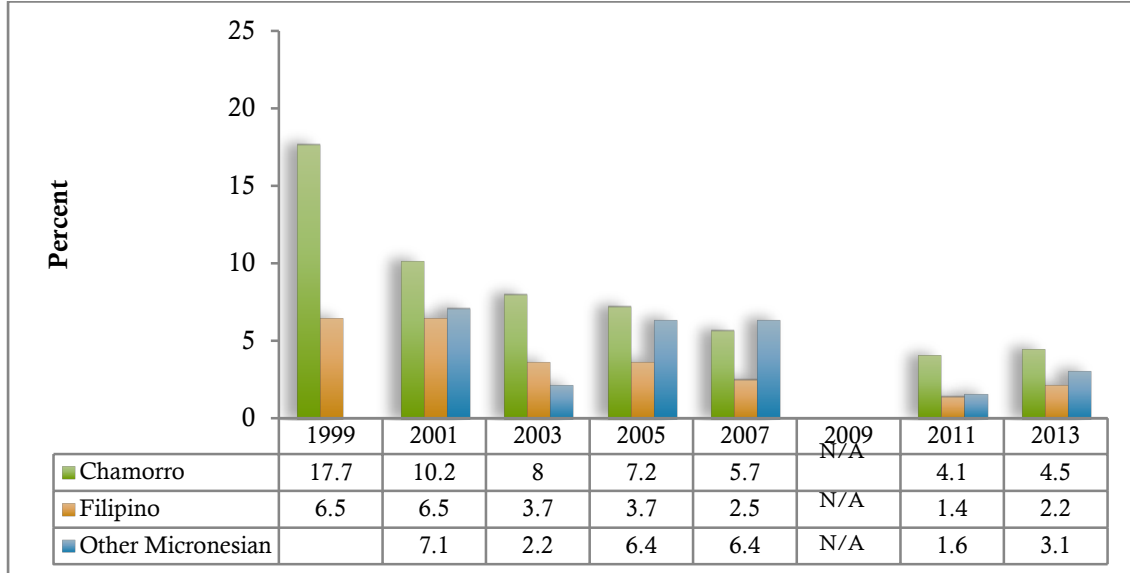
Source: GDOE, YRBS 1999-2013

Note: "N/A" = data not available

Ethnicity

Chamorro youth have the highest rate of lifetime methamphetamine use, while Filipino youth have the lowest. Methamphetamine use appears to have increased for Filipino and other Micronesians youth in 2013 (Figure 66).

Figure 66. Lifetime methamphetamine use, high school, by ethnicity, Guam, 1999-2013



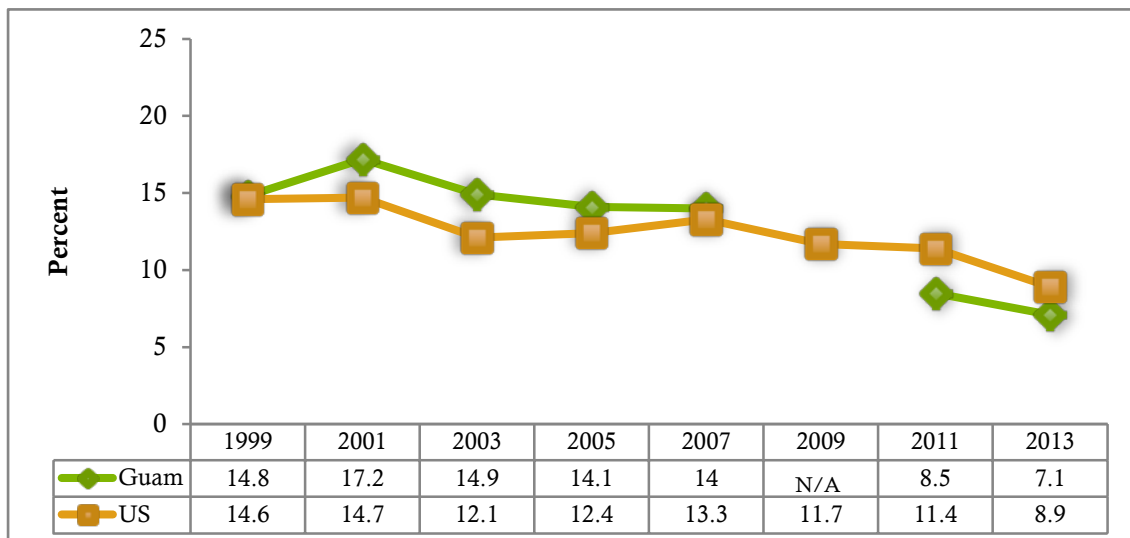
Source: GDOE, YRBS 1999-2013
 Note: "N/A" = data not available

Inhalants

TREND AND PREVALENCE

Inhalant use appeared to be decreasing among US and Guam high school youth (Figure 67). In 2013, 7% of Guam students reported having tried inhalants.

Figure 67. Lifetime inhalant use, high school, Guam vs. US, 1999-2013



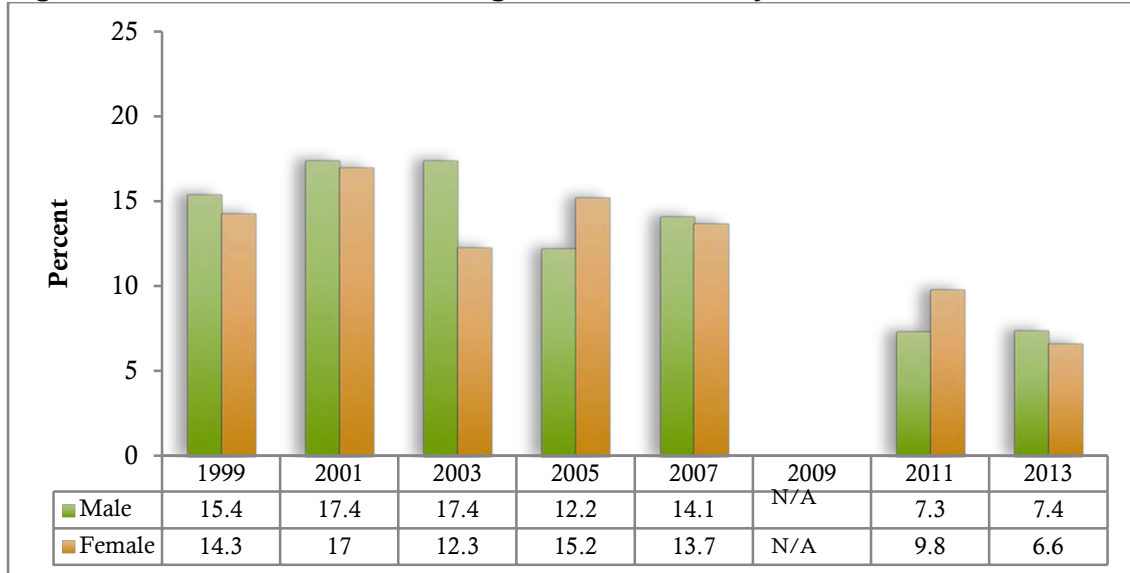
Source: GDOE, YRBS 1999-2013
 Note: "N/A" = data not available

CORRELATES OF INHALANT USE

Sex

There were no obvious sex differences in lifetime inhalant use among Guam youth, although the overall numbers are small and caution is needed in interpreting the data (Figure 68).

Figure 68. Lifetime inhalant use, high school, Guam by sex, 1999-2013



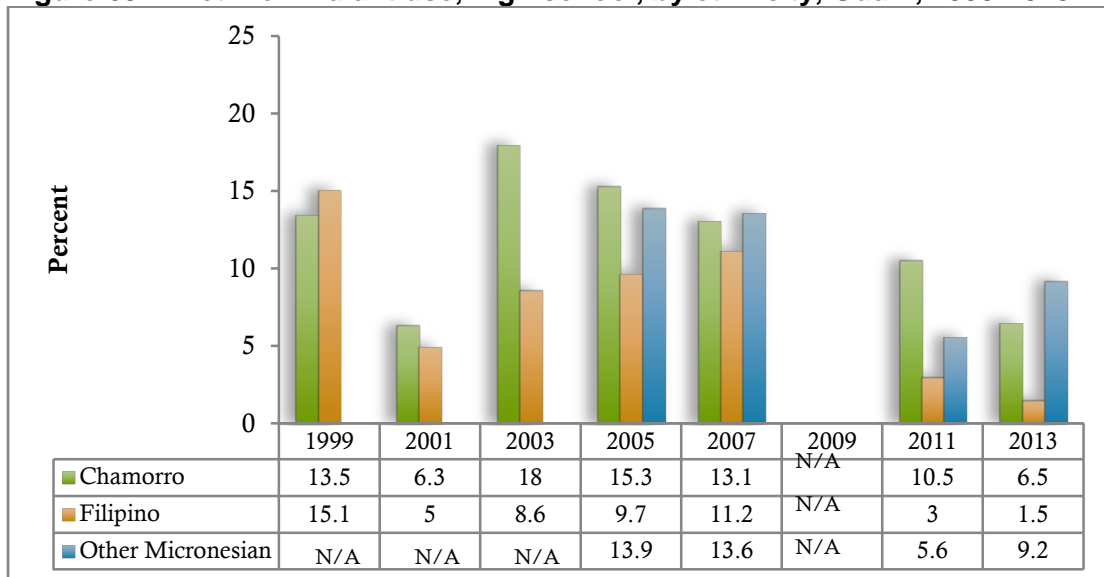
Source: GDOE, YRBS 1999-2013

Note: "N/A" = data not available

Ethnicity

Micronesians had the highest lifetime inhalant use among high school students; Filipinos had the lowest (Figure 69). The numbers of students under some of these categories are small, so caution is needed in interpreting the data.

Figure 69. Lifetime inhalant use, high school, by ethnicity, Guam, 1999-2013



Source: GDOE, YRBS 1999-2013

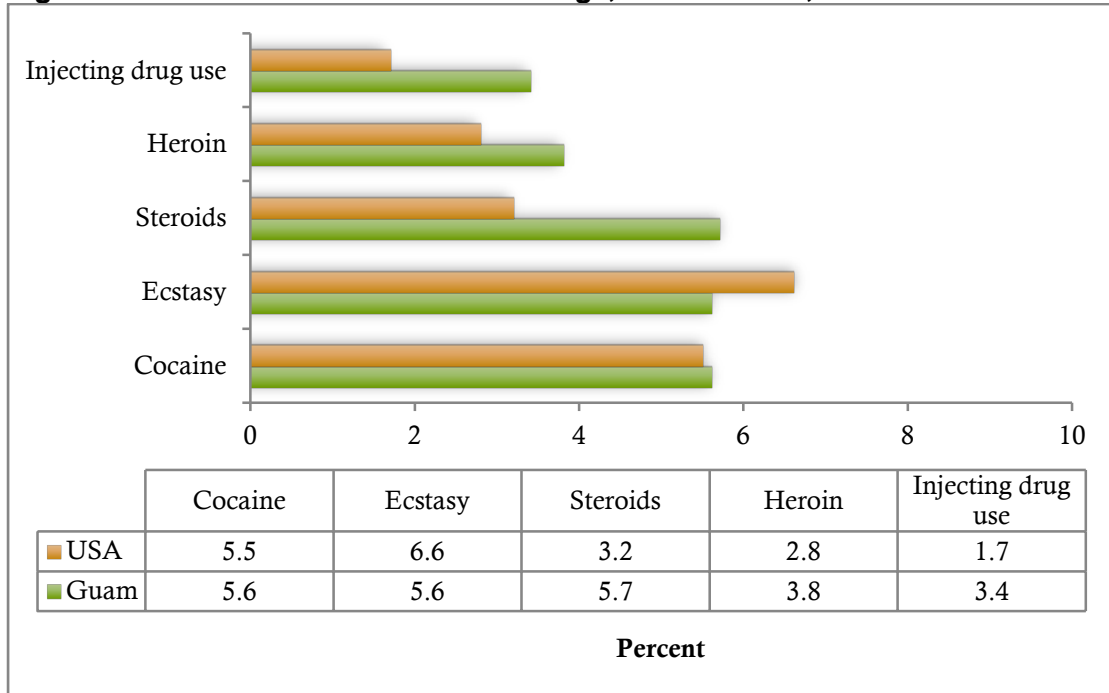
Note: "N/A" = data not available

Other Illicit Drugs

PREVALENCE

Guam high school students reported higher rates of heroin use, steroid abuse and injecting drug use than their US counterparts (Figure 70). The overall Guam numbers are small and caution is needed in interpreting the data.

Figure 70. Lifetime use of other illicit drugs, Guam vs. US, 2013



Source: GDOE, YRBS 2013

Prescription Drug Abuse

PREVALENCE

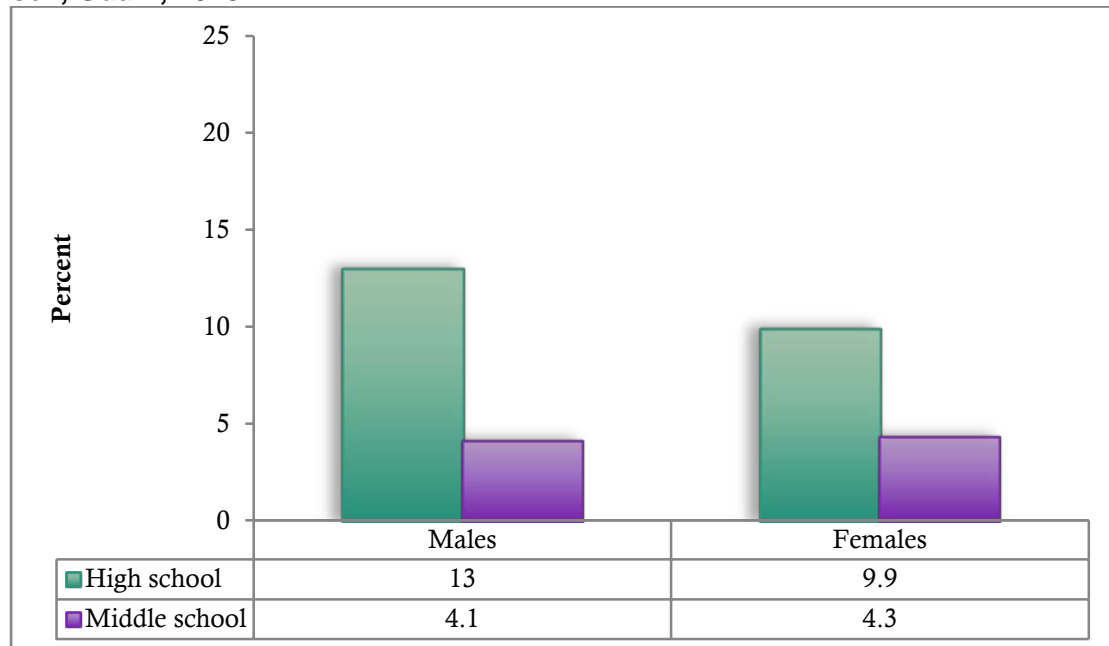
In 2013, 12% of high school students and 4% of middle school students reported taking a prescription drug, such as OxyContin, Percocet, Vicodin, codeine, Adderall, Ritalin or Xanax, without a doctor's prescription.

CORRELATES OF PRESCRIPTION DRUG ABUSE

Sex

No sex differences were noted for middle school students; high school males had a slightly higher rate than females (Figure 71).

