

# **ANNUAL SYNAR REPORT**

**42 U.S.C. 300x-26**

OMB № 0930-0222

**FFY 2017**

**State: GUAM**

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**Public Burden Statement:** An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number. The OMB control number for this project is 0930-0222. Public reporting burden for this collection of information is estimated to average 18 hours per respondent, per year, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to SAMHSA Reports Clearance Officer, 5600 Fisher's Lane, Rockville, MD 20857.

## **INTRODUCTION**

The Annual Synar Report (ASR) format provides the means for states to comply with the reporting provisions of the Public Health Service Act (42 U.S.C. 300x-26) and the Tobacco Regulation for the Substance Abuse Prevention and Treatment Block Grant (SABG) (45 C.F.R. 96.130 (e)).

### **How the Synar report helps the Center for Substance Abuse Prevention**

In accordance with the tobacco regulations, states are required to provide detailed information on progress made in enforcing youth tobacco access laws (FFY 2016 Compliance Progress) and future plans to ensure compliance with the Synar requirements to reduce youth tobacco access rates (FFY 2017 Intended Use Plan). These data are required by 42 U.S.C. 300x-26 and will be used by the Secretary to evaluate state compliance with the statute. Part of the mission of the Center for Substance Abuse Prevention (CSAP) is to assist states<sup>1</sup> by supporting Synar activities and providing technical assistance helpful in determining the type of enforcement measures and control strategies that are most effective. This information is helpful to CSAP in improving technical assistance resources and expertise on enforcement efforts and tobacco control program support activities, including state Synar program support services, through an enhanced technical assistance program involving conferences and workshops, development of training materials and guidance documents, and onsite technical assistance consultation.

### **How the Synar report can help states**

The information gathered for the Synar report can help states describe and analyze substate needs for program enhancements. These data can also be used to report to the state legislature and other state and local organizations on progress made to date in enforcing youth tobacco access laws when aggregated statistical data from state Synar reports can demonstrate to the Secretary the national progress in reducing youth tobacco access problems. This information will also provide Congress with a better understanding of state progress in implementing Synar, including state difficulties and successes in enforcing retailer compliance with youth tobacco access laws.

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<sup>1</sup>The term "state" is used to refer to all the states and territories required to comply with Synar as part of the Substance Abuse Prevention and Treatment Block Grant Program requirements (42 U.S.C. 300x-64 and 45 C.F.R. 96.121).



## **Getting assistance in completing the Synar report**

If you have questions about programmatic issues, you may call CSAP's Division of State Programs at (240) 276-2550 and ask for your respective State Project Officer, or contact your State Project Officer directly by telephone or email. If you have questions about fiscal or grants management issues, you may call the Grants Management Officer, Office of Financial Resources, Division of Grants Management, at (240) 276-1422.

## **Where and when to submit the Synar report**

The ASR must be received by SAMHSA no later than December 31, 2016 and must be submitted in the format specified by these instructions. Use of the approved format will avoid delays in the review and approval process. The chief executive officer (or an authorized designee) of the applicant organization must sign page one of the ASR certifying that the state has complied with all reporting requirements.

The state must upload one copy of the ASR using the online WebBGAS (Block Grant Application System). In addition, the following items must be uploaded to WebBGAS:

- FFY 2017 Synar Survey Results: States that use the Synar Survey Estimation System (SSES) must upload one copy of SSES Tables 1–5 (in Excel) to WebBGAS. States that do not use SSES must upload one copy of ASR Forms 1, 4, and 5, and Forms 2 and 3, if applicable, (in Excel), as well as a database with the raw inspection data to WebBGAS.
- Synar Inspection Form: States must upload one blank copy of the inspection form used to record the result of each Synar inspection.
- Synar Inspection Protocol: States must upload a copy of the protocol used to train inspection teams on conducting and reporting the results of the Synar inspections. This document should be different than the Appendix C attached to the Annual Synar Report
- A scanned copy of the signed Funding Agreements/Certifications

Each state SSA Director has been emailed a login ID and password to log onto the Synar section of the WebBGAS site.

## FFY 2017: FUNDING AGREEMENTS/CERTIFICATIONS

The following form must be signed by the Chief Executive Officer or an authorized designee and submitted with this application. Documentation authorizing a designee must be attached to the application.

### **PUBLIC HEALTH SERVICES ACT AND SYNAR AMENDMENT**

42 U.S.C. 300x-26 requires each state to submit an annual report of its progress in meeting the requirements of the Synar Amendment and its implementing regulation (45 C.F.R. 96.130) to the Secretary of the Department of Health and Human Services. By signing below, the chief executive officer (or an authorized designee) of the applicant organization certifies that the state has complied with these reporting requirements and the certifications as set forth below.

### **SYNAR SURVEY SAMPLING METHODOLOGY**

The state certifies that the Synar survey sampling methodology on file with the Center for Substance Abuse Prevention and submitted with the Annual Synar Report for FFY 2017 is up-to-date and approved by the Center for Substance Abuse Prevention.

### **SYNAR SURVEY INSPECTION PROTOCOL**

The state certifies that the Synar Survey Inspection Protocol on file with the Center for Substance Abuse Prevention and submitted with the Annual Synar Report for FFY 2017 is up-to-date and approved by the Center for Substance Abuse Prevention.

**State:** GUAM

**Name of Chief Executive Officer or Designee:** REY M. VEGA

**Signature of CEO or Designee:**

**Title:** DIRECTOR

**Date Signed:**

**If signed by a designee, a copy of the designation must be attached.**

**SECTION I: FFY 2016 (Compliance Progress)****YOUTH ACCESS LAWS, ACTIVITIES, AND ENFORCEMENT**

42 U.S.C. 300x-26 requires the states to report information regarding the sale/distribution of tobacco products to individuals under age 18.

- 1. Please indicate any changes or additions to the state tobacco statute(s) relating to youth access since the last reporting year. If any changes were made to the state law(s) since the last reporting year, please attach a photocopy of the law to the hard copy of the ASR and also upload a copy of the state law to WebBGAS. (see 42 U.S.C. 300x-26).**

- a. Has there been a change in the minimum sale age for tobacco products?**

☐ Yes ☒ No

*If Yes, current minimum age:* ☐ 19 ☐ 20 ☐ 21

- b. Have there been any changes in state law that impact the state's protocol for conducting Synar inspections?**

☐ Yes ☒ No

*If Yes, indicate change. (Check all that apply.)*

- ☐ Changed to require that law enforcement conduct inspections of tobacco outlets  
☐ Changed to make it illegal for youth to possess, purchase or receive tobacco  
☐ Changed to require ID to purchase tobacco  
☐ Changed definition of tobacco products  
☐ Other change(s) *(Please describe.)* \_\_\_\_\_

- c. Have there been any changes in state law that impact the following?**

Licensing of tobacco vendors ☐ Yes ☒ No  
 Penalties for sales to minors ☐ Yes ☒ No  
 Vending machines ☐ Yes ☒ No  
 Added additional product  
 Categories to youth access law ☐ Yes ☒ No

- 2. Describe how the Annual Synar Report (see 45 C.F.R. 96.130(e)) and the state Plan (see 42 U.S.C. 300x-51) were made public within the state prior to submission of the ASR. (Check all that apply.)**

- ☒ Placed on file for public review  
☒ Posted on a state agency Web site *(Please provide exact Web address and the date when the FFY 2017 ASR was posted to this Web address.)*

*Web address:* <http://www.peaceguam.org/Data/synar.htm>

*Date published:* 12/29/16

- ☐ Notice published in a newspaper or newsletter  
☐ Public hearing

- ☐ Announced in a news release, a press conference, or discussed in a media interview
- ☐ Distributed for review as part of the SABG application process
- ☐ Distributed through the public library system
- ☐ Published in an annual register
- ☒ Other (Please describe.) Non-Communicable Disease Consortium meeting

**3. Identify the following agency or agencies (see 42 U.S.C. 300x-26 and 45 C.F.R. 96.130).**

- a. The state agency (ies) designated by the Governor for oversight of the Synar requirements:**

GUAM BEHAVIORAL HEALTH AND WELLNESS CENTER (GBHWC)

Has this changed since last year's Annual Synar Report?