Figure 71. Lifetime prescription drug abuse, high school vs. middle school by sex, Guam, 2013

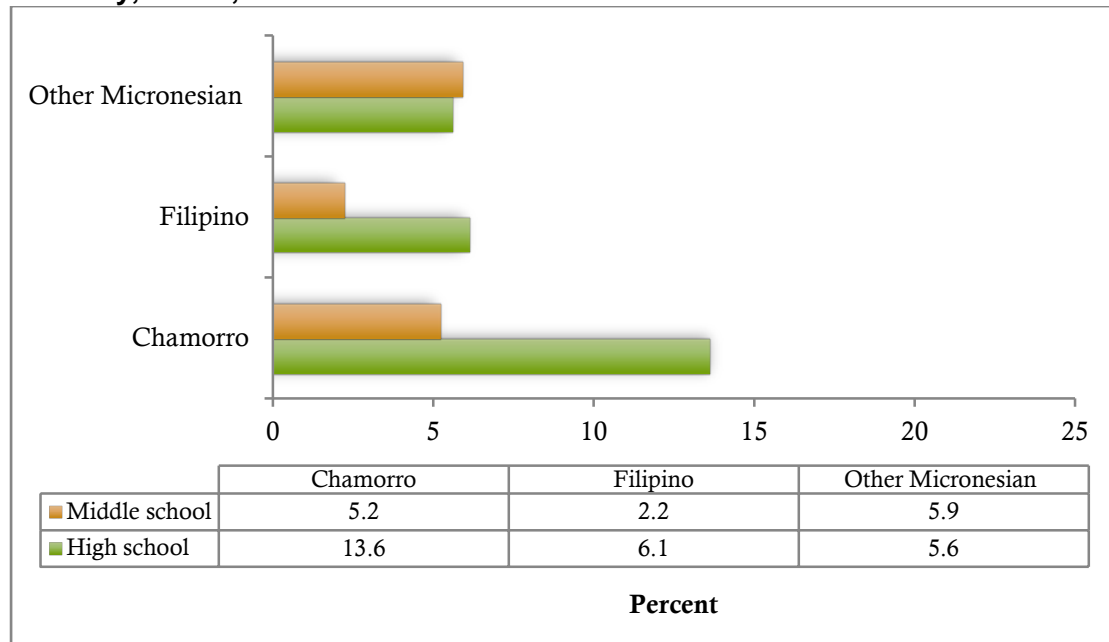


Source: GDOE, YRBS 2013

Ethnicity

For both high school and middle school students, Chamorros had higher rates of prescription drug abuse than Filipinos and other Micronesians (Figure 72).

Figure 72. Lifetime prescription drug abuse, high school vs. middle school, by ethnicity, Guam, 2013

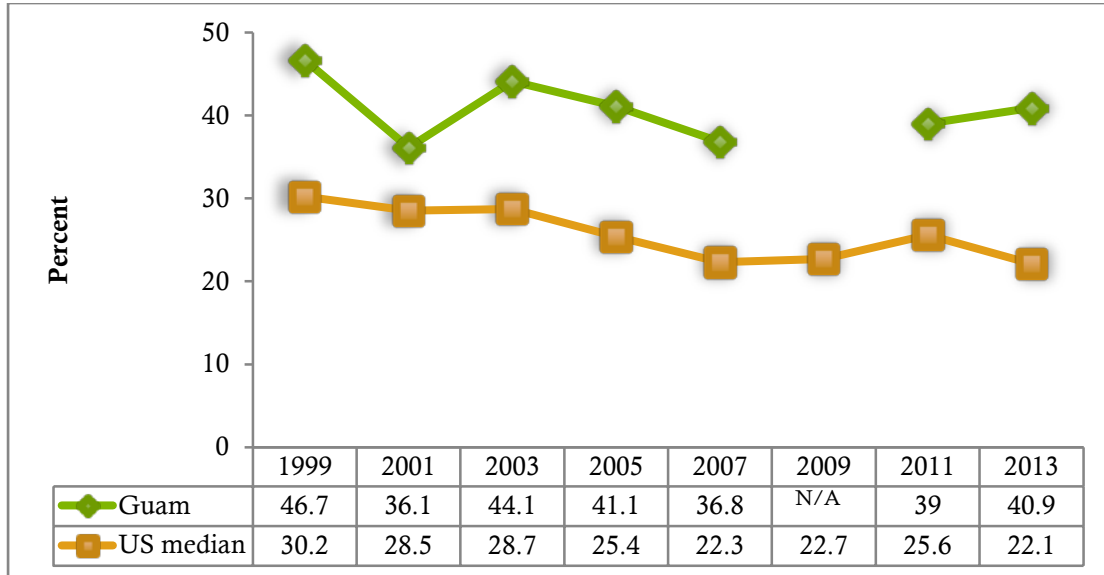


Source: GDOE, YRBS 2013

Drug Use on School Property

In 2013, more than 40% of high school youth reported they had been offered, sold or given an illicit drug by someone on school property. The likelihood of this happening is significantly higher in Guam than in the US (Figure 73), and highlights school campuses as a critical drug enforcement setting.

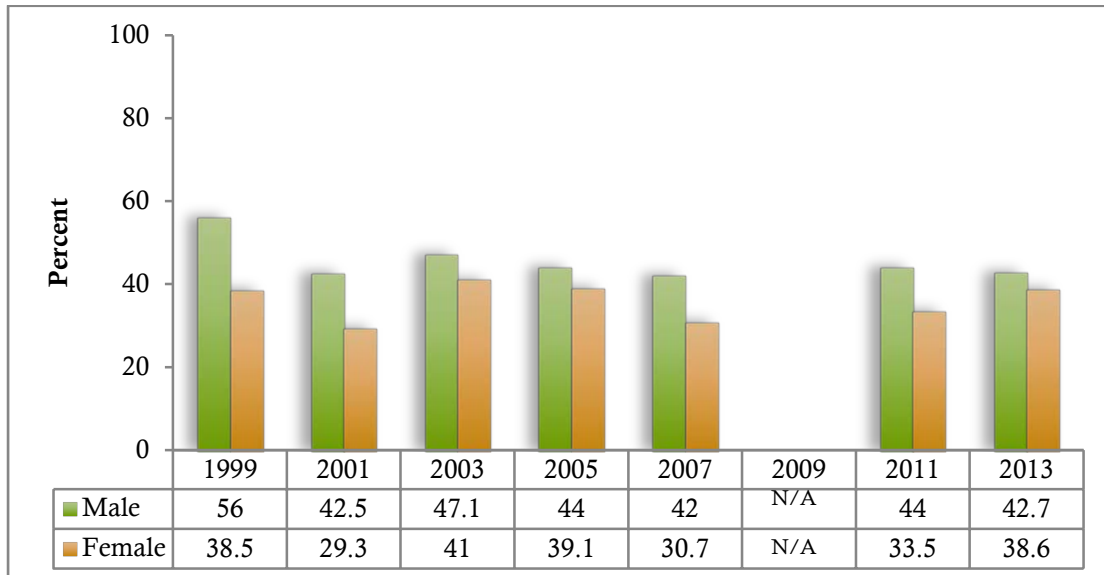
Figure 73. Illicit drug use on school property, high school, Guam vs. US, 1999-2013



Source: GDOE, YRBS 1999-2013
 Note: "N/A" = data not available

Males are slightly more likely to have an illicit drug offered or sold to them on school property than females, although the gap between the sexes narrowed in 2013 (Figure 74).

Figure 74. Illicit drug use on school property, high school, by sex, Guam, 1999-2013

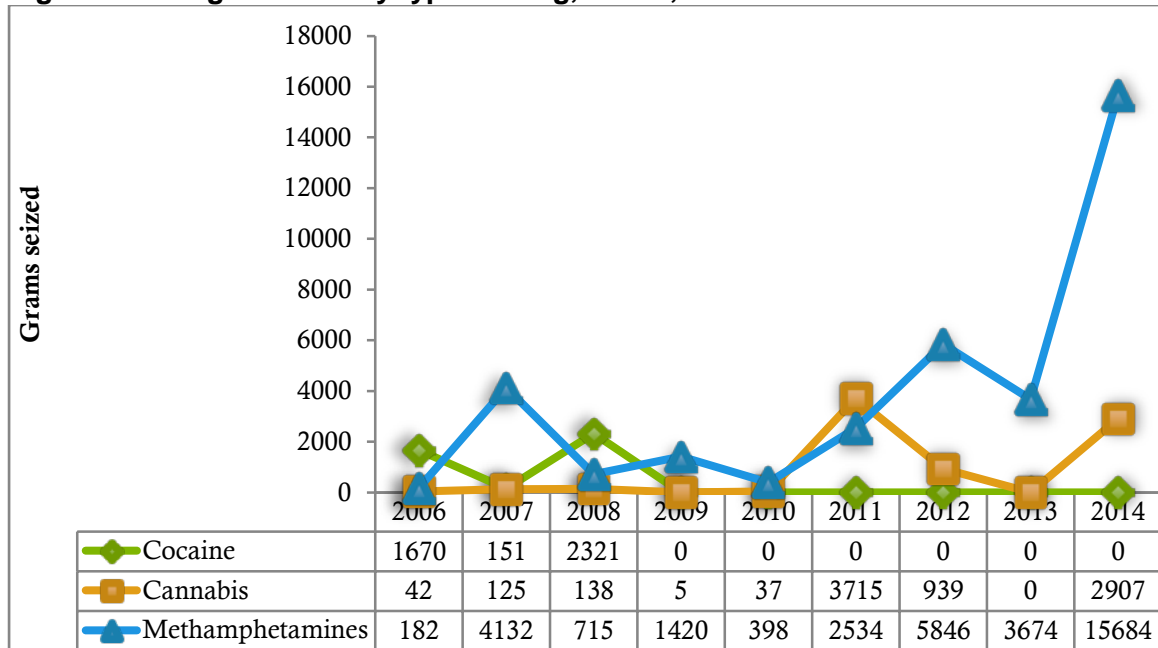


Source: GDOE, YRBS 1999-2013
 Note: "N/A" = data not available

Corollary data on drug consumption

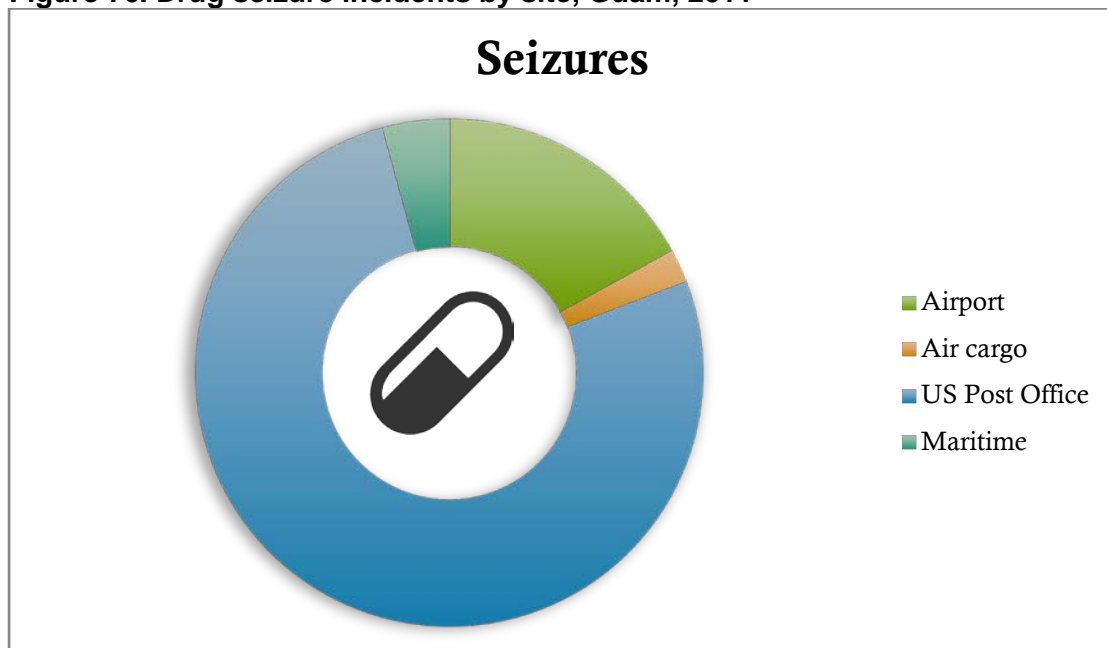
Corollary data on drug consumption is available for 2006 to 2014 from the Drug Enforcement Agency and the Guam Customs and Quarantine Agency. Seizures of cocaine have decreased over time; drug seizures involving cannabis (marijuana) and methamphetamines have increased (Figure 75). Most illicit drugs enter Guam through the US Post Office (Figure 76).

Figure 75. Drug seizures by type of drug, Guam, 2006-2014



Source: US Department of Justice Drug Enforcement Agency data, as provided to the SEOW by the Guam National Guard

Figure 76. Drug seizure incidents by site, Guam, 2011



Source: Customs and Quarantine Agency, Guam data, as provided to the SEOW by the Guam National Guard

Consequences

Data on violent and property crime were discussed under the section on consequences of alcohol use. Arrests for drug-related offenses decreased in 2013 by 7.5% from 2012 (Table 20). The rate for drug-related arrests decreased from 1.83 per 1,000 people in 2012 to 1.69 per 1,000 people in 2013.

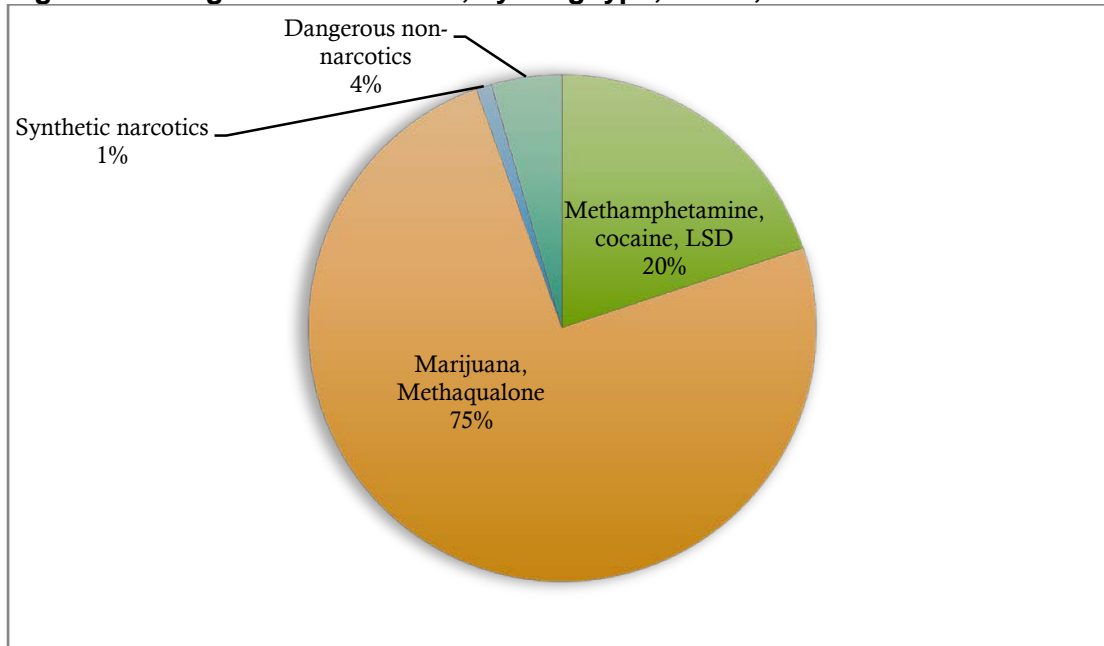
Table 20. Number of drug-related arrests per year: Guam, 2009 to 2013

	2009	2010	2011	2012	2013
Number of cases	157	130	221	293	271
Percent change from previous year	4.67	-17.2	70	35.58	-7.51
Rate per 1,000 population	0.99	0.82	1.38	1.83	1.69

Source: Guam Police Department, Uniform Crime Report, 2013

Of patients arrested for drug abuse violations, 46% were under the age of 18 years, and 90% were males. Majority (80%) were arrested for possession of an illegal substance. The drug most frequently involved in arrests was marijuana (Figure 77).

Figure 77. Drug abuse violations, by drug type, Guam, 2013



Source: Guam Police Department, Uniform Crime Report, 2013

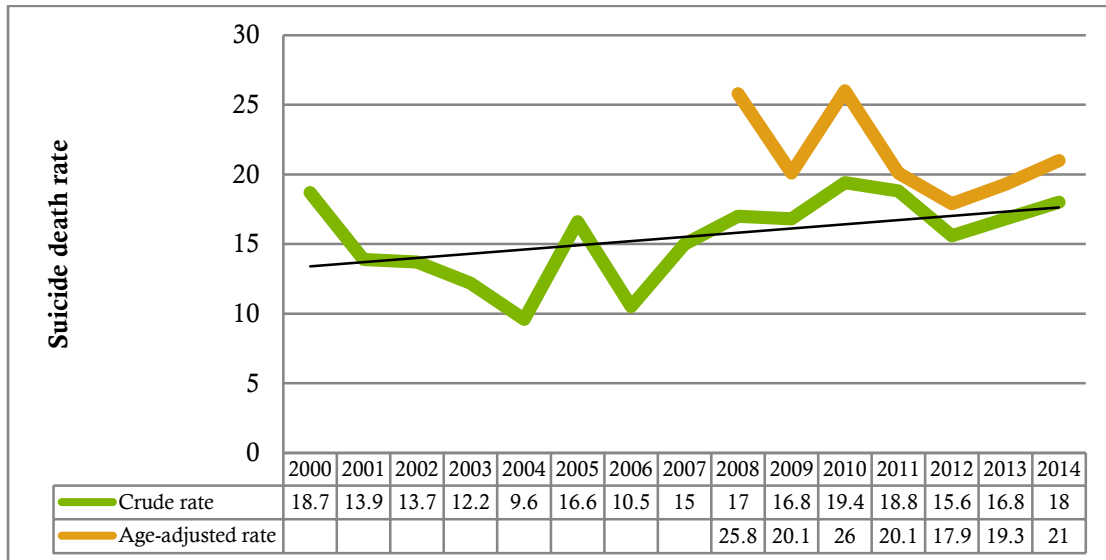
SUICIDE

MORTALITY

TREND and PREVALENCE

In 2014, there were 29 suicide deaths in Guam, resulting in a crude suicide rate of 18 per 100,000. Age-adjustment to the US standard population raised the suicide rate to 21 per 100,000 (Figure 78).

Figure 78. Annual trend in suicide death rates, crude and age-adjusted, 2000-2014



Source: Calculated based on data taken from the Office of the Chief Medical Examiner, DPHSS Office of Vital Statistics and Bureau of Statistics and Plans, 2014

Guam's suicide mortality remains higher than the US (Table 21). The crude suicide death rate decreased significantly for the first time in six years from 18.8 per 100,000 to 15.6 per 100,000 in 2012, but it rose progressively over the past 2 years.

Table 21. Age adjusted suicide death rate, Guam vs. US, 2013

	Guam 2013	US 2013
Deaths (number)	27	41149
Crude suicide death rate per 100,000	17.0	13.0
Age-adjusted suicide death rate per 100,000*	19.3	13.0

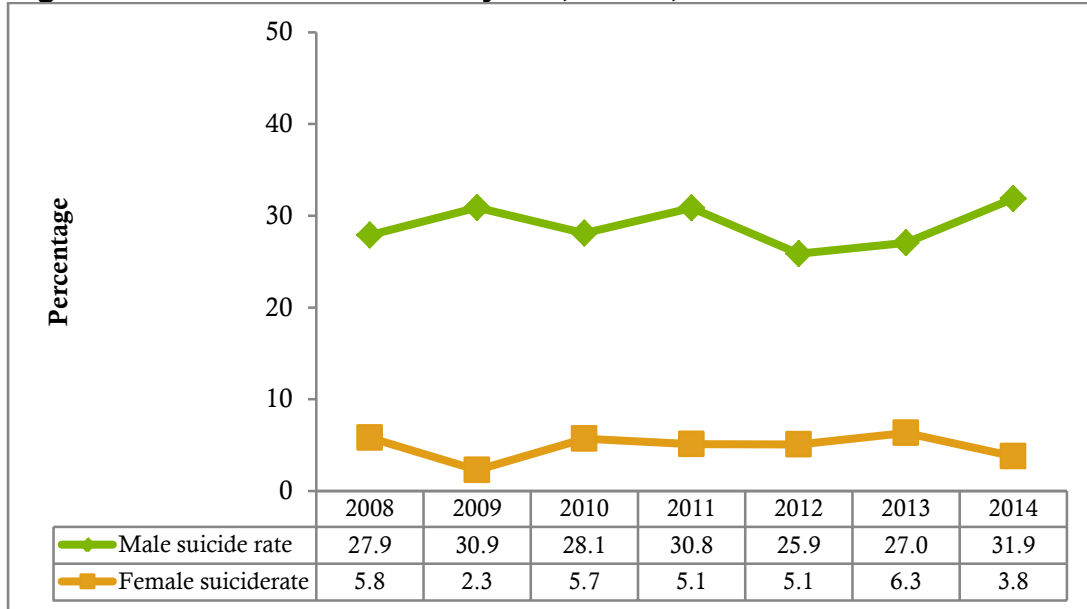
Source: Guam rates calculated based on data taken from the Office of the Chief Medical Examiner, DPHSS Office of Vital Statistics and Bureau of Statistics and Plans; US statistics from US Centers for Disease Control and Prevention (CDC), **National Suicide Statistics at a Glance**, as reported in <http://www.cdc.gov/violenceprevention/suicide/statistics/trends02.html>

CORRELATES OF SUICIDE MORTALITY

Sex

Suicide deaths in Guam occur predominantly among males, who outnumber suicide deaths among females. In 2014, the ratio of the male suicide rate to the female rate was 8:1. In the US, overall, males outnumber females in suicide deaths by a ratio of 4:1. (Figure 79).

Figure 79. Suicide death rate by sex, Guam, 2008-2014

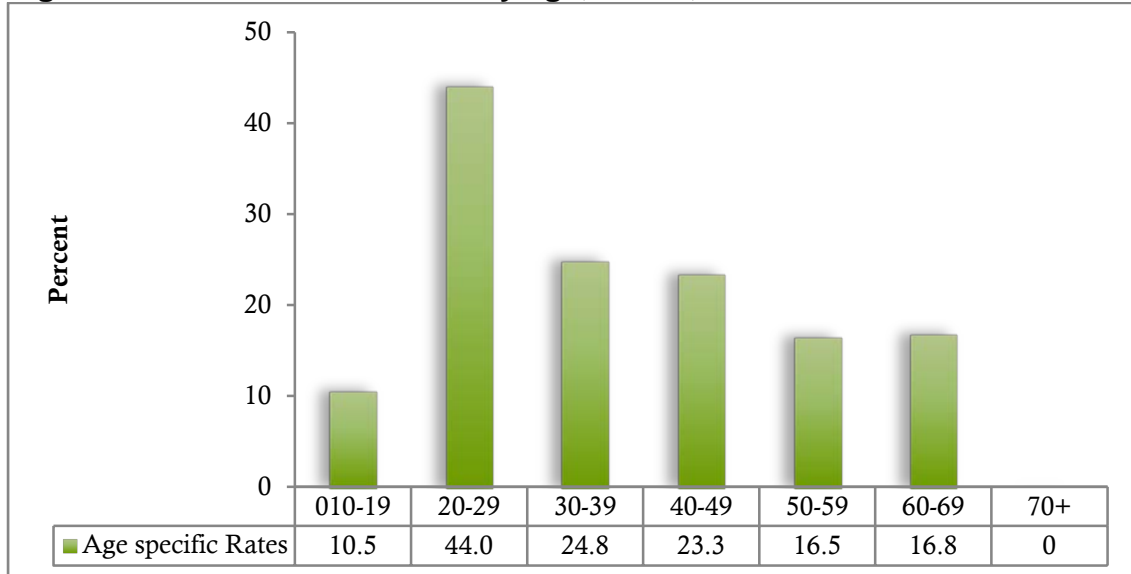


Sources: Calculated from data provided by the Office of the Chief Medical Examiner and Bureau of Statistics and Plans, 2014

Age

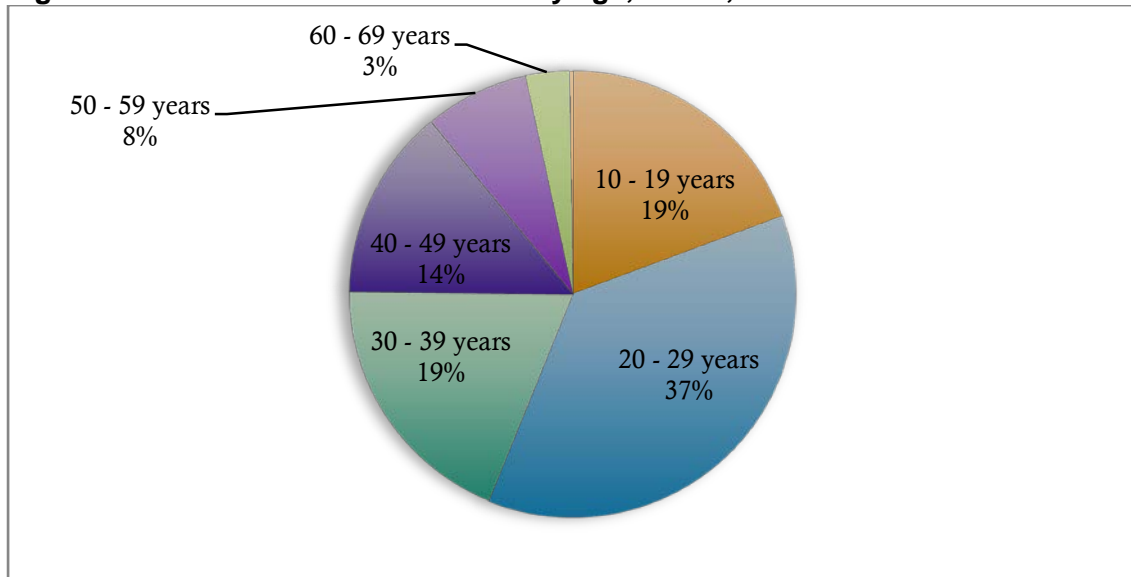
The epidemiologic pattern is changing in the US, with middle-aged adults (35-64 years) showing the fastest rise in suicide rates (CDC, 2013). In Guam, when suicide deaths are disaggregated by age, the great majority are seen to occur in young adults and youth, with the greatest number and highest rate occurring among those aged 20-29 years old (Figures 80 and 81). Altogether, close to 60% of all suicide deaths in Guam from 2000-2014 occurred in those younger than 30 years. Thus, deaths by suicide in Guam occur predominantly among young people.

Figure 80. Suicide death rates by age, Guam, 2014



Sources: Calculated from data provided by the Office of the Chief Medical Examiner and Bureau of Statistics and Plans, 2014

Figure 81. Cumulative suicide deaths by age, Guam, 2000-2014

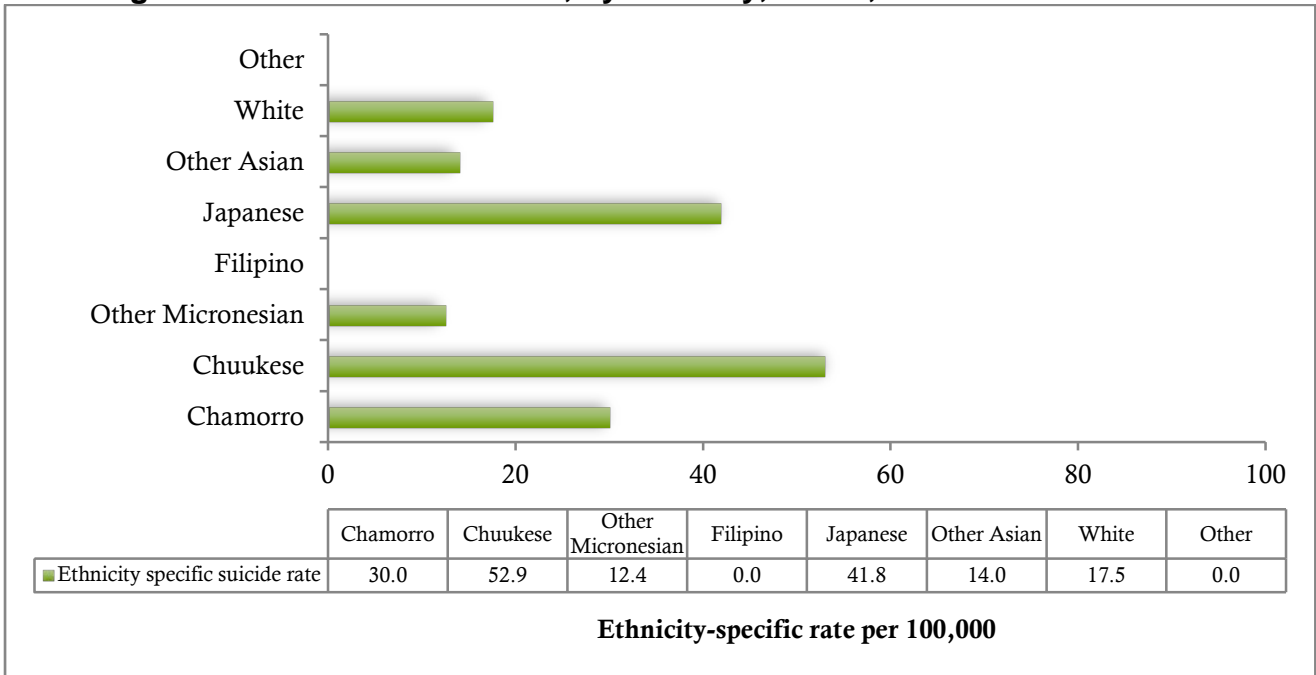


Sources: Calculated from data provided by the Office of the Chief Medical Examiner, 2014

Ethnicity

In 2014, the greatest number of suicide deaths occur among Chamorros, followed by Chuukese. However, when these are corrected for the relative contribution of each ethnic group to the total population (Figure 82), Chuukese and Japanese have the highest suicide death rates per 100,000, followed by Chamorros. In contrast, in the US mainland, Asian Americans and Pacific Islanders have the lowest suicide rates.

Figure 82. Suicide death rates, by ethnicity, Guam, 2014

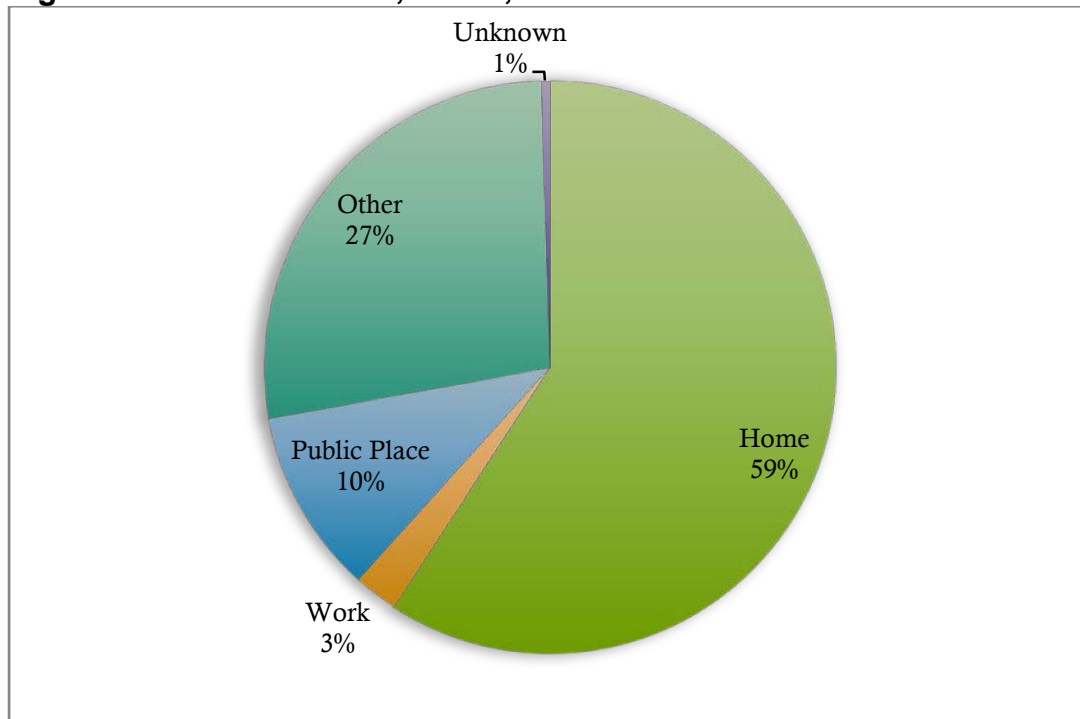


Source: Calculated from data provided by the Office of the Chief Medical Examiner, 2014

Site of suicide

Majority of suicides occurred in the home. Only 10% occurred in a public place (Figure 83).