☐ Yes ☒ No

- b. The state agency(ies) responsible for conducting random, unannounced Synar inspections:**

Guam Behavioral Health and Wellness Center and the Guam Department of Revenue and Taxation. Both government agencies are responsible for jointly conducting random, unannounced Synar compliance inspections. Both agencies are responsible for this function according to the Guam Public Law 24-278, also known as the Guam Tobacco Control Act of 1998.

Has this changed since last year's Annual Synar Report?

☐ Yes ☒ No

- c. The state agency(ies) responsible for enforcing youth tobacco access law(s):**

GUAM DEPARTMENT OF REVENUE AND TAXATION

Has this changed since last year's Annual Synar Report?

☐ Yes ☒ No

**4. Identify the following agencies and describe their relationship with the agency responsible for the oversight of the Synar requirements.**

- a. Identify the state agency responsible for tobacco prevention activities (the agency that receives the Centers for Disease Control and Prevention's National Tobacco Control Program funding).**

Guam Department of Public Health and Social Services (DPHSS) and Guam Behavioral Health and Wellness Center (GBHWC)

- b. Has the responsible agency changed since last year's Annual Synar Report?**

☐ Yes ☒ No

- c. Describe the coordination and collaboration that occur between the agency responsible for tobacco prevention and the agency responsible for oversight of**

**the Synar requirements. (Check all that apply.) The two agencies**

- ☒ Are the same
- ☒ Have a formal written memorandum of agreement
- ☒ Have an informal partnership
- ☒ Conduct joint planning activities
- ☒ Combine resources
- ☐ Have other collaborative arrangement(s) *(Please describe.) GBHWC continues to work in collaboration with other partnering agencies in the Governor's PEACE Council, Department of Public Health and Social Services is an active member of the PEACE Council and leads the Non-Communicable Disease (NCD) Consortium. GBHWC participates in the NCD Consortium to strengthen Guam's comprehensive state plans for mental health promotion and the prevention of substance abuse, suicide and other deaths resulting from non-communicable diseases. In turn, one of DPHSS priorities includes tobacco prevention as evidenced by their Tobacco Prevention and Control Program which takes lead in the NCD Consortium Tobacco Action Team.*
- ☐ No relationship

- d. Does a state agency contract with the Food and Drug Administration's Center for Tobacco Products (FDA/CTP) to enforce the youth access and advertising restrictions in the Family Smoking Prevention and Tobacco Control Act?**  
☒ Yes   ☐ No (if no, go to Question 5)

- e. If yes, identify the state agency responsible for enforcing the youth access and advertising restrictions in the Family Smoking Prevention and Tobacco Control Act (the agency that is under contract to the Food and Drug Administration's Center for Tobacco Products (FDA/CTP)).**  
Prevention and Training Branch of the Guam Behavioral Health and Wellness Center (GBHWC).

- f. Has the responsible agency changed since last year's Annual Synar Report?**  
☐ Yes   ☒ No

- g. Describe the coordination and collaboration that occur between the agency contracted with the FDA to enforce federal youth tobacco access laws and the agency responsible for oversight of the Synar requirements. (Check all that apply.) The two agencies:**

- ☒ Are the same
- ☐ Have a formal written memorandum of agreement
- ☐ Have an informal partnership
- ☐ Conduct joint planning activities
- ☐ Combine resources
- ☒ Have other collaborative arrangement(s) *(Please describe.) GBHWC's Prevention and Training Branch is responsible for oversight of the Synar*

requirements and also employs program coordinators responsible for Guam's FDA contract. However, due to the way the approved FDA proposal was written the activities and efforts used for Synar activities are completely separate from FDA activities.

☐ No relationship

**h. Does the state use data from the FDA enforcement inspections for Synar survey reporting?**

☐ Yes ☒ No

**5. Please answer the following questions regarding the state's activities to enforce the state's youth access to tobacco law(s) in FFY 2016 (see 42 U.S.C. 300x-26 and 45 C.F.R. 96.130(e)).**

**a. Which one of the following describes the enforcement of state youth access to tobacco laws carried out in your state? (Check one category only.)**

☐ Enforcement is conducted exclusively by local law enforcement agencies.

☒ Enforcement is conducted exclusively by state agency(ies).

☐ Enforcement is conducted by both local *and* state agencies.

- b. The following items concern penalties imposed for all violations of state youth access to tobacco laws by **LOCAL AND/OR STATE LAW ENFORCEMENT AGENCIES** (this does not include enforcement of local laws or federal youth tobacco access laws). Please fill in the number requested. If state law does not allow for an item, please mark "NA" (not applicable). If a response for an item is unknown, please mark "UNK." The chart must be filled in completely.

PENALTY	OWNERS	CLERKS	TOTAL
Number of citations issued	16	0	16
Number of fines assessed	16	0	16
Number of permits/licenses suspended	0		0
Number of permits/licenses revoked	0		0
Other (Please describe.)	0		0

- c. Are citations or warnings issued to retailers or clerks who sell tobacco to minors for inspections that are part of the Synar survey?

☒ Yes ☐ No

If "Yes" to 5c, please describe the state's procedure for minimizing risk of bias to the survey results from retailers alerting each other to the presence of the survey teams:

In order to minimize risk of bias from retailers alerting each other to the presence of survey teams, GBHWC utilizes multiple survey teams to conduct the inspections simultaneously. In addition, not all stores are inspected on the same day. Stores to be inspected are divided up so that inspections occur on different days.

- d. Which one of the following best describes the level of enforcement of state youth access to tobacco laws carried out in your state? (Check one category only.)

- ☐ Enforcement is conducted only at those outlets randomly selected for the Synar survey.
- ☐ Enforcement is conducted only at a subset of outlets not randomly selected for the Synar survey.
- ☒ Enforcement is conducted at a combination of outlets randomly selected for the Synar survey and outlets not randomly selected for the Synar survey.

- e. Did every tobacco outlet in the state receive at least one compliance check that included enforcement of the state youth tobacco access law(s) in the last year?

☒ Yes ☐ No

- f. What additional activities are conducted in your state to support enforcement and compliance with state youth tobacco access law(s)? (Check all that apply)

*and briefly describe each activity in the text boxes below each activity.)*

☒ Merchant education and/or training

GBHWC's Prevention and Training Branch and the Department of Revenue and Taxation (DRT) jointly coordinate and conduct merchant and community education. Both agencies are responsible for conducting random, unannounced Synar inspections. During compliance inspections, retailers are provided with merchant education packets and other merchant materials such as the door sticker and register sticker sign showing "P.L. 24-278 No Sale Under 18". Annually, GBHWC produces and distributes merchant educational and awareness materials in a packet to approximately 400+ licensed tobacco vendors that: 1) includes information on Guam's youth access laws and federal law regarding sale of tobacco to youth; 2) provides specific strategies for how they can apply with the Guam youth access laws; and 3) highlights the health effects of tobacco use.

☒ Incentives for merchants who are in compliance (e.g., nonenforcement compliance checks in which compliant retailers are given positive reinforcement and noncompliant retailers are warned about youth access laws)

To show appreciation and help retailers that pass inspection, after each individual Synar inspection where "No" sale occurred, immediately a member of the inspection team will issue a "Certificate of Compliance" signed by both the Directors of the Department of Revenue and Taxation and the Guam Behavioral Health and Wellness Center. The certificates are given to clerks and/or store owners and are often displayed in the store.

☒ Community education regarding youth access laws

a) The 26th Annual Youth for Youth conference themed "Limitless" brought together 60 youth leaders/facilitators and 300 adolescents from middle and high schools both public and private locally and regionally. The conference is designed to be peer led and provides workshops, resources, and information on the prevention of substance abuse, including tobacco.

b) GBHWC continues to support 1) tobacco control policy efforts to reduce youth access and increase cessation services to at-risk populations in the community; and 2) education, information dissemination and environmental activities used to prevent tobacco sales to minors.

c) Continue to conduct annual compliance checks required by Synar. Inspection teams are required to attend protocols training to learn the rules, regulations, basic procedures and paperwork required prior to the scheduled inspections. Youth are thoroughly trained and prepared to conduct the compliance inspections.

☐ Media use to publicize compliance inspection results

☒ Community mobilization to increase support for retailer compliance with youth access laws



GBHWC's Prevention and Training Branch is a member of the NCD consortium and is the team lead for the Tobacco Prevention and Control Action Team.

☒ Other activities (*Please list.*) See below:

Continued partnerships and collaboration with community partners around tobacco control and education (Great American Smoke Out, Kick Butts Days, Guam No Tobacco Day).

Tobacco Free Pacific Initiatives: Goal of less than 5% prevalence by 2015.

## SYNAR SURVEY METHODS AND RESULTS

The following questions pertain to the survey methodology and results of the Synar survey used by the state to meet the requirements of the Synar Regulation in FFY 2016 (see 42 U.S.C. 300x-26 and 45 C.F.R. 96.130).

**6. Has the sampling methodology changed from the previous year?**

☐ Yes ☒ No

*The state is required to have an approved up-to-date description of the Synar sampling methodology on file with CSAP. Please submit a copy of your Synar Survey Sampling Methodology (Appendix B). If the sampling methodology changed from the previous reporting year, these changes must be reflected in the methodology submitted.*

**a. If yes, Describe how and when this change was communicated to SAMHSA**

**7. Please answer the following questions regarding the state's annual random, unannounced inspections of tobacco outlets (see 45 C.F.R. 96.130(d)(2)).**

**a. Did the state use the optional Synar Survey Estimation System (SSES) to analyze the Synar survey data?**

☒ Yes ☐ No

*If Yes, attach SSES summary tables 1, 2, 3, and 4 to the hard copy of the ASR and upload a copy of SSES tables 1–5 (in Excel) to WebBGAS. Then go to Question 8. If No, continue to Question 7b.*

**b. Report the weighted and unweighted Retailer Violation Rate (RVR) estimates, the standard error, accuracy rate (number of eligible outlets divided by the total number of sampled outlets), and completion rate (number of eligible outlets inspected divided by the total number of eligible outlets).**

Unweighted RVR 4.8%

Weighted RVR 4.8%

Standard error (s.e.) of the (weighted) RVR 0.2%

Fill in the blanks to calculate the right limit of the right-sided 95% confidence interval.

	+	(1.645	×	)	=	
RVR Estimate	plus	(1.645	times	Standard Error )	equals	Right Limit
Accuracy rate						<u>97.7%</u>
Completion rate						<u>97.1%</u>

c. **Fill out Form 1 in Appendix A (Forms 1–5).** *(Required regardless of the sample design.)*

d. **How were the (weighted) RVR estimate and its standard error obtained?**  
*(Check the one that applies.)*

☒ Form 2 (Optional) in Appendix A (Forms 1–5) *(Attach completed Form 2.)*

☐ Other *(Please specify. Provide formulas and calculations or attach and explain the program code and output with description of all variable names.)*

e. **If stratification was used, did any strata in the sample contain only one outlet or cluster this year?**

☐ Yes ☐ No ☒ No stratification

*If Yes, explain how this situation was dealt with in variance estimation.*

f. **Was a cluster sample design used?**

☐ Yes ☒ No

*If Yes, fill out and attach Form 3 in Appendix A (Forms 1–5), and answer the following question.*

*If No, go to Question 7g.*

**Were any certainty primary sampling units selected this year?**

☐ Yes ☐ No

*If Yes, explain how the certainty clusters were dealt with in variance estimation.*

g. **Report the following outlet sample sizes for the Synar survey.**

	Sample Size
<b>Effective sample size</b> (sample size needed to meet the SAMHSA precision requirement assuming simple random sampling)	353
<b>Target sample size</b> (the product of the effective sample size and the design effect)	353
<b>Original sample size</b> (inflated sample size of the target sample to counter the sample attrition due to ineligibility and noncompletion)	353
<b>Eligible sample size</b> (number of outlets found to be eligible in the sample)	345
<b>Final sample size</b> (number of eligible outlets in the sample for which an inspection was completed)	335

h. **Fill out Form 4 in Appendix A (Forms 1–5).**

**8. Did the state's Synar survey use a list frame?**

☒ Yes ☐ No

*If Yes, answer the following questions about its coverage.*

a. The calendar year of the latest Sampling frame coverage study: 2016

b. Percent coverage from the latest Sampling frame coverage study: 94%

c. Was a new study conducted in this reporting period?

☒ Yes ☐ No

*If Yes, please complete Appendix D (List Sampling Frame Coverage Study) and submit it with the Annual Synar Report.*

d. The calendar year of the next coverage study planned: 2021

**9. Has the Synar survey inspection protocol changed from the previous year?**

☐ Yes ☒ No

*The state is required to have an approved up-to-date description of the Synar inspection protocol on file with CSAP. Please submit a copy of your Synar Survey Inspection Protocol (Appendix C). If the inspection protocol changed from the previous year, these changes must be reflected in the protocol submitted.*

a. If Yes, describe how and when this change was communicated to SAMHSA

b. Provide the inspection period: From 08/20/16 to 08/27/16  
MM/DD/YY MM/DD/YY

c. Provide the number of youth inspectors used in the current inspection year:

10

NOTE: If the state uses SSES, please ensure that the number reported in 9b matches that reported in SSES Table 4, or explain any difference.

d. Fill out and attach Form 5 in Appendix A (Forms 1–5). (Not required if the state used SSES to analyze the Synar survey data.)

## SECTION II: FFY 2017 (Intended Use):

Public law 42 U.S.C. 300x-26 of the Public Health Service Act and 45 C.F.R. 96.130 (e) (4, 5) require that the states provide information on future plans to ensure compliance with the Synar requirements to reduce youth tobacco access.