Figure 83. Site of suicide, Guam, 2008-2014

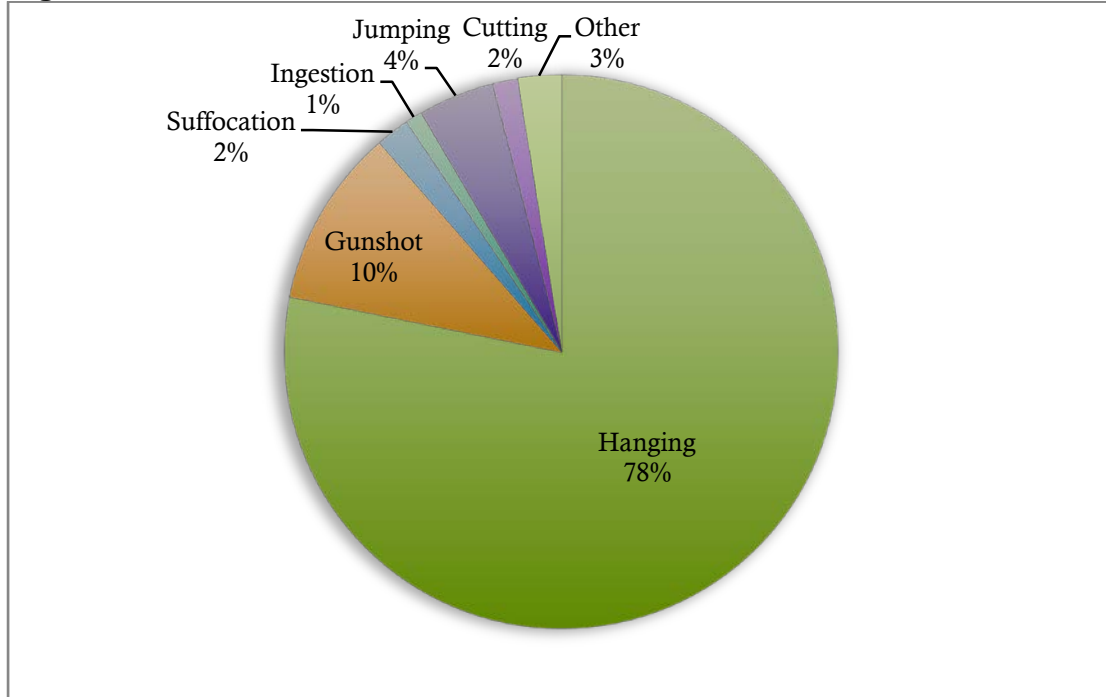


Source: Office of the Chief Medical Examiner, suicide data 2008-2014

Method of suicide

Over three-fourths of suicides were by hanging, and 10% were through the use of guns (Figure 84). This contrasts markedly from the pattern in the US mainland, where suicide by firearms was the predominant method.

Figure 84. Method of suicide, Guam, 2008-2014

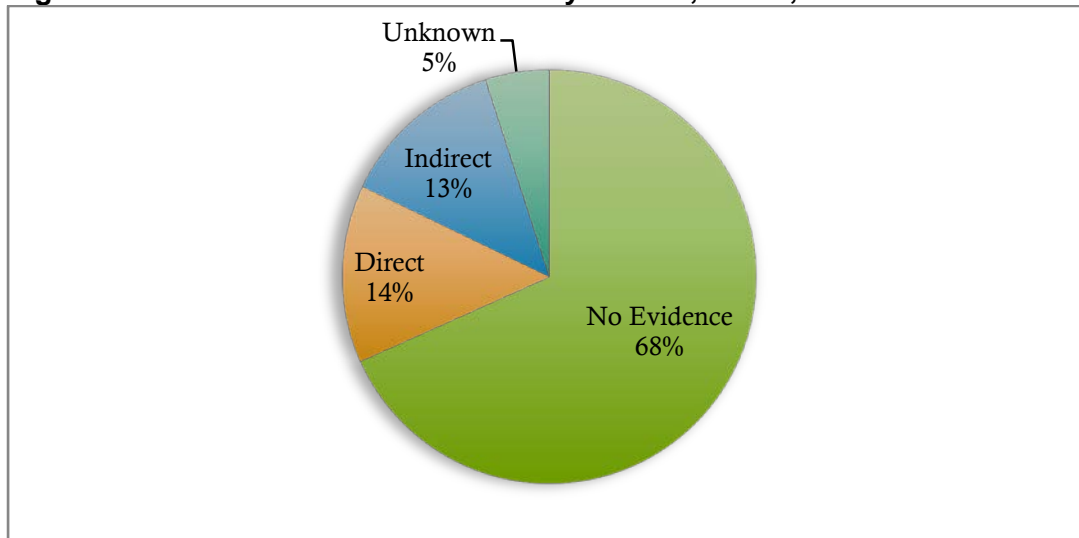


Source: Office of the Chief Medical Examiner, suicide data 2008-2014

Evidence of intention to die

Nearly 1 in 7 (14%) of those who died of suicide from 2008-2014 left direct evidence (suicide note) of intention to die by suicide (Figure 85). About one in eight (13%) left indirect evidence of intent. Altogether, about one in four (27%) suicides from 2008 to 2014 left evidence of their intent. This highlights the need for community members to be better trained to pick up on suicide intentions to increase the capacity to intervene before a suicide death occurs.

Figure 85. Evidence of intention to die by suicide, Guam, 2008-2014



Source: Office of the Chief Medical Examiner, suicide data 2008-2014

Other correlates of suicide mortality

Data from the past 15 years show the following correlates of suicide mortality:

- 30% of suicide deaths involved alcohol consumption.
- 15% involved use of other drugs of abuse.
- 12% of suicide deaths had a history of prior suicide attempts
- 10% had a history of mental illness.

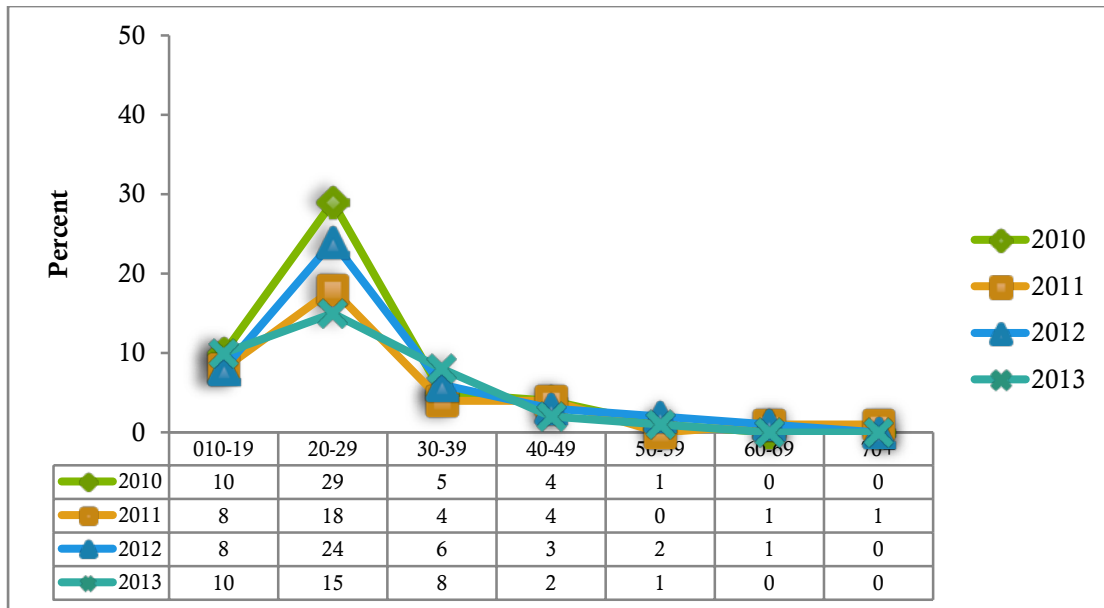
SUICIDE IDEATION and ATTEMPTS

Adults

Currently there is no readily accessible population surveillance mechanism to track suicidal attempts and suicidal ideation among adults on Guam. Data from Guam Memorial Hospital (GMH) on annual admissions for self-inflicted injuries are available from 2010 to 2013. A total of 155 admissions were seen during this 4-year period for this diagnostic category.

The largest number of admissions involves young adults aged 20-29, which mirrors the pattern of suicide mortality data. Chamorros, followed by Chuukese, had the most number of admissions (Figure 86).

Figure 86. Annual admissions to GMH for self-inflicted injuries, by age, Guam, 2010-2013



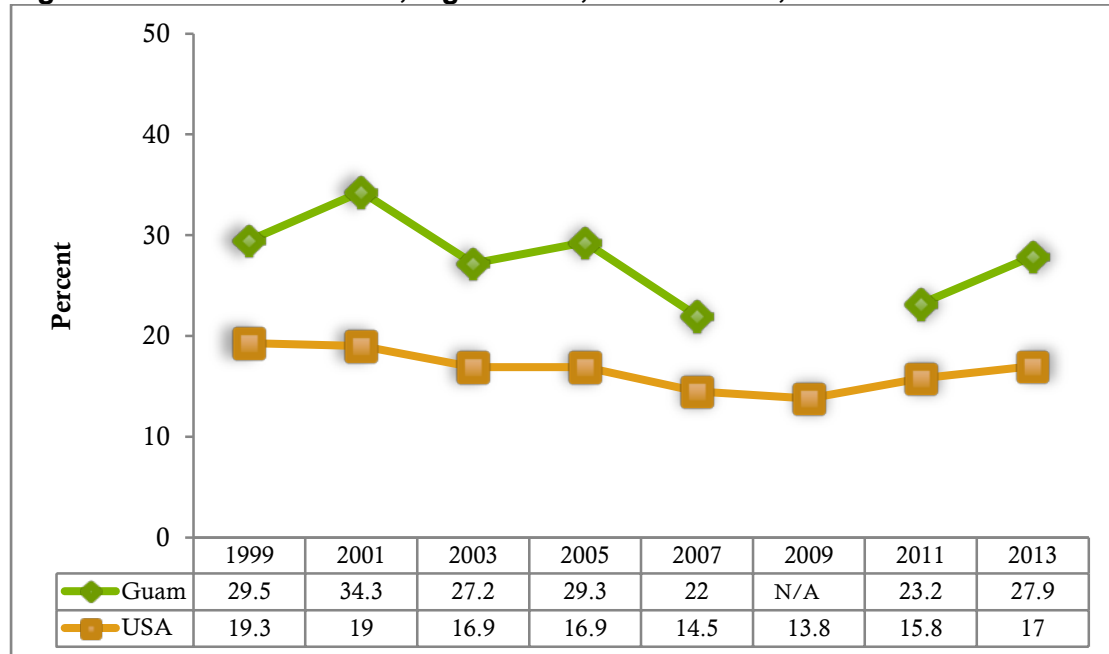
Youth

The Guam YRBS asked 4 questions on suicide:

1. During the past 12 months, did you ever seriously consider attempting suicide?
2. During the past 12 months, did you make a plan about how you would attempt suicide?
3. During the past 12 months, how many times did you actually attempt suicide?
4. If you attempted suicide during the past 12 months, did any attempt result in an injury, poisoning, or overdose that had to be treated by a doctor or nurse?

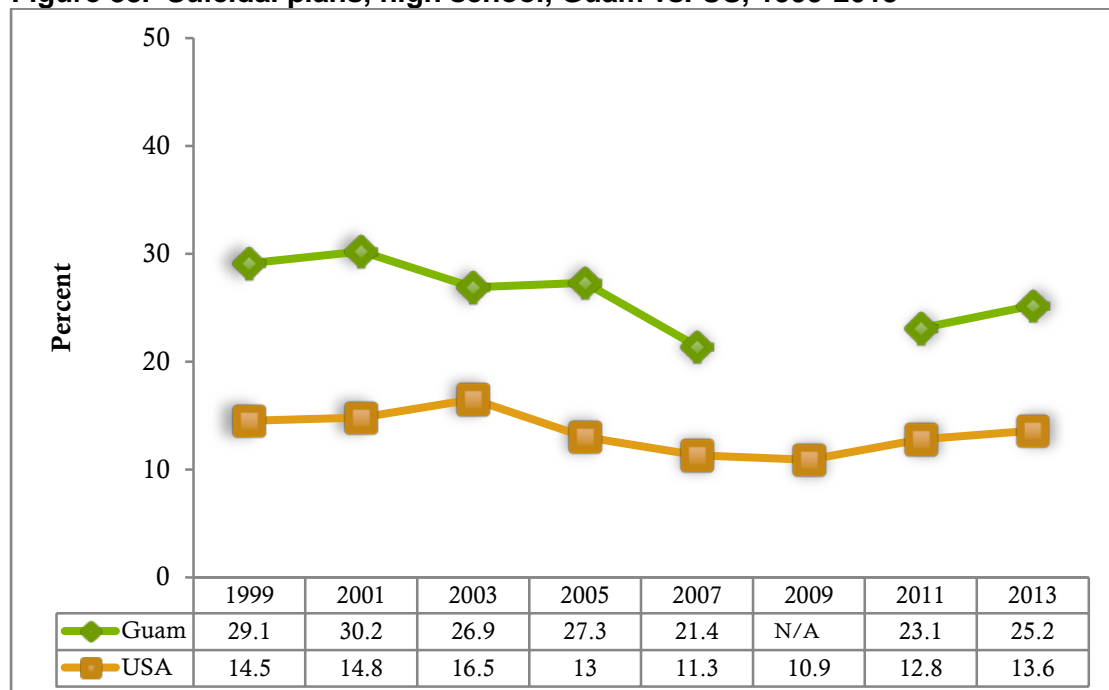
Guam surpasses the US average in all four indicators, signifying an elevated likelihood of suicidal ideation and suicide attempts among youth on Guam (Figures 87-90). This reaffirms the appropriateness of targeting those between 10-24 years of age for suicide prevention interventions.