**1. In the upcoming year, does the state anticipate any changes in:**

Synar sampling methodology ☐ Yes ☒ No

Synar inspection protocol ☐ Yes ☒ No

*If changes are made in either the Synar sampling methodology or the Synar inspection protocol, the state is required to obtain approval from CSAP prior to implementation of the change and file an updated Synar Survey Sampling Methodology (Appendix B) or an updated Synar Survey Inspection Protocol (Appendix C), as appropriate.*

**2. Please describe the state's plans to maintain and/or reduce the target rate for Synar inspections to be completed in FFY 2017. Include a brief description of plans for law enforcement efforts to enforce youth tobacco access laws, activities that support law enforcement efforts to enforce youth tobacco access laws, and any anticipated changes in youth tobacco access legislation or regulation in the state.**

There are several policy changes successes: (1) Bill 384-32, a bill that will eliminate multi-pack discounting schemes and other mechanisms that make these tobacco products affordable, now Guam Public Law 32-200; (2) Bill 143, strengthening the Natasha Protection Act of 2005 to smoking regulations. The bill is now Guam Public Law 33-121, relative to providing increased enforcement, and providing enforcement training; (3) Bill 206 related to increasing the current tax rate on smokeless tobacco, now Guam Public Law 32-132; Bill 264 related to prohibiting the sale or distribution of e-cigarettes to minors, now Guam Public Law 32-160.

Successes that affect the youth: Continue to provide the Guam Department of Education with tobacco cessation resources to help youth users.

Community Empowerment Successes: Continue to provide trainings to communities: a) Tobacco Control Enforcers Training; b) Brief Tobacco Intervention Skills Certification; c) Tobacco Cessation Facilitator Training

Community Engagement Successes: Continue to conduct annual Synar compliance inspection survey.

Continue on-going efforts and planned activities for: Raising the minimum legal age to purchase tobacco products from 18 to 21.

**3. Describe any challenges the state faces in complying with the Synar regulation. (Check all that apply and describe each challenge in the text box below it.)**

☐ Limited resources for law enforcement of youth access laws

☐ Limited resources for activities to support enforcement and compliance with youth

tobacco access laws

- ☐ Limitations in the state youth tobacco access laws

- ☐ Limited public support for enforcement of youth tobacco access laws

- ☒ Limitations on completeness/accuracy of list of tobacco outlets

- ☐ Limited expertise in survey methodology

- ☐ Laws/regulations limiting the use of minors in tobacco inspections

- ☐ Difficulties recruiting youth inspectors

- ☐ Issues regarding the balance of inspections conducted by youth inspectors age 15 and under

- ☐ Issues regarding the balance of inspections conducted by one gender of youth inspectors

- ☐ Geographic, demographic, and logistical considerations in conducting inspections

- ☐ Cultural factors (e.g., language barriers, young people purchasing for their elders)

- ☐ Issues regarding sources of tobacco under tribal jurisdiction

- ☒ Other challenges (*Please list.*) \_\_\_\_\_

**Tobacco 21 Efforts on Guam began in May 2016**

Bill 141-33, "The Youth Protection Act of 2017", was introduced by Senator Benjamin J.F. Cruz and proposed to raise the minimum age of legal access to tobacco products and electronic cigarettes to twenty-one years. To promote public awareness about tobacco use and prevention policies, the Youth for Youth Live! Guam Organization used a three-pronged approach for their Tobacco 21 advocacy efforts. The approach consisted of community collaboration, policy and advocacy, and social and local media efforts.

For community collaboration, a Tobacco 21 Education day was held at the PEACE Office, Prevention and Training Branch. Ten community organizations were in attendance and were educated on The Youth Protection Act. Organizations were also given information on what they could do as community members to show their support and bring awareness for Tobacco 21.

Members of Youth for Youth provided a total of 15 testimonies for the public hearing on Bill 141-33 and were also present when the vote was on the floor. Additionally, evidence-based policy toolkits were developed and given to policymakers that provided information on the legal precedents, cost, data, and risk factors of tobacco and e-cigarette use. Youth members also scheduled meetings with policymakers to discuss with them the importance of the Youth Protection Act. Lastly, a petition of over 200 signatures from community members was submitted to the Office of the Governor and Lieutenant Governor of Guam.

The Youth For Youth Live! Guam Organization utilized social and local media to raise public awareness of Bill 141-33. Youth members were invited to speak on several in-studio and on-air local radio shows. The youth organization also submitted an opinion piece to the Pacific Daily News. The use of social media played a big role in advocacy efforts. Videos of youth members and young adults expressing their support of the Youth Protection Act and pictures of meetings with senators were posted on Facebook and twitter.

Through the three-pronged approach, community members were able to reach multiple audiences and raise awareness and public support on Bill 141-33 "The Youth Protection Act".

#### Outcomes

Bill 141-33 "The Youth Protection Act" was passed in legislation with a 9-6 vote. The bill was then brought to the Office of the Governor where it was vetoed. Senator Benjamin Cruz has expressed intentions to bring the bill back to legislation for a potential override. Plans to work with the new elected officials of the legislature beginning early of 2017.

## APPENDIX A: FORMS 1–5

### FORM 1 (Required for all states not using the Synar Survey Estimation System (SSES) to analyze the Synar Survey data)

Complete Form 1 to report sampling frame and sample information and to calculate the unweighted retailer violation rate (RVR) using results from the current year's Synar survey inspections.

**Instructions for Completing Form 1:** In the top right-hand corner of the form, provide the state name and reporting federal fiscal year (FFY 2017). Provide the remaining information by stratum if stratification was used. Make copies of the form if additional rows are needed to list all the strata.

Column 1: *If stratification was used:*

- 1(a) Sequentially number each row.
- 1(b) Write in the name of each stratum. All strata in the state must be listed.

*If no stratification was used:*

- 1(a) Leave blank.
- 1(b) Write "state" in the first row (indicates that the whole state is a single stratum).

*Note for unstratified samples: For Columns 2–5, wherever the instruction refers to "each stratum," report the specified information for the state as a whole.*

- Column 2: 2(a) Report the number of over-the-counter (OTC) outlets in the sampling frame in each stratum.  
2(b) Report the number of vending machine (VM) outlets in the sampling frame in each stratum.  
2(c) Report the combined total of OTC and VM outlets in the sampling frame in each stratum.

- Column 3: 3(a) Report the estimated number of eligible OTC outlets in the OTC outlet population in each stratum.  
3(b) Report the estimated number of eligible VM outlets in the VM outlet population in each stratum.  
3(c) Report the combined total estimated number of eligible OTC and VM outlets in the total outlet population in each stratum.

*The estimates for Column 3 can be obtained from the Synar survey sample as the weighted sum of eligible outlets by outlet type.*

- Column 4: 4(a) Report the number of eligible OTC outlets for which an inspection was completed, for each stratum.  
4(b) Report the numbers of eligible VM outlets for which an inspection was completed, for each stratum.  
4(c) Report the combined total of eligible OTC and VM outlets for which an inspection was completed, for each stratum.

- Column 5: 5(a) Report the number of OTC outlets found in violation of the law as a result of completed inspections, for each stratum.  
5(b) Report the number of VM outlets found in violation of the law as a result of completed inspections, for each stratum.  
5(c) Report the combined total of OTC and VM outlets found in violation of the law as a result of completed inspections, for each stratum.

Totals: For each subcolumn (a–c) in Columns 2–5, provide totals for the state as a whole in the last row of the table. These numbers will be the sum of the numbers in each row for the respective column.





## **FORM 2 (Optional)**

**Appropriate for stratified simple or systematic random sampling designs.**

Complete Form 2 to calculate the weighted RVR. This table (in Excel form) is designed to calculate the weighted RVR for stratified simple or systematic random sampling designs, accounting for ineligible outlets and noncomplete inspections encountered during the annual Synar survey.

**Instructions for Completing Form 2:** In the top right-hand corner of the form, provide the state name and reporting federal fiscal year (FFY 2017).