Figure 87. Suicidal ideation, high school, Guam vs. US, 1999-2013



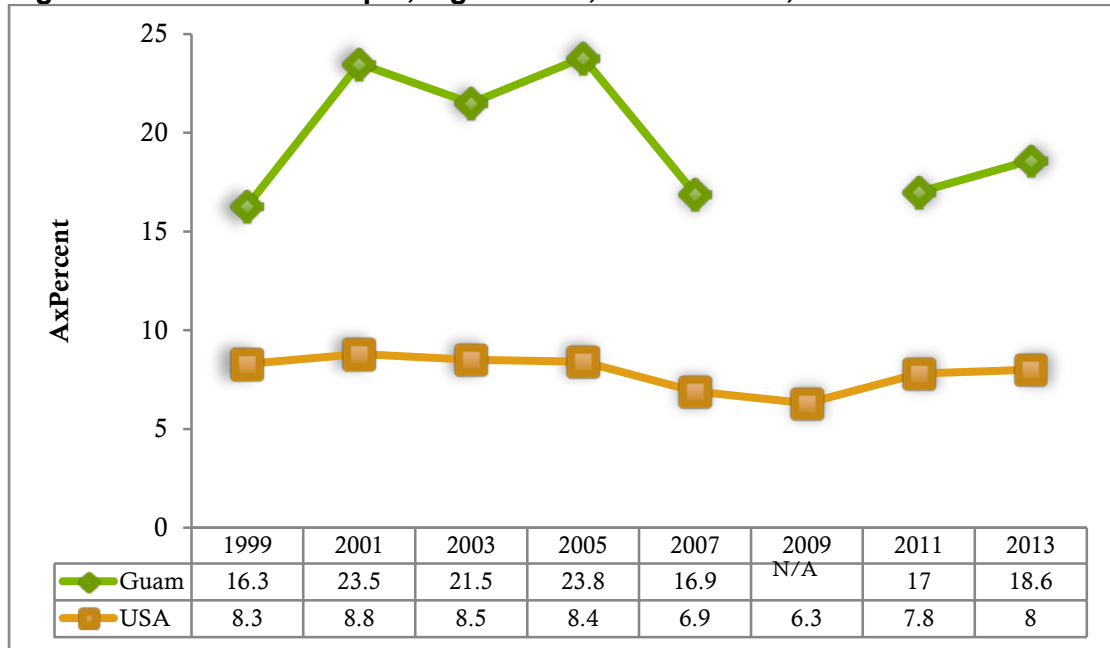
Source: GDOE, YRBS 1999-2013; US CDC Youth Online at <http://apps.nccd.cdc.gov/youthonline>
 Note: "N/A" = data not available

Figure 88. Suicidal plans, high school, Guam vs. US, 1999-2013



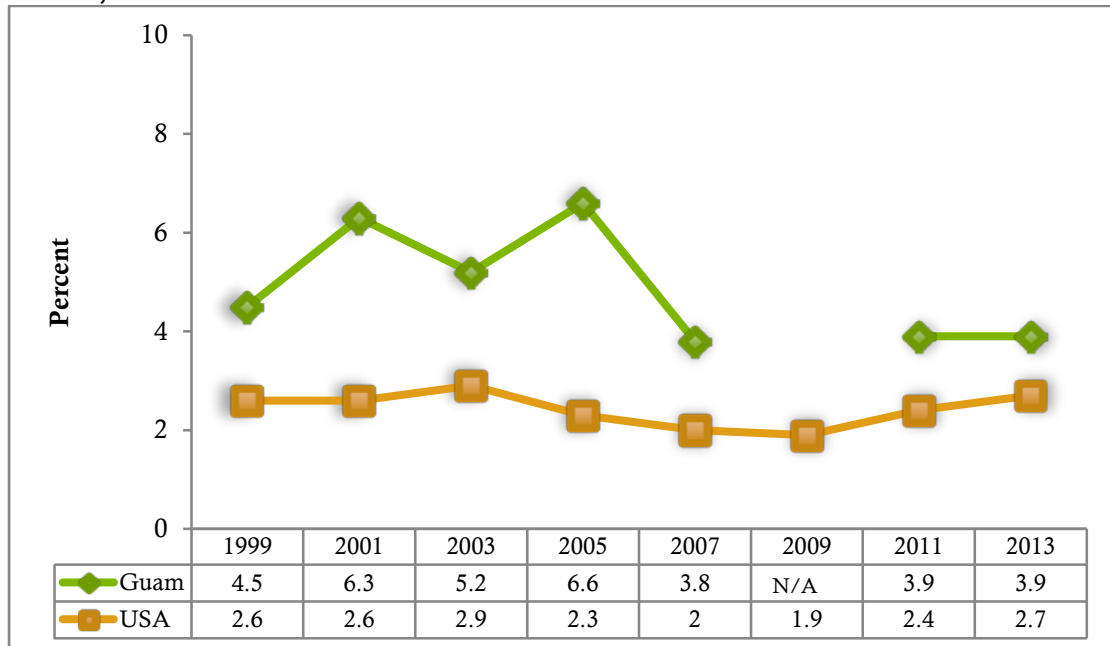
Source: GDOE, YRBS 1999-2013; US CDC Youth Online at <http://apps.nccd.cdc.gov/youthonline>
 Note: "N/A" = data not available

Figure 89. Suicidal attempts, high school, Guam vs. US, 1999-2013



Source: GDOE, YRBS 1999-2013; US CDC Youth Online at <http://apps.nccd.cdc.gov/youthonline>
 Note: "N/A" = data not available

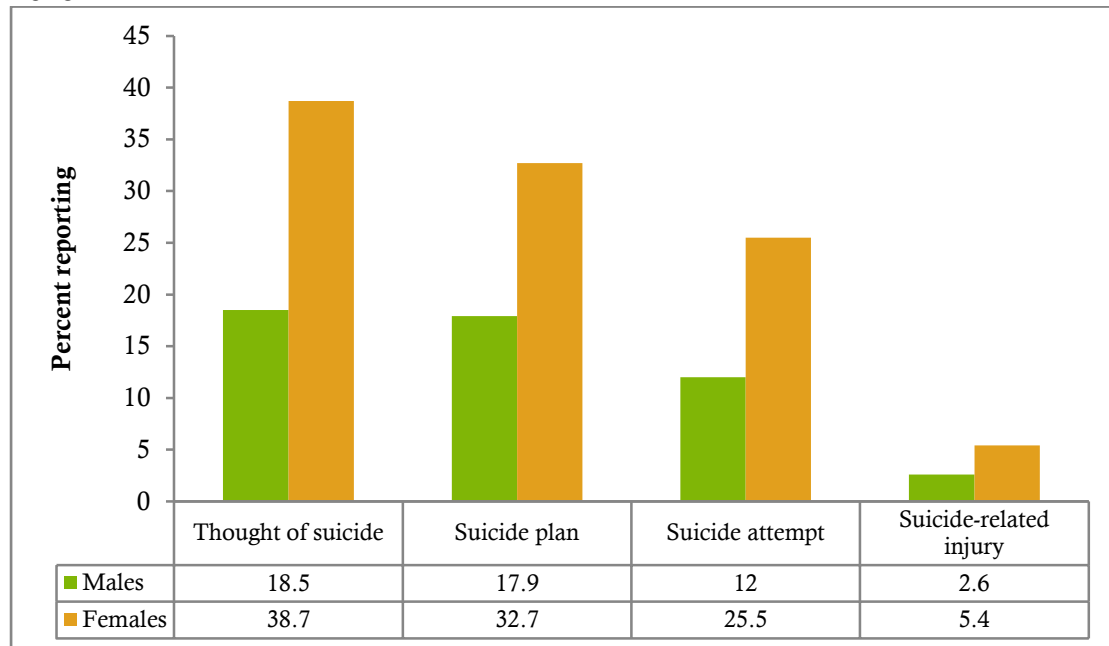
Figure 90. Suicidal attempts requiring medical attention, high school, Guam vs. US, 1999-2013



Source: GDOE, YRBS 1999-2013; US CDC Youth Online at <http://apps.nccd.cdc.gov/youthonline>
 Note: "N/A" = data not available

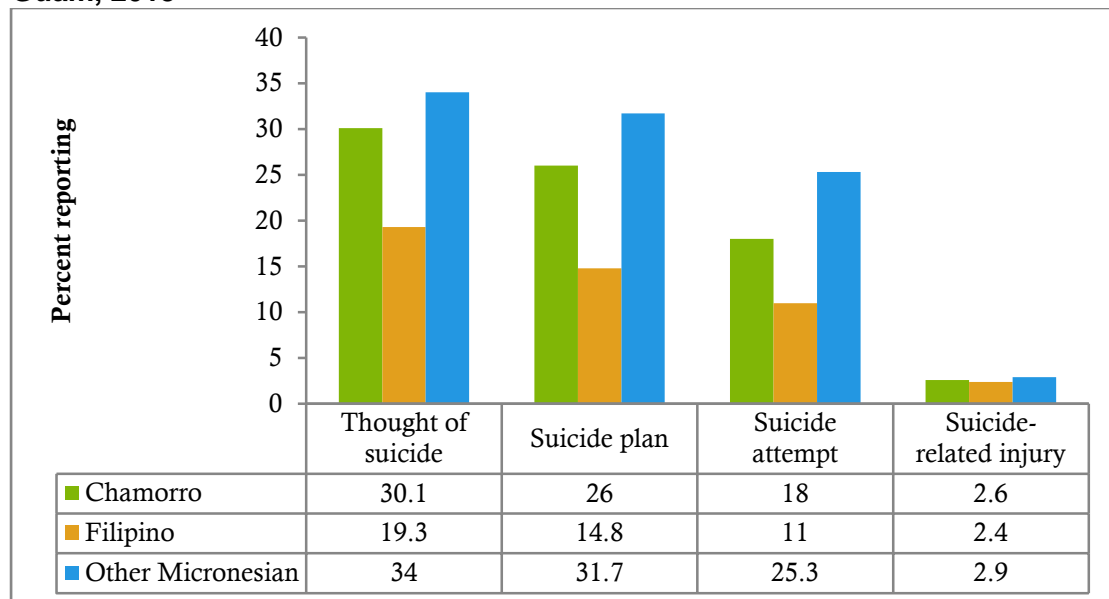
Females are almost twice as likely as males to think about suicide, make a plan to suicide and attempt suicide (Figure 91). Chamorros and Micronesians are most likely to think about suicide make a plan to suicide, and actually attempt suicide (Figure 92).

Figure 91. Suicidal ideation and suicide attempts by sex, high school, Guam, 2013



Source: GDOE, YRBS 2013

Figure 92. Suicidal ideation and suicide attempts by ethnicity, high school, Guam, 2013



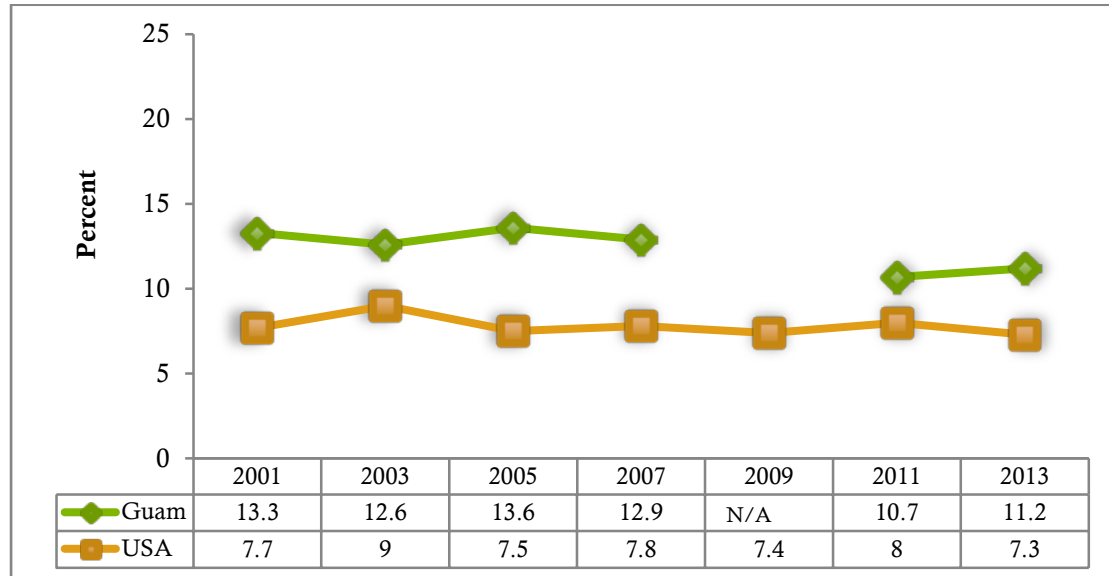
Source: GDOE, YRBS 2013

OTHER SUICIDE RISK FACTORS

The scientific literature indicates that sexual history, physical violence, a history of mental illness and the use of tobacco, alcohol and illicit drugs may increase the risk of suicidal ideation and attempts. In Guam, alcohol and mental illness have been associated with suicide deaths.

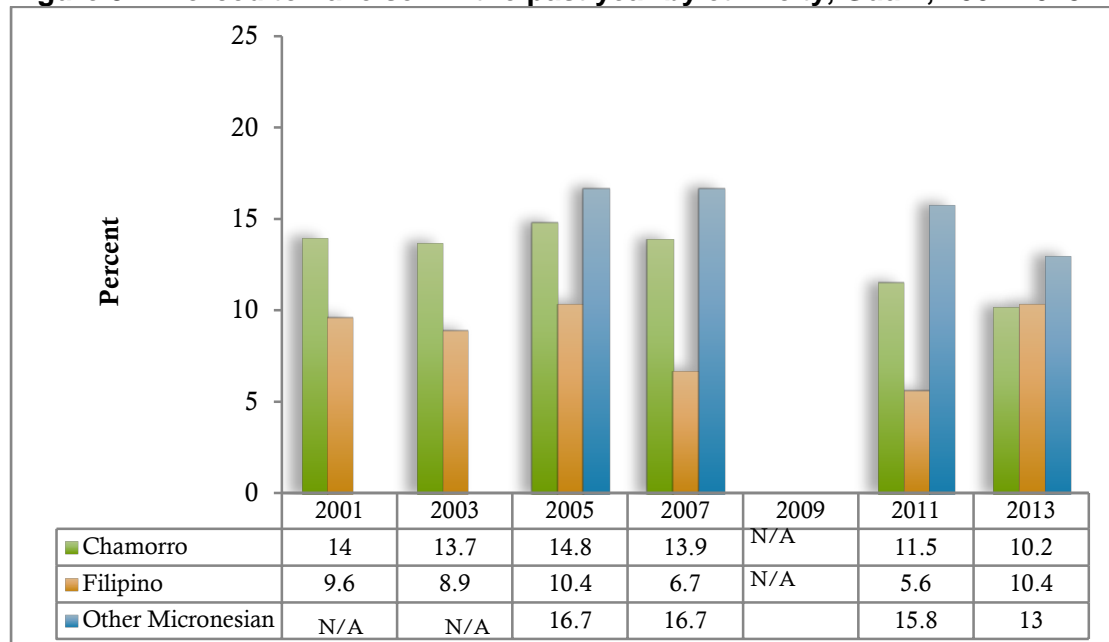
Sexual violence among Guam high school students is significantly higher than the US averages. The proportion of high school students reporting having been forced to have sex was over 50% higher than the US median in 2013 (Figure 93). Micronesians have the highest rates; notably, Micronesian youth also report the highest rates of suicidal ideation and attempts (Figure 94).

Figure 93. Forced to have sex in the past year, high school, Guam vs. USA, 2001-2013



Source: GDOE, YRBS 2001-2013; US CDC Youth Online at <http://apps.nccd.cdc.gov/youthonline>
 Note: "N/A" = data not available

Figure 94. Forced to have sex in the past year by ethnicity, Guam, 2001-2013



Source: GDOE, YRBS 2001-2013
 Note: "N/A" = data not available

Bullying may also be linked to an increased likelihood for suicide. In 2013, for every 100 Guam high school students:

- 7 had been threatened or injured with a weapon on school property;
- 14 were threatened by gang activity;
- 19 were bullied on school property;
- 15 were electronically bullied in the past year; and
- 12 did not attend class because they felt unsafe in school.

(Source: GDOE, YRBS 2013)

Addressing sexual and physical violence and bullying should be integral to suicide prevention efforts among youth in Guam.

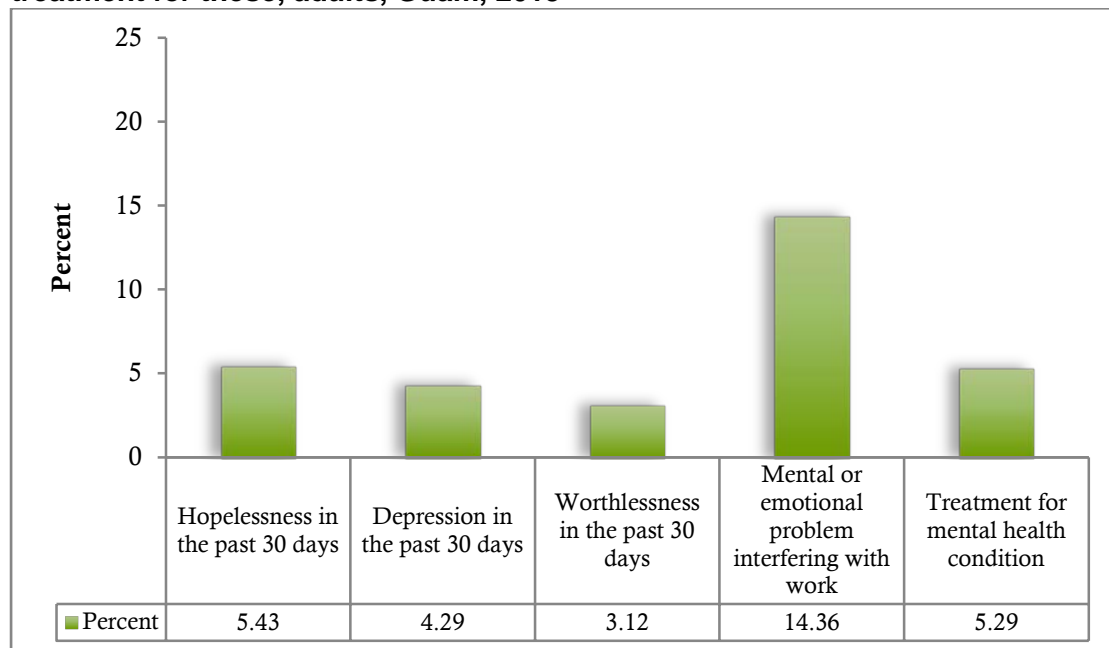
MENTAL HEALTH

Mental illness is closely linked to substance abuse and suicide. The GBHWC started commissioning mental health questions incorporated into the BRFSS in 2013, and risk and protective factors questions into the YRBS since 2011.

ADULTS

In 2014, 5% of adults in Guam reported feeling hopeless in the past 30 days, and 4% reported feeling so depressed that nothing could cheer them up. Almost 15% stated they suffered from a mental or emotional problem that hindered them from working or performing usual activities, yet only 5% were receiving treatment for their condition (Figure 95).

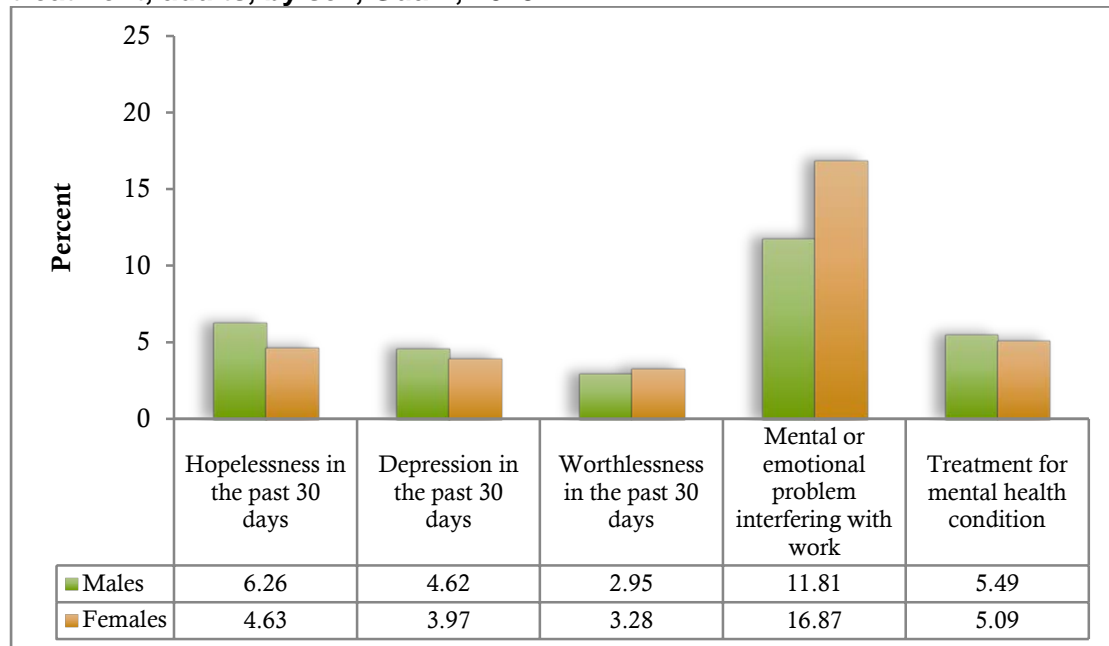
Figure 95. Prevalence of mental health symptoms and conditions and treatment for these, adults, Guam, 2013



Source: DPHSS and GBHWC, BRFSS State-added questions, 2013

These symptoms appear equally distributed across the sexes. Females are more likely to report debilitating emotional problems or mental conditions (Figure 96).

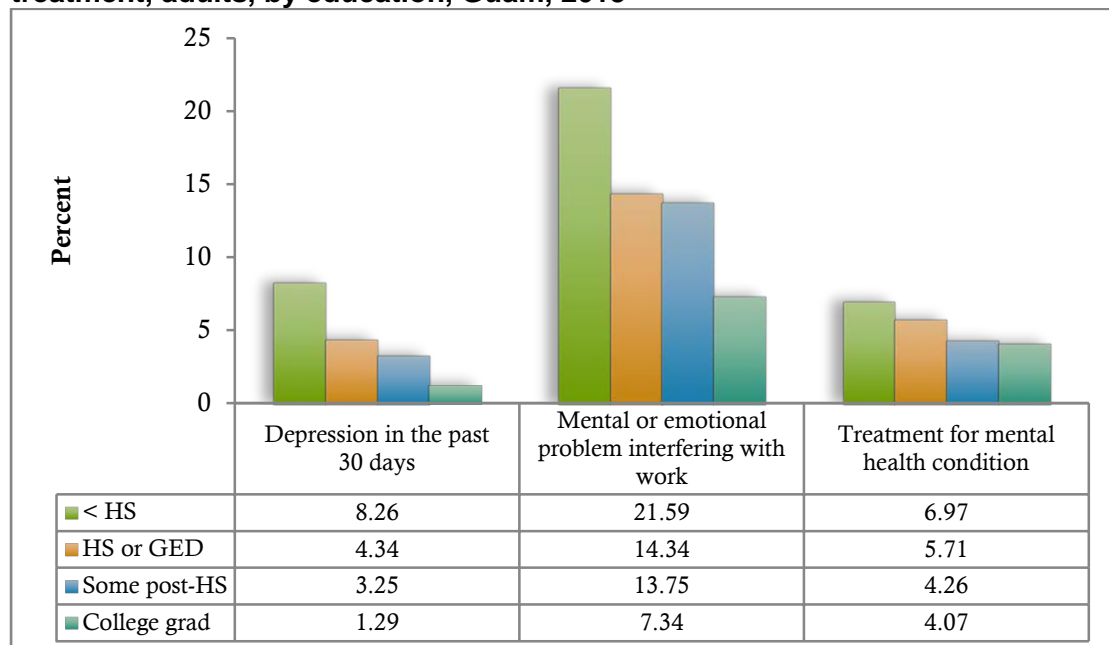
Figure 96. Prevalence of mental health symptoms and conditions and treatment, adults, by sex, Guam, 2013



Source: DPHSS and GBHWC, BRFSS State-added questions, 2013

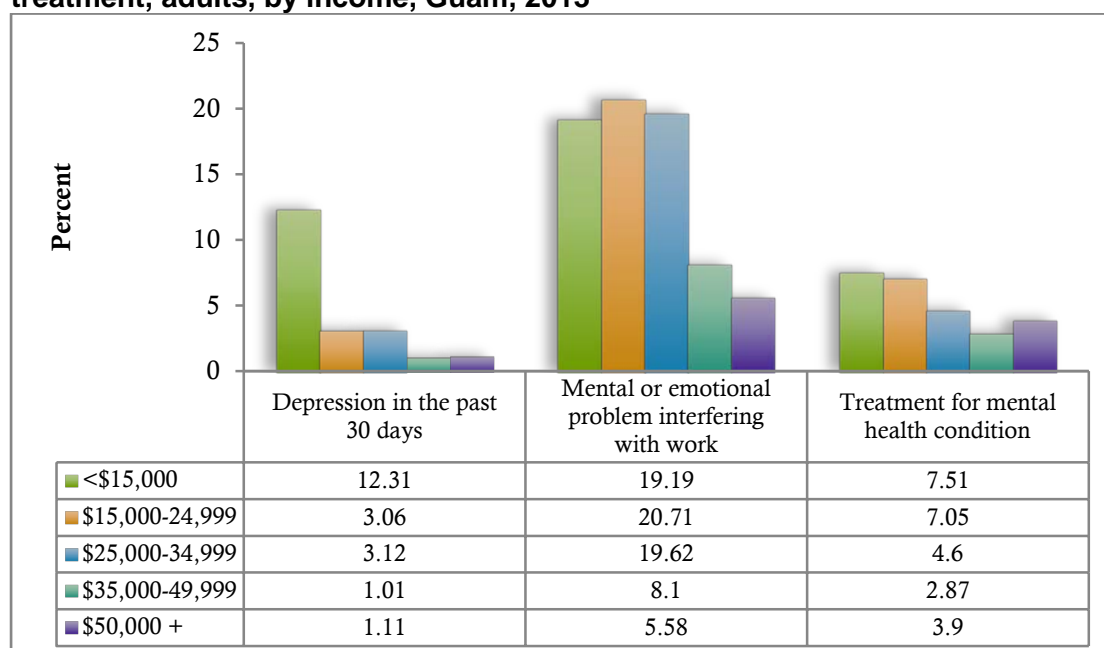
Debilitating mental conditions or emotional problems were more prevalent among those with lower education and income (Figures 97-98). Chamorros were most likely to report mental health conditions; however, Filipinos were more likely to be depressed and to be receiving treatment for their mental conditions (Figure 99)

Figure 97. Prevalence of mental health symptoms and conditions and treatment, adults, by education, Guam, 2013



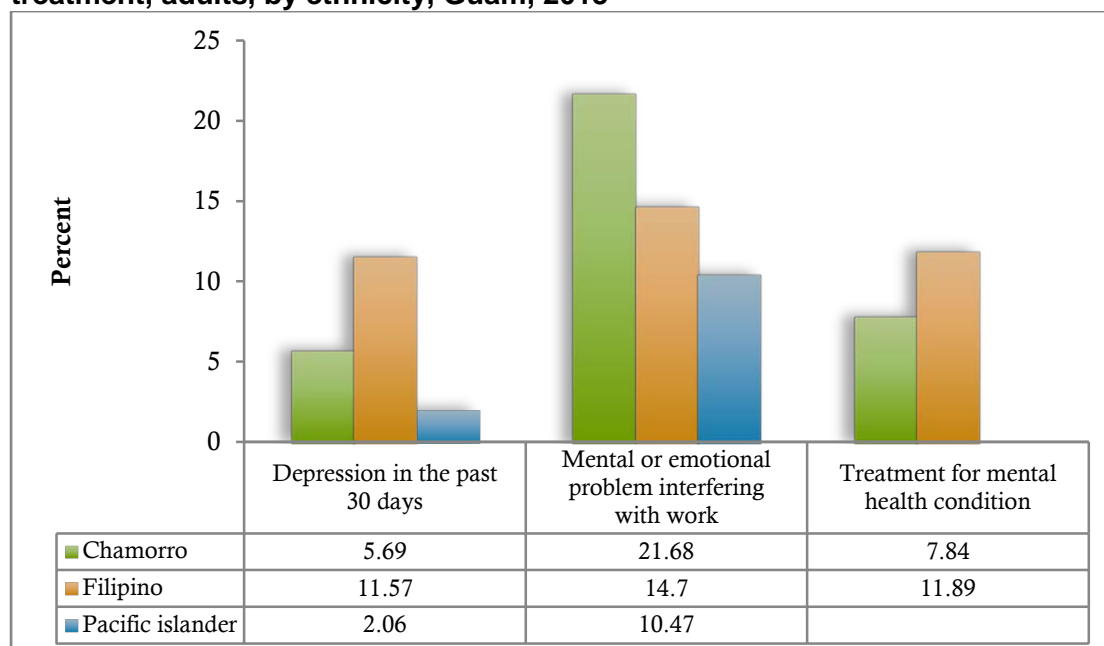
Source: DPHSS and GBHWC, BRFSS State-added questions, 2013

Figure 98. Prevalence of mental health symptoms and conditions and treatment, adults, by income, Guam, 2013



Source: DPHSS and GBHWC, BRFSS State-added questions, 2013

Figure 99. Prevalence of mental health symptoms and conditions and treatment, adults, by ethnicity, Guam, 2013

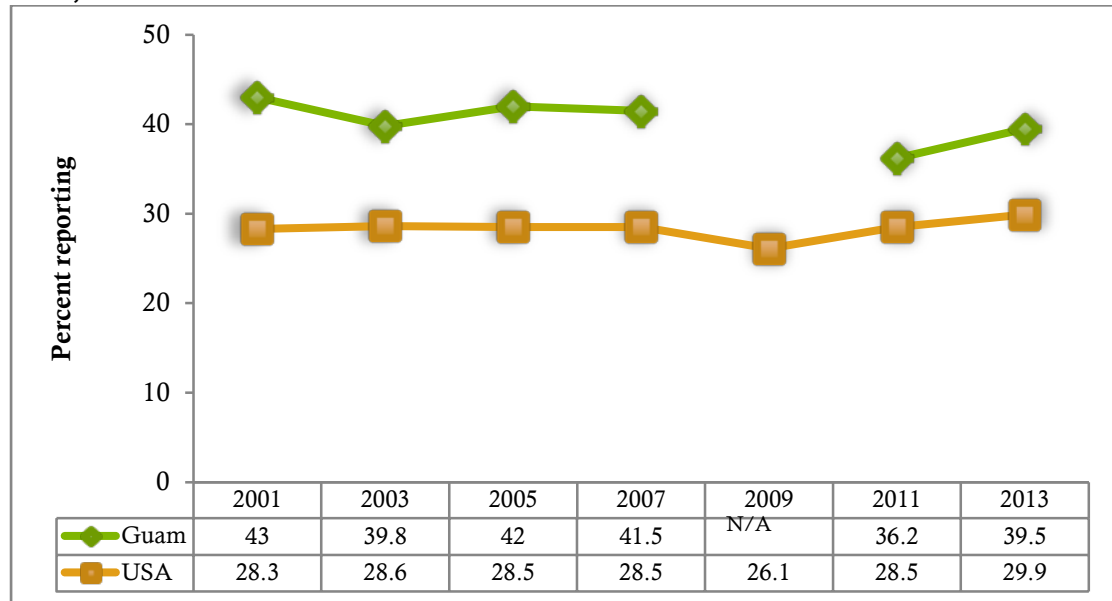


Source: DPHSS and GBHWC, BRFSS State-added questions, 2013

YOUTH

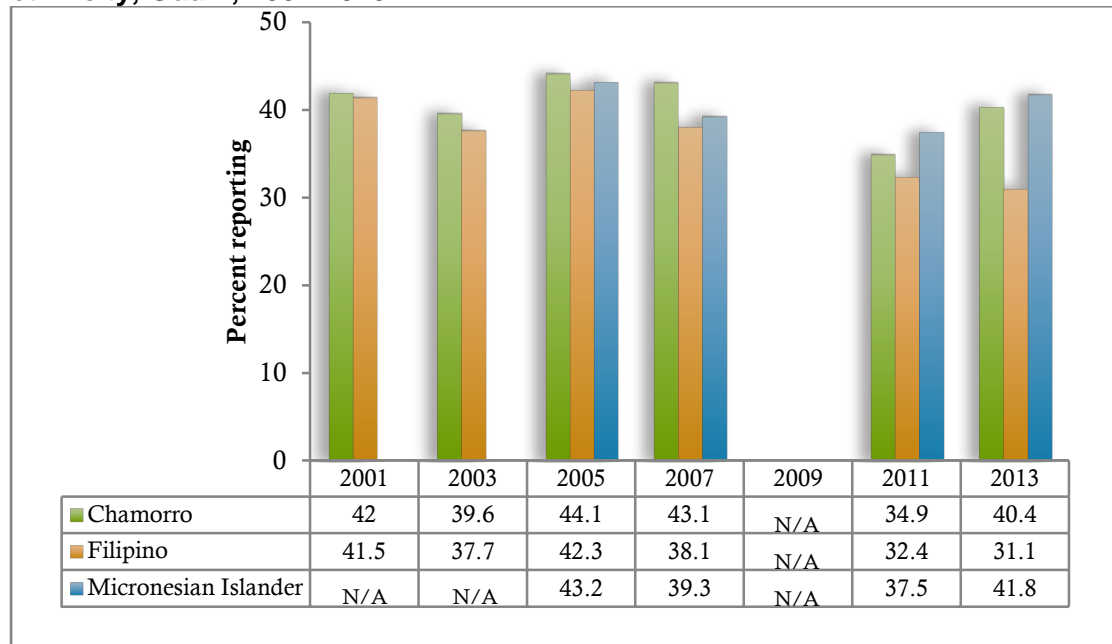
Persistent sadness is an indicator for depression. Depression prevalence may be significantly higher among youth on Guam (Figure 100). There appears to be a uniformly high rate of depressive symptoms among youth of different ethnicities (Figure 101). This suggests that depression screening and early referral to mental health professionals should be conducted routinely among all high school youth, as a mental health and suicide prevention intervention.