- Column 1: Write in the name of each stratum into which the sample was divided. These should match the strata reported in Column 1(b) of Form 1.
- Column 2: Report the number of outlets in the sampling frame in each stratum. These numbers should match the numbers reported for the respective strata in Column 2(c) of Form 1.
- Column 3: Report the original sample size (the number of outlets originally selected, *including* substitutes or replacements) for each stratum.
- Column 4: Report the number of sample outlets in each stratum that were found to be eligible during the inspections. Note that this number must be less than or equal to the number reported in Column 3 for the respective strata.
- Column 5: Report the number of eligible outlets in each stratum for which an inspection was completed. Note that this number must be less than or equal to the number reported in Column 4. These numbers should match the numbers reported in Column 4(c) of Form 1 for the respective strata.
- Column 6: Report the number of eligible outlets inspected in each stratum that were found in violation. These numbers should match the numbers reported in Column 5(c) of Form 1 for the stratum.
- Column 7: Form 2 (in Excel form) will automatically calculate the stratum RVR for each stratum in this column. This is calculated by dividing the number of inspected eligible outlets found in violation (Column 6) by the number of inspected eligible outlets (Column 5). The state unweighted RVR will be shown in the Total row of Column 7.
- Column 8: Form 2 (in Excel form) will automatically calculate the estimated number of eligible outlets in the population for each stratum. This calculation is made by multiplying the number of outlets in the sampling frame (Column 2) times the number of eligible outlets (Column 4) divided by the original sample size (Column 3). Note that these numbers will be less than or equal to the numbers in Column 2.
- Column 9: Form 2 (in Excel form) will automatically calculate the relative stratum weight by dividing the estimated number of eligible outlets in the population for each stratum in Column 8 by the Total of the values in Column 8.
- Column 10: Form 2 (in Excel form) will automatically calculate each stratum's contribution to the state weighted RVR by multiplying the stratum RVR (Column 7) by the relative stratum weight (Column 9). The weighted RVR for the state will be shown in the Total row of Column 10.
- Column 11: Form 2 (in Excel form) automatically calculates the standard error of each stratum's RVR (Column 7). The standard error for the state weighted RVR will be shown in the Total row of Column 11.
- TOTAL: For Columns 2–6, Form 2 (in Excel form) provides totals for the state as a whole in the last row of the table. For Columns 7–11, it calculates the respective statistic for the state as a whole.

**FORM 2 (Optional) Appropriate for stratified simple or systematic random sampling designs.**

Calculation of Weighted Retailer Violation Rate										
State: <b>Guam</b>										
FFY: <b>2017</b>										
(1) Stratum Name	(2) N Number of Outlets in Sampling Frame	(3) n Original Sample Size	(4) n1 Number of Sample Outlets Found Eligible	(5) n2 Number of Outlets Inspected	(6) x Number of Outlets Found in Violation	(7) p=x/n2 Stratum Retailer Violation Rate	(8) N'=N(n1/n) Estimated Number of Eligible Outlets in Population	(9) w=N'/Total Column 8 Relative Stratum Weight	(10) pw Stratum Contribution to State Weighted RVR	(11) s.e. Standard Error of Stratum RVR
<b>Total</b>										

- N - number of outlets in sampling frame
- n - original sample size (number of outlets in the original sample)
- n1 - number of sample outlets that were found to be eligible
- n2 - number of eligible outlets that were inspected
- x - number of inspected outlets that were found in violation
- p - stratum retailer violation rate ( $p=x/n2$ )
- N' - estimated number of eligible outlets in population ( $N'=N*n1/n$ )
- w - relative stratum weight ( $w=N'/\text{Total Column 8}$ )
- pw - stratum contribution to the weighted RVR
- s.e. - standard error of the stratum RVR

**FORM 3 (Required when a cluster design is used for all states not using the Synar Survey Estimation System [SSES] to analyze the Synar survey data.)**

Complete Form 3 to report information about primary sampling units when a cluster design was used for the Synar survey.

**Instructions for Completing Form 3:** In the top right-hand corner of the form, provide the state name and reporting federal fiscal year (FFY 2017).

Provide information by stratum if stratification was used. Make copies of the form if additional rows are needed to list all the strata.

Column 1: Sequentially number each row.

Column 2: *If stratification was used:* Write in the name of stratum. All strata in the state must be listed.

*If no stratification was used:* Write "state" in the first row to indicate that the whole state constitutes a single stratum.

Column 3: Report the number of primary sampling units (PSUs) (i.e., first-stage clusters) created for each stratum.

Column 4: Report the number of PSUs selected in the original sample for each stratum.

Column 5: Report the number of PSUs in the final sample for each stratum.

TOTALS: For Columns 3–5, provide totals for the state as a whole in the last row of the table.

Summary of Clusters Created and Sampled				
State: <u>Guam</u>				
FFY: <u>2017</u>				
(1) Row #	(2) Stratum Name	(3) Number of PSUs Created	(4) Number of PSUs Selected	(5) Number of PSUs in the Final Sample
<b>Total</b>				

**FORM 4 (Required for all states not using the Synar Survey Estimation System [SSES] to analyze the Synar Survey data)**

Complete Form 4 to provide detailed tallies of ineligible sample outlets by reasons for ineligibility and detailed tallies of eligible sample outlets with noncomplete inspections by reasons for noncompletion.

**Instructions for Completing Form 4:** In the top right-hand corner of the form, provide the state name and reporting federal fiscal year (FFY 2017).

Column 1(a): Enter the number of sample outlets found ineligible for inspection by reason for ineligibility. Provide the total number of ineligible outlets in the row marked "Total."

Column 2(a): Enter the number of eligible sample outlets with noncomplete inspections by reason for noncompletion. Provide the total number of eligible outlets with noncomplete inspections in the row marked "Total."

Inspection Tallies by Reason of Ineligibility or Noncompletion			
		State: Guam	
		FFY: 2017	
(1) INELIGIBLE		(2) ELIGIBLE	
Reason for Ineligibility	(a) Counts	Reason for Noncompletion	(a) Counts
Out of business		In operation but closed at time of visit	
Does not sell tobacco products		Unsafe to access	
Inaccessible by youth		Presence of police	
Private club or private residence		Youth inspector knows salesperson	
Temporary closure		Moved to new location	
Unlocatable		Drive-thru only/youth inspector has no driver's license	
Wholesale only/Carton sale only		Tobacco out of stock	
Vending machine broken		Ran out of time	
Duplicate		Other noncompletion reason(s) <i>(Describe.)</i>	
Other ineligibility reason(s) <i>(Describe.)</i>			
<b>Total</b>		<b>Total</b>	

**FORM 5 (Required for all states not using the Synar Survey Estimation System [SSES] to analyze the Synar survey data)**

Complete Form 5 to show the distribution of outlet inspection results by age and gender of the youth inspectors.

**Instructions for Completing Form 5:** In the top right-hand corner of the form, provide the state name and reporting federal fiscal year (FFY 2017).

Column 1: Enter the number of attempted buys by youth inspector age and gender.

Column 2: Enter the number of successful buys by youth inspector age and gender.

If the inspectors are age eligible but the gender of the inspector is unknown, include those inspections in the "Other" row. Calculate subtotals for males and females in rows marked "Male Subtotal" and "Female Subtotal." Sum subtotals for Male, Female, and Other and record in the bottom row marked "Total." Verify that the total of attempted buys and successful buys equals the total for Column 4(c) and Column 5(c), respectively, on Form 1. If the totals do not match, please explain any discrepancies.