Figure 100. Feeling sad for at least 2 weeks over the past 12 months, Guam vs. USA, 2001-2013



Source: GDOE, YRBS 2001-2013; US CDC Youth Online at <http://apps.nccd.cdc.gov/youthonline>
 Note: "N/A" = data not available

Figure 101. Feeling sad for at least 2 weeks over the past 12 months by ethnicity, Guam, 2001-2013



Source: GDOE, YRBS 2001-2013; US CDC Youth Online at <http://apps.nccd.cdc.gov/youthonline>

SPECIAL POPULATIONS

LESBIAN, GAY, BISEXUAL, TRANSGENDER (LGBT) COMMUNITY

The SEOW identified a data gap regarding substance abuse and mental health data from the local lesbian, gay, bisexual and transgender (LGBT) community in 2012. In 2014, under the Partnership for Success (PFS) grant, Guam's Alternative Lifestyle Association (GALA), Inc. collaborated with the GBHWC PEACE Office to conduct the first GALA Health and Wellness Survey among the local LGBT community.

The survey was comprised of questions borrowed from CDC's BRFSS, PEW Research, the DPHSS Pacific Islands HIV Test form and the Suicidal Behaviors Questionnaire (SBQ). It was reviewed by a community review panel and was granted ethics clearance from the University of Guam's (UOG) Institutional Review Board, Committee on Human Subjects Review.

Survey participants were those who self-identified as lesbian, gay, bisexual and/or transgender over the age of 18, who could provide legal consent for themselves. The data collection period was from August 2014 to December 2014. A convenience, non-probability sampling scheme was employed using a modified version of the Respondent Driven Sampling technique.

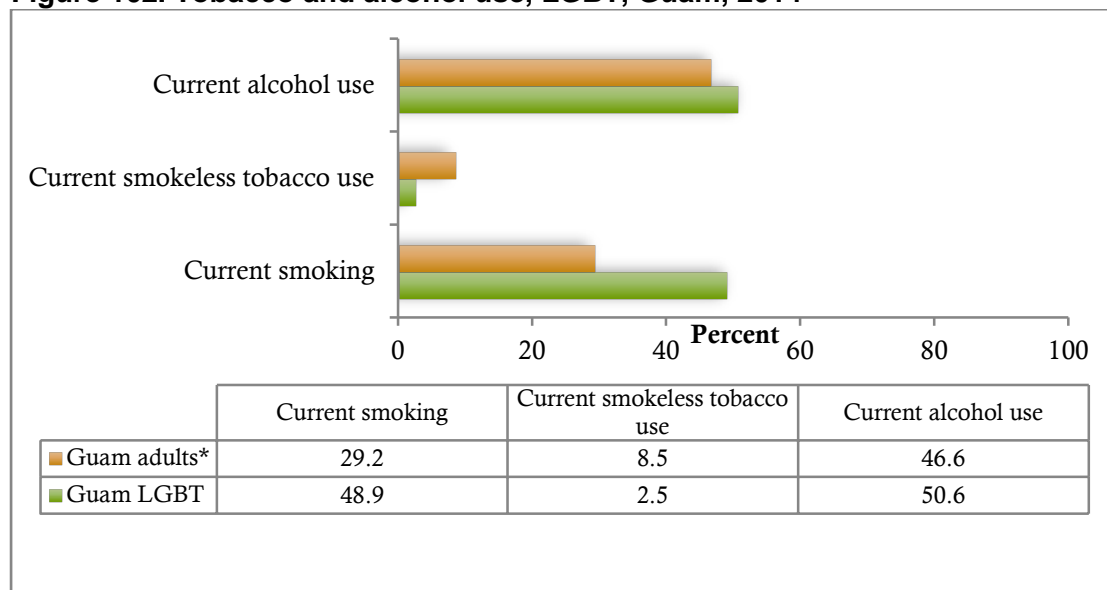
A total of 237 surveys were completed. Two surveys were discarded because the respondents self-identified as straight after they completed the survey. In addition, one survey was partially completed but was still included in the data analysis.

Substance abuse

Tobacco and alcohol

The LGBT community in Guam has higher rates of current tobacco and alcohol use, and a lower rate of smokeless tobacco use than the general adult population (Figure 102). Among the ever-smokers, 68% have attempted to quit smoking in the past.

Figure 102. Tobacco and alcohol use, LGBT, Guam, 2014



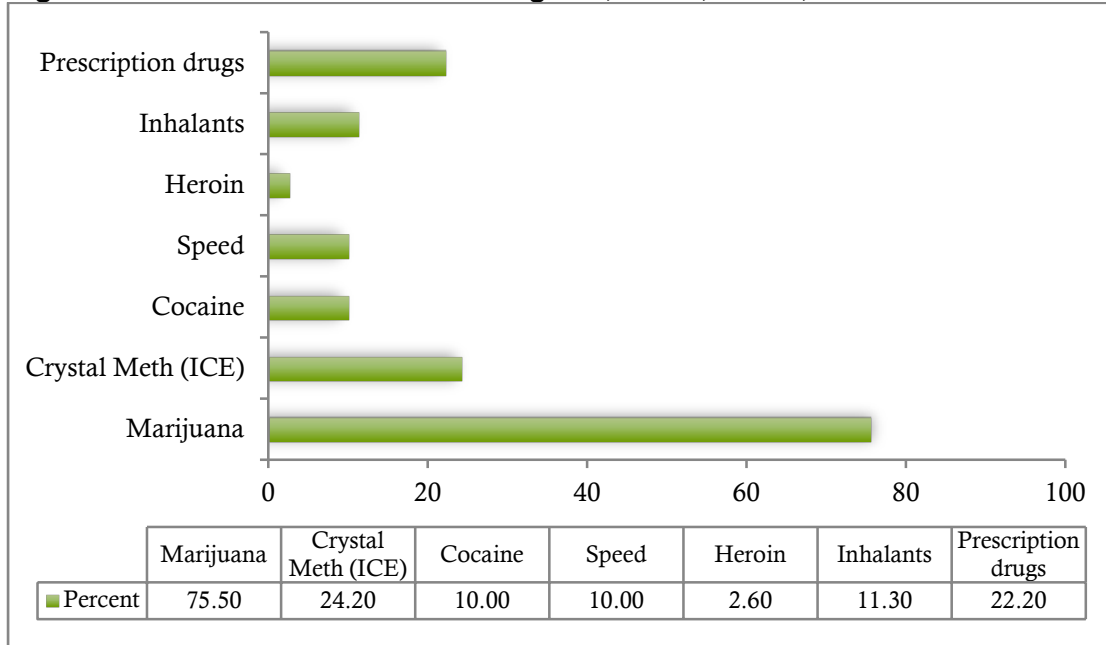
Sources: GALA 2014 Health and Wellness Survey; DPHSS, BRFSS 2013 and 2014

Note: Guam adult data on tobacco and alcohol use from 2014 BRFSS; smokeless tobacco use data from 2013 BRFSS (2014 BRFSS results for this indicator not yet available)

Other drugs of abuse

The prevalence of lifetime use of drugs of abuse is notable, especially for marijuana, methamphetamines and prescription drugs (Figure 103). The GALA survey queried for lifetime use of marijuana, while the BRFSS queried for current use; also, the BRFSS did not break up the questions for drug use by type of drug but instead used the category “other illicit drugs.” Thus, a comparison of the LGBT prevalence with the population prevalence is not currently possible.

Figure 103. Prevalence of lifetime drug use, LGBT, Guam, 2014



Sources: GALA 2014 Health and Wellness Survey

Suicide

About 10% of the GALA survey respondents have thought about suicide, and 10% have attempted suicide or intentionally harmed themselves. More than half of the survey participants (57%) reported having a friend or family member who has suicided. More than one-third (37%) were bullied in the past because of their sexual orientation.

Mental Health

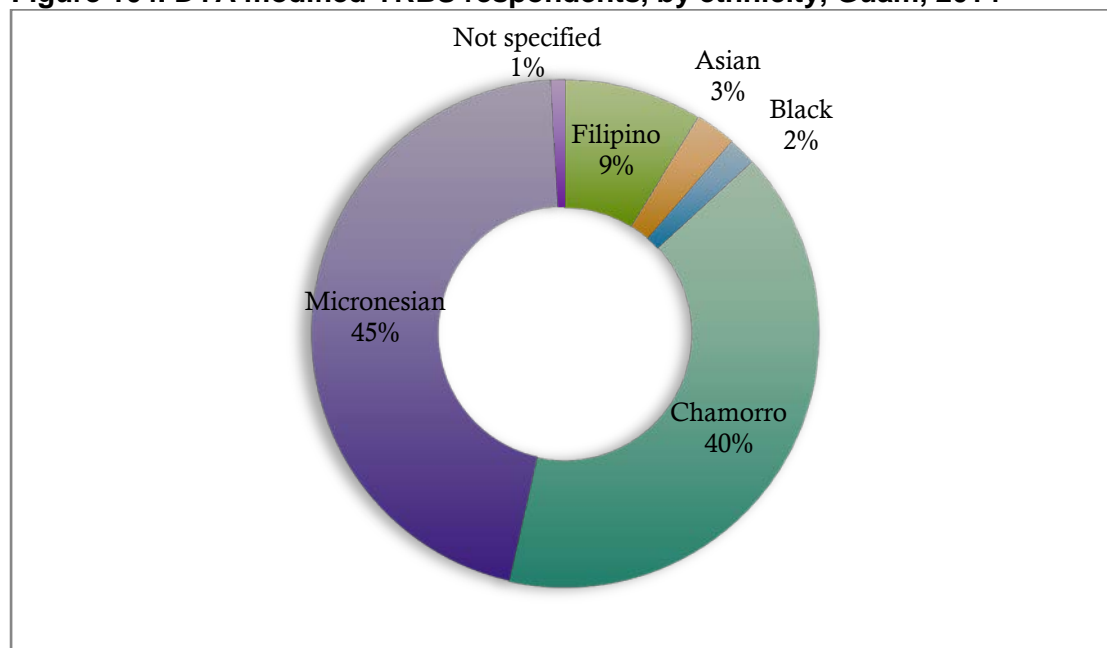
Nineteen percent (19%) of all survey respondents reported that a doctor or other health professional told them they had some form of mood disorder (major depression, dysthymia or minor depression).

DEPARTMENT OF YOUTH AFFAIRS YOUTH (OUT-OF-SCHOOL YOUTH)

The Department of Youth Affairs (DYA) administered a modified version of the Youth Risk Behavior Survey (YRBS) to youth admitted to the Department in 2014. These admissions represent a subset of out-of-school youth.

A total of 114 surveys were administered and completed. Sixteen percent of the respondents were female; 83% were male. Majority of the youth were either Micronesian (46%) or Chamorro (40%) (Figure 104). The age range of the respondents was 12 to 18 years, with a mean age of 15.3 years.

Figure 104. DYA modified YRBS respondents, by ethnicity, Guam, 2014



Source: DYA data, modified YRBS, 2014

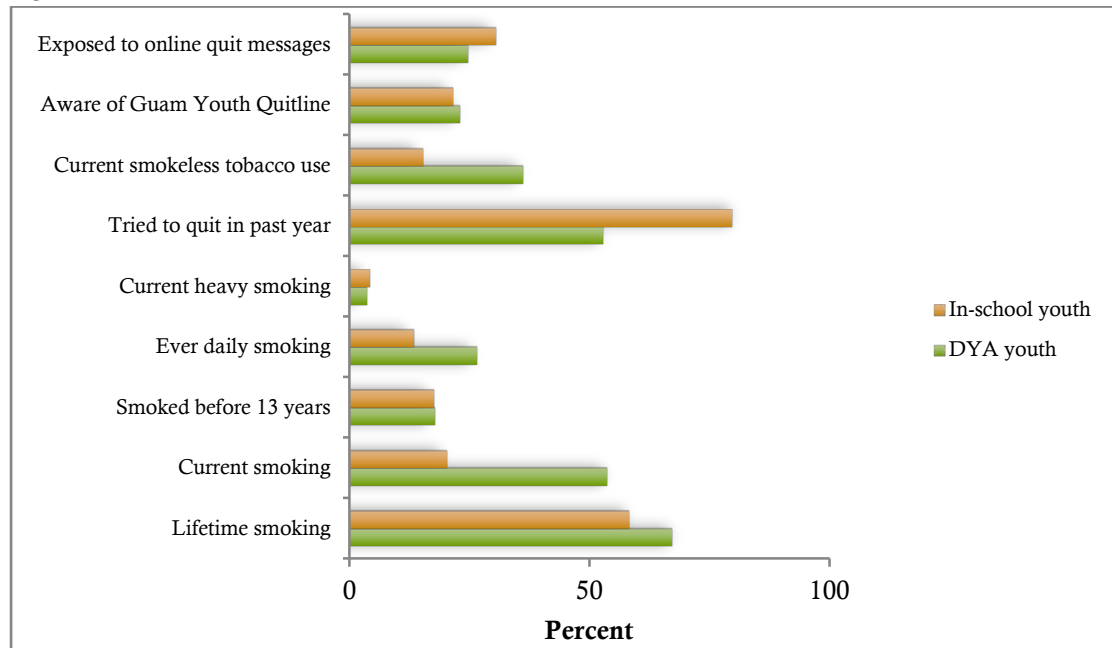
Substance abuse

DYA youth were generally more likely to consume tobacco, and to engage in high-risk consumption. They were less likely to report attempting to quit or being exposed to quit messages, although they were as likely as in-school youth to be aware of the Guam Youth Quitline (Figures 105).

In-school youth were more likely to have tried alcohol but were less likely than DYA youth to be current drinkers and to binge drink (Figure 106).

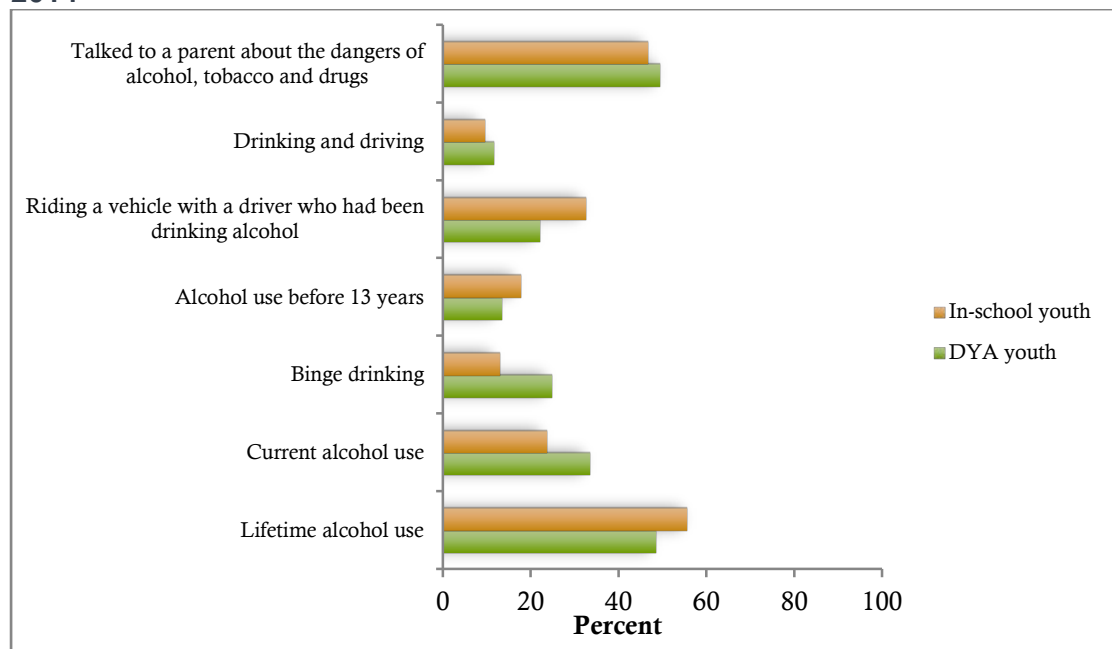
DYA youth were as or less likely than in-school youth to have tried illicit drugs. They were less likely to recall seeing substance abuse prevention messages in advertising media (Figure 107).