<b>Synar Survey Inspector Characteristics</b>		
<b>State:</b> Guam		
<b>FFY:</b> 2017		
	(1) Attempted Buys	(2) Successful Buys
<b>Male</b>		
15 years		
16 years		
17 years		
18 years		
<b>Male Subtotal</b>		
<b>Female</b>		
15 years		
16 years		
17 years		
18 years		
<b>Female Subtotal</b>		
<b>Other</b>		
<b>Total</b>		

## **APPENDIXES B & C: FORMS**

### **Instructions**

Appendix B (Sampling Design) and Appendix C (Inspection Protocol) are to reflect the state's CSAP-approved sampling design and inspection protocol. These appendixes, therefore, should generally describe the design and protocol and, with the exception of Question #10 of Appendix B, are not to be modified with year-specific information. Please note that any changes to either appendix must receive CSAP's advance, written approval. To facilitate the state's completion of this section, simply cut and paste the previously approved sampling design (Appendix B) and inspection protocol (Appendix C).

## APPENDIX B: SYNAR SURVEY SAMPLING METHODOLOGY

State: Guam  
FFY: 2017

**1. What type of sampling frame is used?**

- ☒ List frame (*Go to Question 2.*)  
☐ Area frame (*Go to Question 3.*)  
☐ List-assisted area frame (*Go to Question 2.*)

**2. List all sources of the list frame. Indicate the type of source from the list below. Provide a brief description of the frame source. Explain how the lists are updated (method), including how new outlets are identified and added to the frame. In addition, explain how often the lists are updated (cycle). (*After completing this question, go to Question 4.*)**

*Use the corresponding number to indicate Type of Source in the table below.*

- |   |  |
|---|--|
| 1 – Statewide commercial business list    | 4 – Statewide retail license/permit list |
| 2 – Local commercial business list        | 5 – Statewide liquor license/permit list |
| 3 – Statewide tobacco license/permit list | 6 – Other                                |

Name of Frame Source	Type of Source	Description	Updating Method and Cycle
Tobacco License List	3	Under Guam Public Law 24-278, a tobacco vendor or store must obtain a tobacco vendor license from the Guam Department of Revenue and Taxation in order to sell tobacco products.	The owner of an establishment wishing to sell tobacco products must complete an initial tobacco business license application from the Guam Department of Revenue and Taxation's General Licensing Branch. Tobacco vendor license must be renewed annually.

**3. If an area frame is used, describe how area sampling units are defined and formed.**

**a. Is any area left out in the formation of the area frame?**

☐ Yes ☐ No

*If Yes, what percentage of the state's population is not covered by the area frame?*  
 \_\_\_\_\_ %

**4. Federal regulation requires that vending machines be inspected as part of the Synar survey. Are vending machines included in the Synar survey?**

☐ Yes ☒ No



If **No**, please indicate the reason(s) they are not included in the Synar survey. Please check all that apply.

- ☒ State law bans vending machines.
- ☐ State law bans vending machines from locations accessible to youth.
- ☐ State has a contract with the FDA and is actively enforcing the vending machine requirements of the Family Smoking Prevention and Tobacco Control Act.
- ☐ Other (Please describe.) \_\_\_\_\_

If **Yes**, please indicate how likely it is that vending machines will be sampled.

- ☐ Vending machines are sampled separately to ensure vending machines are included in the sample
- ☐ Vending machines are sampled together with over the counter outlets, so it is possible that no vending machines were sampled, however they are included in the sampling frame and have a non-zero probability of selection
- ☐ Other reasons (Please describe.) \_\_\_\_\_

5. Which category below best describes the sample design? (Check only one.)

- ☒ **Census** (STOP HERE: Appendix B is complete.)

**Unstratified statewide sample:**

- ☐ Simple random sample (Go to Question 9.)
- ☐ Systematic random sample (Go to Question 6.)
- ☐ Single-stage cluster sample (Go to Question 8.)
- ☐ Multistage cluster sample (Go to Question 8.)

**Stratified sample:**

- ☐ Simple random sample (Go to Question 7.)
- ☐ Systematic random sample (Go to Question 6.)
- ☐ Single-stage cluster sample (Go to Question 7.)
- ☐ Multistage cluster sample (Go to Question 7.)
- ☐ **Other** (Please describe and go to Question 9.) \_\_\_\_\_

6. Describe the systematic sampling methods. (After completing Question 6, go to Question 7 if stratification is used. Otherwise go to Question 9.)

7. Provide the following information about stratification.

a. Provide a full description of the strata that are created.

b. Is clustering used within the stratified sample?

- ☐ **Yes** (Go to Question 8.)
- ☐ **No** (Go to Question 9.)

**8. Provide the following information about clustering.**

- a. Provide a full description of how clusters are formed. (If multistage clusters are used, give definitions of clusters at each stage.)**

- b. Specify the sampling method (simple random, systematic, or probability proportional to size sampling) for each stage of sampling and describe how the method(s) is (are) implemented.**

**9. Provide the following information about determining the Synar Sample.**

- a. Was the Synar Survey Estimation System (SSES) used to calculate the sample size?**

☐ **Yes** (Respond to part b.)

☐ **No** (Respond to part c and Question 10c.)

- b. SSES Sample Size Calculator used?**

☐ **State Level** (Respond to Question 10a.)

☐ **Stratum Level** (Respond to Question 10a and 10b.)

- c. Provide the formulas for determining the effective, target, and original outlet sample sizes.**

**10. Provide the following information about sample size calculations for the current FFY Synar survey.**

- a. If the state uses the sample size formulas embedded in the SSES Sample Size Calculator to calculate the state level sample size, please provide the following information:**

**Inputs for Effective Sample Size:**

RVR:

Frame Size:

**Input for Target Sample Size:**

Design Effect:

**Inputs for Original Sample Size:**

Safety Margin:

Accuracy (Eligibility) Rate:

Completion Rate:

- b. If the state uses the sample size formulas embedded in the SSES Sample Size Calculator to calculate the stratum level sample sizes, please provide the stratum level information:**

--

- c. If the state does not use the sample size formulas embedded in the SSES Sample Size Calculator, please provide all inputs required to calculate the effective, target, and original sample sizes as indicated in Question 9.**

--

## APPENDIX C: SYNAR SURVEY INSPECTION PROTOCOL SUMMARY

State: Guam

FFY: 2017

*Note: Upload to WebBGAS a copy of the Synar inspection form under the heading “Synar Inspection Form” and a copy of the protocol used to train inspection teams on conducting and reporting the results of the Synar inspections under the heading “Synar Inspection Protocol.”*

### 1. How does the state Synar survey protocol address the following?

#### a. Consummated buy attempts?

- ☒ Required  
☐ Permitted under specified circumstances (Describe:      )  
☐ Not permitted

#### b. Youth inspectors to carry ID?

- ☐ Required  
☐ Permitted under specified circumstances (Describe:      )  
☒ Not permitted

#### c. Adult inspectors to enter the outlet?

- ☒ Required  
☐ Permitted under specified circumstances (Describe:      )  
☐ Not permitted

#### d. Youth inspectors to be compensated?

- ☒ Required  
☐ Permitted under specified circumstances (Describe:      )  
☐ Not permitted

### 2. Identify the agency(ies) or entity(ies) that actually conduct the random, unannounced Synar inspections of tobacco outlets. (Check all that apply.)