Figure 105. Tobacco consumption, DYA vs. in-school youth, Guam, 2013-2014



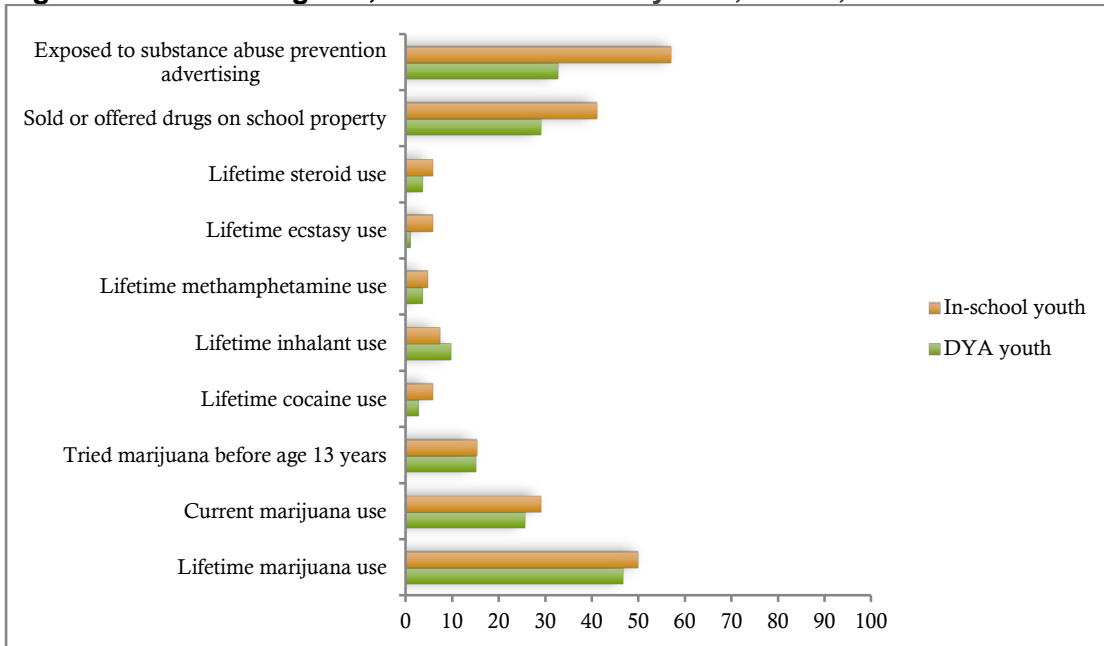
Sources: DYA data, modified YRBS, 2014 and GDOE, YRBS, 2013

Figure 106. Alcohol consumption, DYA vs. in-school youth, Guam, 2013-2014



Sources: DYA data, modified YRBS, 2014 and GDOE, YRBS, 2013

Figure 107. Illicit drug use, DYA vs. in-school youth, Guam, 2013-2014

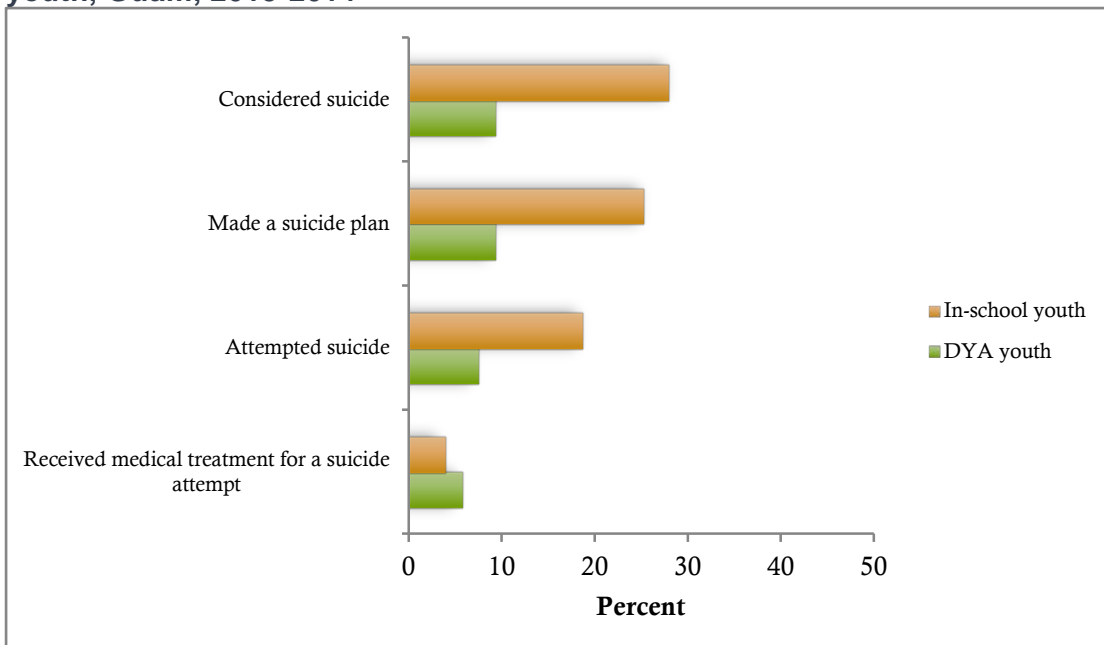


Sources: DYA data, modified YRBS, 2014 and GDOE, YRBS, 2013

Suicide

In-school youth were more likely than DYA youth to contemplate suicide, make a suicide plan and attempt suicide, but DYA youth were more likely to make a serious suicide attempt requiring medical attention (Figure 108).

Figure 108. Suicidal ideation and suicide attempts, DYA youth vs. in-school youth, Guam, 2013-2014



Sources: DYA data, modified YRBS, 2014 and GDOE, YRBS, 2013

Mental Health

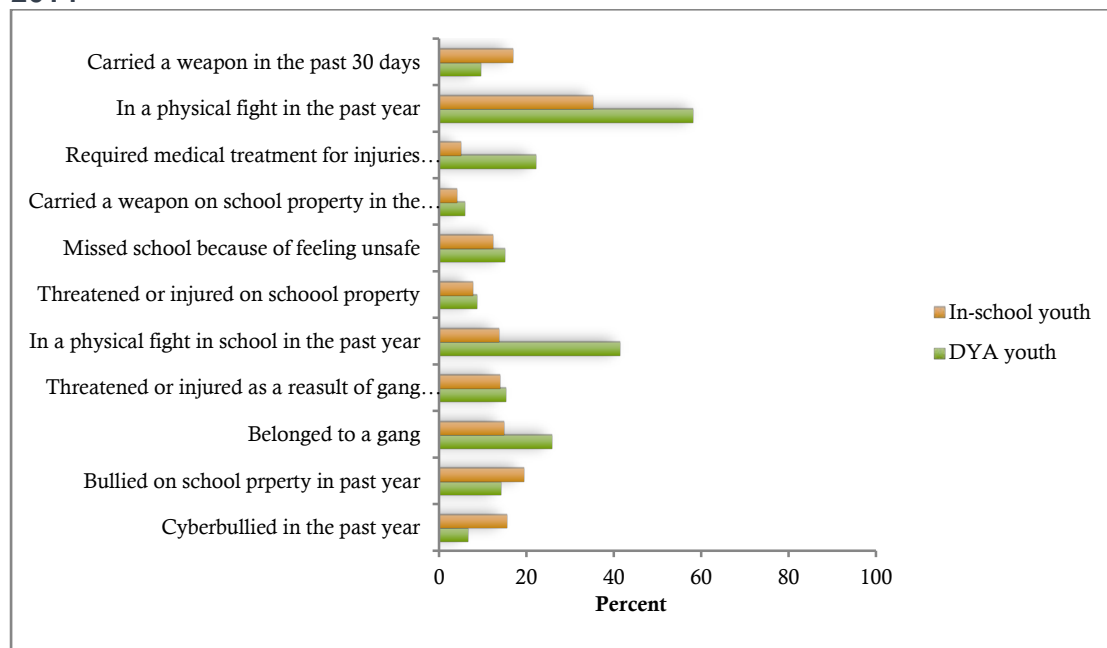
Depression

About 28% of DYA youth reported feeling sad or hopeless almost every day for two weeks or more during the past year, compared to nearly 40% of in-school youth.

Violence

In-school youth were more likely than DYA youth to report being victims of bullying or cyberbullying. There was no difference between the two groups in the proportion reporting having been threatened or injured because of gang activity or being in school. However, DYA youth were more likely to belong to a gang, to have been in a fight and to require medical treatment because of fighting.

Figure 109. Violence indicators, DYA youth vs. in-school youth, Guam, 2013-2014

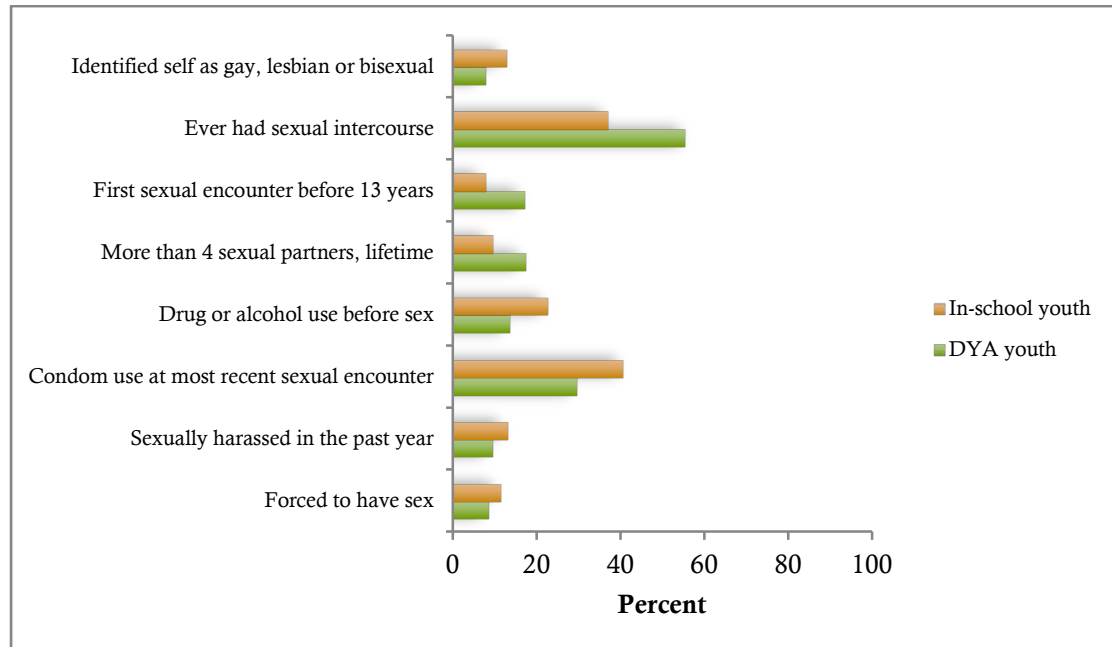


Sources: DYA data, modified YRBS, 2014 and GDOE, YRBS, 2013

Sexual Health

DYA youth were more likely to be sexually active, to have started sexual activity before 13 years of age, and to engage in high-risk sexual behaviors. They were less likely to identify themselves as gay, lesbian or bisexual, and to report being victims of sexual harassment or forced sex.

Figure 110. Sexual health indicators, DYA youth vs. in-school youth, Guam, 2013-2014



Sources: DYA data, modified YRBS, 2014 and GDOE, YRBS, 2013

CONCLUSIONS AND RECOMMENDATIONS

This version of the Guam Epidemiological Profile is an expanded version that seeks to combine substance abuse, suicide and mental health data in a comprehensive but user-friendly data document. These three areas of behavioral health are intrinsically linked, and the interrelationships are broad and far-reaching.

Challenges in substance abuse prevention and control remain. Tobacco use remains high, and despite recent declines, smoking prevalence for both adults and youth are significantly higher than the US median prevalence rates. The health costs in relation to tobacco-related noncommunicable diseases (NCD) like cancer are already being manifested in disease incidence and premature mortality. Smokeless tobacco is rising, and needs to be carefully monitored. Future surveillance instruments will also begin to track e-cigarette and other electronic nicotine delivery device usage.

Current and heavy drinking among adults in Guam remain comparable to US rates. However, binge drinking is higher in Guam. Youth alcohol consumption reflects the powerful and immediate impact of sound policies---current and binge drinking among Guam youth dropped markedly following policy milestones in 2003 and 2010.

Decreases in smoking also occurred in direct temporal association with key policy initiatives. In contrast, marijuana prevalence among youth remained unchanged, and rates for current and lifetime use were notably higher in Guam than in the US. These findings support the relatively quick and considerable population impact of policy change, particularly among youth, who are considered a vulnerable population for substance abuse. It will be critical to track future marijuana consumption, with the recently enacted medical marijuana act that legalizes marijuana use for medical reasons. Guam's Epi Profile highlights the pivotal role of environmental interventions through sound policies in substance abuse prevention.

Suicide rates are rising after a brief drop in the crude death rate. Mortality data is supplemented with hospital data and surveillance data from the YRBS. Suicide prevention remains a key public health priority, and the data point towards specific strategies to reduce suicide in Guam. These strategies include:

- Targeting suicide prevention efforts towards youth and young adults, especially Micronesian Islanders, Japanese and Chamorros;
- Preventing and controlling alcohol and other drug abuse;
- Aggressively screening to recognize and treat mental illness and depression, including within schools;
- Building community capacity to recognize the signs of impending or possible suicide and training community members and first responders to effectively intervene to bring individuals at risk of suicide to professional attention;
- Training emergency room personnel and other hospital personnel to do brief interventions and referral to GBHWC and other mental health treatment providers for all cases of attempted suicide; and,
- Skills training in developing healthy relationships, avoiding physical and sexual violence, and countering bullying.

Mental health indicators, included in the Epi Profile for the first time this year, highlight the discrepancy between those who have a debilitating mental condition or emotional problem and those who receive treatment for their condition. In particular, symptoms of depression appear pervasive among our youth, suggesting that depression screening and early referral to mental health providers should be conducted routinely among all high schools.

By examining substance abuse, suicide and mental health through disaggregated data, this Profile makes note of disparities across socio-economic and demographic sub-groups. Furthermore, this analysis begins to define the linkages between social determinants of consumption and disparities in health and social consequences of substance abuse, such as the higher smoking and binge drinking prevalence among Chamorros and other Micronesians and their notably higher rates of tobacco and alcohol-related cancer mortality, and likelihood of committing suicide.

For the first time, data on a special population – the LGBT community – is included in the Epi Profile. Data on out-of-school youth in the Department of Youth Affairs is also included. Preliminary data indicate much higher rates of smoking, alcohol consumption and illicit drug use in these groups. The DYA youth also reported higher rates of violent behavior and unsafe sexual practices. The higher risk profiles justify allocating more resources for substance abuse prevention and treatment, as well as mental health promotion, for this special population.

This expanded Profile represents the culmination of multiple efforts through the years by Guam’s SEOW to strengthen and expand the substance abuse and mental health surveillance system. Over the years, with SAMHSA/CSAP support through the SPF-SIG, Focus on Life and SEOW grants Guam has upgraded its substance abuse and mental health data capacity and infrastructure. For example, the previous lack of adult illicit drug use data was addressed through an ongoing Memorandum of Understanding between DPHSS (which runs the BRFSS) and GBHWC, where selected questions taken from the NSDUH survey instrument have been appended to the annual BRFSS survey instrument as a “State-added module.”

Some data limitations remain. For example, youth in the private schools, and the military are not covered by the current surveillance mechanisms. The SEOW and PEACE Office conducted a survey among students within the Catholic school system, but were not given permission to release the results in public.

Guam also is constantly challenged by the difficulties of working with small numbers. Especially when data is disaggregated, the totals are often too small for accurate trending, and interpretation of for example, year-to-year changes or comparisons across similarly small groups are fraught with uncertainty. The lack of standardization in defining subgroup categories, such as age groups and ethnicity, sometimes within the same surveillance system across time, also make comparisons challenging.

Nonetheless, this Profile attests to the enhanced data capacity developed through the years, with leadership by the SEOW and support from the GBHWC PEACE Office and SAMHSA/CSAP. Evidence-based prevention is now facilitated and guided by accessible data in Guam.

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