- ☐ Law enforcement agency(ies)  
☒ State or local government agency(ies) other than law enforcement  
☐ Private contractor(s)  
☒ Other

List the agency name(s): Guam Behavioral Health and Wellness Center,  
Department of Revenue and Taxation, and The Youth For Youth Live! Guam

**Organization (NGO), and community volunteers.**

3. Are Synar inspections combined with law enforcement efforts (i.e., do law enforcement representatives issue warnings or citations to retailers found in violation of the law at the time of the inspection)?

☒ Always   ☐ Usually   ☐ Sometimes   ☐ Rarely   ☐ Never

4. Describe the type of tobacco products that are requested during Synar inspections.

- a. What type of tobacco products are requested during the inspection?

☒ Cigarettes  
☐ Small Cigars  
☐ Cigarillos  
☐ Smokeless Tobacco  
☐ Electronic Cigarettes/Electronic Nicotine Delivery Systems (ENDS)  
☐ Other

- b. Describe the protocol for identifying what types of products and what brands of products are requested during an inspection.

During the Synar inspection training, youth decide on a brand that will be asked for during the inspections. The brand chosen and decided upon is one that is common and familiar to Guam's youth.

- 5a. Describe the methods used to recruit, select, and train adult supervisors.

In general, youth inspectors are recruited from the Youth for Youth Live! Guam (youth organization). More recently, youth recruitment has occurred through the Guam Non-Communicable Disease (NCD) Consortium's Tobacco Prevention and Control Action Team. If more volunteers are needed, the Prevention and Training Branch will identify potential recruits from other youth groups or from the mentors of Summer Youth Swim Program.

- 5b. Describe the methods used to recruit, select, and train youth inspectors.

In general, youth inspectors are recruited from the Youth for Youth Live! Guam (youth organization). More recently, youth recruitment has occurred through the Guam Non-Communicable Disease (NCD) Consortium's Tobacco Prevention and Control Action Team. If more volunteers are needed, GBHWC will identify potential recruits from other youth groups, schools or through word of mouth, and an advertisement in the newspaper.

6. Are there specific legal or procedural requirements instituted by the state to address the issue of youth inspectors' immunity when conducting inspections?

- a. Legal

☒ Yes   ☐ No

*(If Yes, please describe.)*

Stipulated in Section 6120 of Guam P.L. 24-278 states that "Participation in these enforcement activities by a minor shall not constitute a violation of Section 6116 of this Chapter, and the minor is immune from prosecution or penalties thereunder, or under any other provision of law prohibiting the purchase of these products by minors".

**b. Procedural**

☒ Yes ☐ No

*(If Yes, please describe.)*

Guam's Manual of Procedures includes a section on "Legal Considerations" which address issues related to confidentiality, protection of minors' identities, immunity for youth inspectors, and non-involvement of youth inspectors of legal proceedings arising from the inspection process.

**7. Are there specific legal or procedural requirements instituted by the state to address the issue of the safety of youth inspectors during all aspects of the Synar inspection process?**

**a. Legal**

☐ Yes ☒ No

*(If Yes, please describe.)*

**b. Procedural**

☒ Yes ☐ No

*(If Yes, please describe.)*

Guam's Manual of Procedures emphasizes the importance of ensuring the safety of youth inspectors throughout the inspection process. Specifically, youth inspectors are instructed to never venture into any establishment where they may feel unsafe, and to retreat immediately if upon entry into a store, they have a reason to feel uncomfortable or unsafe. In addition, Guam's Manual of Procedures make it mandatory for adult inspectors to always be within the vicinity of a youth inspector during an attempted buy.

**8. Are there any other legal or procedural requirements the state has regarding how inspections are to be conducted (e.g., age of youth inspector, time of inspections, training that must occur)?**

**a. Legal**

☒ Yes ☐ No

*(If Yes, please describe.)*

Guam P.L. 24-278 Section 6120 outlines all of the legal requirements relating to the conduct of inspections, including the enlistment of youth inspectors from ages 12-17, the necessity for parental consent in writing, the right to use video recording equipment during inspections, the necessity to avoid entrapment by mandating all youth inspectors to answer truthfully when asked about their age, the need for adult supervision of all youth inspectors, and the role of the adult inspector in informing the vendor of non-compliance with the law only after the youth inspector has left the premises.

**b. Procedural**

☒ Yes ☐ No

*(If Yes, please describe.)*

Guam's Manual of Procedures outlines in detail the requirements for inspection, consistent with the law and with recommended CSAP protocols. One item to note is that the Manual of Procedures prescribes the recruitment of youth inspectors' aged 14-17, consistent with Federal guidelines, although Guam's law allows for youth as young as 12 to participate.

## APPENDIX D: LIST SAMPLING FRAME COVERAGE STUDY

(LIST FRAME ONLY)

State: Guam

FFY: 2017

1. Calendar year of the coverage study: 2016

2. a. Unweighted percent coverage found: 94%  
b. Weighted percent coverage found: 95%  
c. Number of outlets found through canvassing: 282  
d. Number of outlets matched on the list frame: 265

3. a. Describe how areas were defined. (e.g., census tracts, counties, etc.)

19 Villages island-wide

b. Were any areas of the state excluded from sampling?

☐ Yes ☒ No

*If Yes, please explain.*

4. Please answer the following questions about the selection of canvassing areas.

a. Which category below best describes the sample design? (Check only one.)

☒ Census (Go to Question 6.)

Unstratified statewide sample:

- ☐ Simple random sample (Respond to Part b.)  
☐ Systematic random sample (Respond to Part b.)  
☐ Single-stage cluster sample (Respond to Parts b and d.)  
☐ Multistage cluster sample (Respond to Parts b and d.)

Stratified sample:

- ☐ Simple random sample (Respond to Parts b and c.)  
☐ Systematic random sample (Respond to Parts b and c.)  
☐ Single-stage cluster sample (Respond to Parts b, c, and d.)  
☐ Multistage cluster sample (Respond to Parts b, c, and d.)  
☐ Other (Please describe and respond to Part b.) \_\_\_\_\_

b. Describe the sampling methods.



- c. Provide a full description of the strata that were created.

- d. Provide a full description of how clusters were formed.

5. Were borders of the selected areas clearly identified at the time of canvassing?

☐ Yes ☐ No

6. Were all sampled areas visited by canvassing teams?

☒ Yes (*Go to Question 7.*) ☐ No (*Respond to Parts a and b.*)

- a. Was the subset of areas randomly chosen?

☐ Yes ☐ No

- b. Describe how the subsample of visited areas was drawn. Include the number of areas sampled and the number of areas canvassed.

7. Were field observers provided with a detailed map of the canvassing areas?

☒ Yes ☐ No

*If No, describe the canvassing instructions given to the field observers.*

8. Were field observers instructed to find all outlets in the assigned area?

☒ Yes ☐ No

*If No, respond to Question 9.*

*If Yes, describe any instructions given to the field observers to ensure the entire area was canvassed, then go to Question 10.*

The canvassers were experienced surveyor and familiarize with the village areas on the island. They were also involved in the Synar compliance checks from the previous years. The teams were instructed to canvas the entire village they are assigned to and record information on each outlet found that sells tobacco products. In addition, canvassers also required to verify the stores if they are issued a license to sell tobacco products.

9. If a full canvassing was not conducted:

- a. How many predetermined outlets were to be observed in each area? \_\_\_\_\_

- b. What were the starting points for each area? \_\_\_\_\_

- c. Were these starting points randomly chosen?

☐ Yes ☐ No

d. Describe the selection of the starting points.

e. Please describe the canvassing instructions given to the field observers, including predetermined routes.

10. Describe the process field observers used to determine if an outlet sold tobacco.

When an outlet was identified, the canvasser then visually verified that tobacco products were available for sale and confirmed by asking for the current retail tobacco license and record the information including the name of the retail outlet, the physical address, business phone number and retail tobacco license number.

11. Please provide the state's definition of "matches" or "mismatches" to the Synar sampling frame? (i.e., address, business name, business license number, etc).

Matches: When all the information such as the name of retail outlet, physical address, business phone number, and tobacco license number are identical.

Mismatches: When there is slight variation to both the name and address.

12. Provide the calculation of the weighted percent coverage (if applicable).

N/A

**SSES Table 1 (Synar Survey Estimates and Sample Sizes)****CSAP-SYNAR REPORT**

State	Guam
Federal Fiscal Year (FFY)	2016
Date	12/27/2016 14:38
Data	SSEsv5_DataEntryTemplate_SRS.xlsx
Analysis Option	Stratified SRS with FPC

**Estimates**

Unweighted Retailer Violation Rate	4.8%
Weighted Retailer Violation Rate	4.8%
Standard Error	0.2%
Is SAMHSA Precision Requirement met?	YES
Right-sided 95% Confidence Interval	[0.0%, 5.1%]
Two-sided 95% Confidence Interval	[4.4%, 5.2%]
Design Effect	1.0
Accuracy Rate (unweighted)	97.7%
Accuracy Rate (weighted)	97.7%
Completion Rate (unweighted)	97.1%

**Sample Size for Current Year**

Effective Sample Size	353
Target (Minimum) Sample Size	353
Original Sample Size	353
Eligible Sample Size	345
Final Sample Size	335
Overall Sampling Rate	97.2%

**SSES Table 2 (Synar Survey Results by Stratum and by OTC/VM)**

STATE: Guam

FFY: 2016

Samp. Stratum	Var. Stratum	Outlet Frame Size	Estimated Outlet Population Size	Number of PSU Clusters Created	Number of PSU Clusters in Sample	Outlet Sample Size	Number of Eligible Outlets in Sample	Number of Sample Outlets Inspected	Number of Sample Outlets in Violation	Retailer Violation Rate(%)	Standard Error(%)
<b>All Outlets</b>											
1	1	353	345	N/A	N/A	353	345	335	16	4.8%	
Total		353	345			353	345	335	16	4.8%	0.2%
<b>Over the Counter Outlets</b>											
1	1	353	345	N/A	N/A	353	345	335	16	4.8%	
Total		353	345			353	345	335	16	4.8%	0.2%
<b>Vending Machines</b>											
1	1	0	0	N/A	N/A	0	0	0	0	0.0%	
Total		0	0			0	0	0	0	0.0%	0.0%

SSES Table 3 (Synar Survey Sample Tally Summary)

STATE: Guam

FFY: 2016

Disposition Code	Description	Count	Subtotal
EC	Eligible and inspection complete outlet	335	
Total (Eligible Completes)			335
N1	In operation but closed at time of visit	10	
N2	Unsafe to access	0	
N3	Presence of police	0	
N4	Youth inspector knows salesperson	0	
N5	Moved to new location but not inspected	0	
N6	Drive thru only/youth inspector has no drivers license	0	
N7	Tobacco out of stock	0	
N8	Run out of time	0	
N9	Other noncompletion	0	
Total (Eligible Noncompletes)			10
I1	Out of Business	1	
I2	Does not sell tobacco products	3	
I3	Inaccessible by youth	3	
I4	Private club or private residence	0	
I5	Temporary closure	1	
I6	Can't be located	0	
I7	Wholesale only/Carton sale only	0	
I8	Vending machine broken	0	
I9	Duplicate	0	
I10	Other ineligibility	0	
Total (Ineligibles)			8
Grand Total			353

**SSES Table 4 (Synar Survey Inspection Results by Youth Inspector Characteristics)**

STATE: Guam  
FFY: 2016

**Frequency Distribution**

Gender	Age	Number of Inspectors	Attempted Buys	Successful Buys
Male	14	0	0	0
	15	0	0	0
	16	3	82	4
	17	4	130	5
	18	0	0	0
	Subtotal	7	212	9
Female	14	0	0	0
	15	1	16	0
	16	1	45	3
	17	1	62	4
	18	0	0	0
	Subtotal	3	123	7
Other		0	0	0
Grand Total		10	335	16

**Buy Rate in Percent by Age and Gender**

Age	Male	Female	Total
14	0.0%	0.0%	0.0%
15	0.0%	0.0%	0.0%
16	4.9%	6.7%	5.5%
17	3.8%	6.5%	4.7%
18	0.0%	0.0%	0.0%
Other			0.0%
Total	4.2%	5.7%	4.8%

Outlet ID    Sampling S    Population    Variance St    Population    Response    Violation Fl    Outlet Typ    Youth Insp    Youth Insp    Youth Insp    VM Frame Size in Sam

1	1	353	1	353	EC	0	OTC	614	M	16	0
2	1	353	1	353	EC	0	OTC	614	M	16	0
3	1	353	1	353	EC	0	OTC	620	F	17	0
4	1	353	1	353	EC	0	OTC	614	M	16	0
5	1	353	1	353	EC	0	OTC	614	M	16	0
6	1	353	1	353	EC	0	OTC	614	M	16	0
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289	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
290	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
291	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
292	1	353	1	353	1	353	N1		OTC	619	F	16	0
293	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
294	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
295	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
296	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
297	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
298	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
299	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
300	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
301	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
302	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
303	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
304	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
305	1	353	1	353	1	353	EC	1	OTC	619	F	16	0

306	1	353	1	353	1	353	EC	0	OTC	612	M	16	0
307	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
308	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
309	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
310	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
311	1	353	1	353	1	353	I3		OTC	620	F	17	0
312	1	353	1	353	1	353	I3		OTC	619	F	16	0
313	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
314	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
315	1	353	1	353	1	353	I2		OTC	620	F	17	0
316	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
317	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
318	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
319	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
320	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
321	1	353	1	353	1	353	N1		OTC	619	F	16	0
322	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
323	1	353	1	353	1	353	N1		OTC	619	F	16	0
324	1	353	1	353	1	353	I2		OTC	619	F	16	0
325	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
326	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
327	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
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331	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
332	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
333	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
334	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
335	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
336	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
337	1	353	1	353	1	353	EC	0	OTC	620	F	17	0
338	1	353	1	353	1	353	EC	0	OTC	619	F	16	0
339	1	353	1	353	1	353	EC	0	OTC	620	F	17	0



340	1	353	1	353	I5		OTC	620	F	17	0
341	1	353	1	353	EC	0	OTC	619	F	16	0
342	1	353	1	353	EC	0	OTC	620	F	17	0
343	1	353	1	353	EC	0	OTC	619	F	16	0
344	1	353	1	353	EC	0	OTC	620	F	17	0
345	1	353	1	353	EC	0	OTC	620	F	17	0
346	1	353	1	353	I3		OTC	612	M	16	0
347	1	353	1	353	EC	0	OTC	612	M	16	0
348	1	353	1	353	EC	0	OTC	612	M	16	0
349	1	353	1	353	EC	0	OTC	612	M	16	0
350	1	353	1	353	EC	0	OTC	612	M	16	0
351	1	353	1	353	EC	0	OTC	612	M	16	0
352	1	353	1	353	EC	0	OTC	612	M	16	0
353	1	353	1	353	EC	0	OTC	612	M	16	0

